



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

VR SOC 3 RED CROSS

CONFIDENTIAL 064

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ACTION: UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, CIAE 00, DODE 00, JPM 04, H 02, INR 02

LI 03, NSAE 00, NSC 10, PI 03, RSC 01, PRS 01, SS 20, USIA 12, UPW 01

AID 28, SR 01, ORM 03, SCA 01, SCS 04, RSR 01, 150 W

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P R 031913Z OCT 69

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 3204

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY COTONOU

AMEMBASSY LAGOS

AMEMBASSY LONDON

AMEMBASSY LIBREVILLE

AMEMBASSY PARIS

AMEMBASSY ROME

CONFIDENTIAL GENEVA 3572

STATE FOR U/CF

SUBJECT: ICRC DELEGATION TO BIAFRA

1. IN MEETING WITH SCHWARTZENBACH AND BASSET, DAVIDSON DISCUSSED POSSIBLE FMG WILLINGNESS AGREE SPECIAL NIGHT FLIGHT FOR DELEGATION. ICRC SEEMED PLEASED BUT JUST AS WILLING TO ENTER WITH FRENCH RC FROM LIBREVILLE. HOWEVER IF FMG ALLOWS SPECIAL NIGHT FLIGHT BIG-NAMI WILL ALSO REQUEST AGREEMENT FOR TWO ACCOMPANYING AIRCRAFT TO CARRY FOOD AND MEDICAL SUPPLIES. ICRC AFRAID DISCUSSION OF SPECIAL FLIGHT WITH FMG COULD SIGNIFICANTLY DELAY DELEGATION DEPARTURE. THEY THEREFORE PREPARED TO FLY WITH FRENCH RC.

2. DAVIDSON SUGGESTED TOP ECHELON ICRC DELEGATION SHOULD GO BIAFRA ON OWN AIRCRAFT PREFERABLY IN DAY TIME. SCHWARZENBACH CONCURRED DEL SHOULD FLY OWN AIRCRAFT BUT ADDED HE AGREES WITH FREYMOND THAT IT WOULD BE PRESUMPTUOUS TO REQUEST DAYLIGHT FLIGHT IN ORDER TO DISCUSS DAYLIGHT FLIGHTS. BASSET INTERJECTED THAT BIAFRANS SENSITIVITIES SO STRONG ON THIS MATTER OWERRI CERTAIN TO REJECT REQUEST. MOREOVER REQUEST FOR SPECIAL DAYLIGHT FLIGHT MAY

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Authority *VND959503*
By *MV* NARA Date *10/5/05*



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REQUIRE DAYS PERHAPS WEEKS OF DISCUSSION DUE TO POOR COMMUNICATIONS BETWEEN BIAFRA AND FRANKFURT.

3. SCHWARZENBACH EXPLAINED DEL WILL TRY TO NEGOTIATE MIDDLE GROUND ON GUARANTEE QUESTION. "THERE SHOULD BE SOME ACCEPTABLE FORMULA BETWEEN NO GUARANTEES AND GUARANTEES. OJUKWU MUST REALIZE NO NATION WILLING OR ABLE TO MAKE GUARANTEES".

4. ICRC SCHWARZENBACH STATED, MINIMIZES IMPORTANCE OF DAYLIGHT FLIGHT JEOPARTY TO ULI AIRPORT. "BIAFRA WOULD BE FORCED TO REMOVE OBSTACLES FROM RUNWAY AND PULL BACK ANTIAIRCRAFT WEAPONS."

5. FATHER DE REIDMATTEN REP OF THE HOLY SEE CALLED DAVIDSON TO DISCUSS MEETING WITH AMB RUEGGER WHO EXPLAINED ICRC CURRENTLY DISCUSSING THE FOLLOWING THREE POSSIBLE NEGOTIATING POINTS: (A) QUEST FOR MIDDLE GROUND IN GUARANTEE QUESTION, PARA 3; (B) NEUTRAL OBSERVERS AT ULI - THIS QUESTION WOULD ALSO HAVE TO BE NEGOTIATED WITH FMG; (C) DE REIDMATTEN SUGGESTED THIRD POINT SHOULD BE: LONGER WAR CONTINUES MORE BIAFRA WOULD NEED ASSISTANCE OF ESTABLISHED BENEVOLENT ORGANIZATIONS, E.G. ICRC. SMALLER ORGANIZATIONS DO NOT HAVE STABILITY, PRESTIGE AND FINANCES TO SUPPORT PROLONGED OPERATIONS.

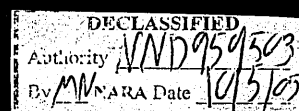
6. DE REIDMATTEN ADDED THAT HIS INSTRUCTIONS WERE TO TELL ICRC HOLY SEE READY TO DO WHATEVER IT CAN TO PERSUADE BIAFRA ON THIS MATTER.

COMMENT: AT LUNCH YESTERDAY DE REIDMATTEN STATED ICRC HAD MISTAKENLY ASSUMED FROM CONVERSATION WITH MSGR VALLON THAT VATICAN WOULD UNCONDITIONALLY SUPPORT ICRC AND WOULD WANT JCA TO JOIN DAYLIGHT AGREEMENT. THIS STATED DE REIDMATTEN WAS A MISREADING OF VATICAN INTENTIONS. CURRENT VATICAN POSITION NOW SEEMS TO HAVE CHANGED TO ALL OUT SUPPORT. END COMMENT.

7. DE REIDMATTEN ADVISED THAT "MEETING BETWEEN ICRC AND VARIOUS BENEVOLENT AGENCIES WAS SCHEDULED FOR GENEVA OCTOBER 8". MEETING WILL TAKE PLACE ON THE SAME DAY BUT IN CONJUNCTION WITH JCA CONFERENCE IN STUTTGART. ICRC AND AGENCIES (WITH REPS FROM SAO TOME AND COTONOU) WILL DISCUSS MEDICAL PROBLEMS MAINLY. BASSIN

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POL 27-9 BIAFRA-NIGERIA

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
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UNCLASSIFIED

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3 OCT 69 20 44Z

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Origin

ACTION: Amembassy LAGOS

Info

INFO: Amembassy LONDON
PARIS
US MISSION GENEVA
Amconsul IBADAN
KADUNA

SUBJ: Nigeria - Press Summary

1. Selover Christian Science Monitor article October 2 said " Nigerian solution eludes efforts of U.S. coordinator." Article mentions President Nixon's concern for innocent victims and recaps energetic efforts of Ambassador Ferguson. Points out failure of Ferguson's mission "not result dawdling. Dr. Ferguson has worked very hard at finding solution... So far however there is little show for efforts." Article continues:

QTE No American officials are willing publicly to place the blame, but it clear from discussions with informed sources here that officials regard rebel Biafran leadership as having laid down unreasonable stumbling blocks to getting food and relief supplies to war-torn insurrectionist enclave.

"We are not attempting put onus on either side," said one official source. "But we were disappointed that Biafrans have not agreed to proposal."

Officials here don't consider matter closed. They believe it is still negotiable. But they think the delay is unjustifiable, especially in view of current critical food situation. ~~UNCLAS~~

Drafted by: AF/P:WCPowell:mb 10/3/69

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Telegraphic transmission and classification approved by:

AF/SN - GBSherry

Clearances:

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FORM 8-65 DS-322

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By MN NARA Date 10/3/05

OUTGOING TELEGRAM Department of State

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☐ CHARGE TO

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Info:

ACTION: Page 2 of tel to Amembassy LAGOS

"We still feel agreement with FMG was reasonable agreement which did not present an undue risk to Biafra," said one official close to negotiations.

"We think it should have been accepted." UNQTE

2. On food shortages, story quotes "Department officials" saying situation as bad as was feared last June. The writer adds: ~~xxx~~

QTE But real problem now is severe protein shortage which medical experts say has resulted in higher mortality rates and other acute nutritional problems. Doctors believe protein shortages in the early years can lead to irreversible mental retardation and nervous disorders.

Estimates here indicate that as many as 1,000 deaths a day, directly attributable to protein shortages, are occurring in Biafra, where supply protein-rich foods depends almost entirely on airlift.

Currently, there three airfields operating where night flights are bringing food supplies into secessionist region.

But, because of recent relief-plane crashes, amount of protein supply reaching Biafra amounts to between 160 and 180 tons a night.

Officials here say that since June, Biafra has needed as an absolute minimum 200 tons a night. Even that total not being reached now.

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Tel. Ext.

Telegraphic transmission and

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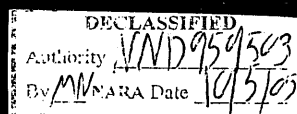
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8-65 DS-322

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ACTION: Page 3 of tel to Amembassy LAGOS

Info:

It is figured 300 tons a night would be needed just to "stabilize" situation and prevent starvation. About 480 to 500 tons is needed for maintaining subsistence level...

All supplies that might be needed to prevent this are on hand. What is needed is agreement on delivery system. Until this is achieved, Dr. Ferguson will regard his mission as considerably short of success. UNQTE

END

ROGERS

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ACTION UCF 05

INFO: OCT 01, AF 12, IO 13, EUR 17, AID 28, SR 01, ORM 03, SCS 04, SCA 01,

SSO 00, CCO 00, NSCE 00, USIE 00, CIAE 00, DODE 00, JPM 04, H 02, INR 07,

L 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, RSR 01, UPW 01, 138 W

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O P 031222Z OCT 69

FM AMEMBASSY LAGOS

TO SECSTATE WASHDC IMMEDIATE 9288

INFO USMISSION GENEVA PRIORITY

C O N F I D E N T I A L LAGOS 8788

SUBJ: NIGERIAN RELIEF: FERGUSON LETTER TO OMO-BARE

1. THERE FOLLOWS TEXT OF REPLY FROM OMO-BARE TO
FERGUSON. REPLY DATED 3 OCTOBER 1969.

BEGIN TEXT

THANK YOU FOR YOUR LETTER DATED 27TH SEPTEMBER, 1969
IN WHICH YOU INFORMED ME OF YOUR PLAN TO VISIT NIGERIA
TO CONFER WITH NIGERIAN OFFICIALS ON MATTERS RELATING
TO YOUR RELIEF MANDATE.

I AM PLEASED TO READ ABOUT YOUR IMPENDING VISIT TO THE
COUNTRY AND IN PARTICULAR YOUR DECISION TO VISIT THE
WAR-AFFECTED STATES. I SHALL LOOK FORWARD TO SEEING YOU
AND THE MEMBERS OF YOUR TEAM AND I ASSURE YOU THAT I
SHALL DO ALL THAT IS POSSIBLE TO MAKE YOUR TOUR
COMFORTABLE AND REWARDING. I SHALL ALSO MAKE ARRANGEMENTS
FOR MY REPRESENTATIVES TO ACCOMPANY YOU ON YOUR TOUR OF
THE WAR-AFFECTED STATES.

END TEXT

2. OMO-BARE APOLOGIZED FOR DELAY IN REPLYING AND
SAID HE HAD OBTAINED GOWON'S APPROVAL FOR VISIT.
GP-3.

OLSON

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By MWA Date 10/5/05



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ACTION AF 18

INFO OCT 01, EUR 17, IO 13, UCF 05, UPW 01, CIAE 00, DODE 00, JPM 04, H 02,

INR 07, L 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12,

AID 28, SR 01, ORM 03, SCS 04, SCA 01, RSR 01, 156 W
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P R 021816Z OCT 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC PRIORITY 9281
USMISSION GENEVA
INFO AMEMBASSY ADDIS ABABA
AMEMBASSY ABIDJAN
AMEMBASSY COTONOU
AMEMBASSY LONDON
AMEMBASSY PARIS

C O N F I D E N T I A L LAGOS 8777

SUBJECT: ICRC AND DAYLIGHT FLIGHTS:

REF: GENEVA 3522

1. HARD PUT UNDERSTAND WHY ICRC ACCEPTED AS FOREGONE CONCLUSION (REFTEL) THAT FMG WOULD NOT REPEAT NOT AGREE NIGHT FLIGHT FOR PURPOSE SECURING BIAFRAN AGREEMENT TO DAYLIGHT FLIGHT PROPOSAL. WE DISCUSSED MATTER WITH BIGNAMI THIS AFTERNOON. BIGNAMI HAD ALREADY SPOKEN TO ENAHORO MINEXAFF THIS MORNING AND MADE NIGHT FLIGHT PROPOSAL IN DETAIL INCLUDING POINTS: THAT TWO FLIGHTS (ONE IN AND OTHER OUT AT LATER DATE) BE REQUIRED; THAT ICRC EXPECT CARRY MEDICINE AND DRUGS ALSO AS BEFORE, AND THAT MIGHT WISH TAKE OUT SOME ICRC PERSONNEL ON RETURN FLIGHTS. BIGNAMI URGING REPLY BY SATURDAY 4 OCTOBER. HE FOUND ENAHORO RECEPTIVE ALTHOUGH ENAHORO POINTED OUT NEED GET FMG MILITARY CONCURRENCE FIRTS. BIGNAMI REASONABLY OPTIMISTIC FAVORABLE REPLY AND HAS INFORMED ICRC GENEVA OF HIS INTERVENTION WITH ENAHORO.

2. WE BELIEVE ODDS FAVOR FMG AGREEMENT TO NIGHT FLIGHT TO PERMIT ICRC MISSION ENTER BIAFRA. COULD, OF COURSE, TAKE

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BIT LONGER THAN EXPECTED TO WORK THINGS OUT WITH FMG. GP=3.
OLSON

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ACTION UCF 05

INFO OCT 01, AF 12, IO 13, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03,

NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, NSA 02, EUR 17, UPW 01,

ORM 03, SR 01, SCS 04, SCA 01, AID 28, RSR 01, 152 W
001637

P 022111Z OCT 69

FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC PRIORITY 9035

INFO AMEMBASSY LAGOS PRIORITY

USMISSION GENEVA

AMEMBASSY ROME

C O N F I D E N T I A L USUN 3394

SUBJ: FERGUSON MEETING WITH ARIKPO

1. FERGUSON OUTLINED REASONS FOR GIVING ADDITIONAL AIRCRAFT TO JCA, BUT ARIKPO AND ASSOCIATES REMAINED UNCONVINCED AND DISTURBED, ARGUING THAT U.S. PRESSURE SHOULD BE EXERTED ON JCA TO LEGALIZE ITS AIRLIFT AND SHIFT TO DAYTIME OPERATIONS. ARIKPO SAID THE ADDITIONAL AIRCRAFT WILL MAKE IT MORE DIFFICULT FOR THE ICRC TO GET AN AGREEMENT ON DAYLIGHT FLIGHTS. ONCE JCA LEGALIZES ITS OPERATION, ARIKPO SAID, QUOTE IT WOULD NOT MATTER HOW MANY PLANES ARE AT ITS DISPOSAL. UNQUOTE. ARIKPO ACKNOWLEDGED REGARDLESS OF FMG POSITION JCA WOULD GET THE ADDITIONAL PLANES. ARIKPO SAID FMG JUNE 30 POLICY STATEMENT ON RELIEF PROVIDED OPPORTUNITY FOR JCA TO REACH AGREEMENT WITH LAGOS ON LEGAL FLIGHTS. QUOTE THIS INTERESTS ME MUCH MORE THAN BEING INFORMED ABOUT C-97'S WHICH DOES NOT HELP OUR CAUSE AND DOES NOT PUT US IN ANY BETTER POSITION TO CONTROL WHAT THEY ARE CARRYING OR WHO THEY ARE CARRYING. UNQUOTE.

2. BABA GANA SAID FMG QUOTE IS TOO WEAK TO RETALIATE. IF NIGERIA WERE IN A POSITION TO HIT BACK, YOU WOULD FIND A LAW TO STOP THE ILLEGAL FLIGHTS. UNQUOTE.

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By MVA Date 10/3/05



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3. FERGUSON ASSURED NIGERIANS HE WOULD CONVEY THE MESSAGE IMMEDIATELY TO BAYER IN ROME AND SWANSTROM IN NEW YORK THAT DOOR IS OPEN FOR TALKS WITH FMG ON LEGALIZED FLIGHTS. BUT FERGUSON EMPHASIZED QUOTE WE ARE NOT GOING TO DO THEIR DIPLOMATIC WORK. THEY WILL HAVE TO DO IT ON THEIR OWN. UNQUOTE. GP-3.

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By	MM NARA Date 10/5/05



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NR POL 27-9 BIAFRA-NIGERIA
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PAGE: 01 GENEVA 03539 022051Z

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ACTION: AF: 18

INFO: OCT 01, IO: 13, AID: 28, E: 15, DOT: 12, CIAE: 00, DODE: 00, JPM: 04, H: 02,

INR: 07, LI: 03, NSAE: 00, NSC: 10, P: 03, RSC: 01, PRS: 01, SS: 20, USIA: 12,

SCS: 04, SCA: 01, SR: 01, ORM: 03, UCF: 05, COM: 08, RSR: 01, 173: W
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R: 021805Z OCT 69
FM: USMISSION: GENEVA
TO: SECSTATE: WASHDC 3170
INFO: AMEMBASSY: COTONOU
AMEMBASSY: LAGOS
AMEMBASSY: LIBREVILLE

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SUBJECT: ICRC STOCKS

1. ICRC CURRENTLY HAS 13,000-14,000 TONS OF SUPPLIES OF WHICH SOME CURRENTLY BEING TRANSFERRED FROM STISAB AND COTONOU TO SAO TOME AND LIBREVILLE. ICRC PLANS REDUCE STOCKS TO MINIMUM LEVELS NECESSARY IN CASE RESUMPTION AIRLIFT. STISAB REDUCING TO 1,712 TONS (CSM 512, RICE 1,200), COTONOU TO ABOUT 3,000 (1,500 CSM, 900 RICE, THE REST BEANS, MILK). ICRC PLANS TO SELL STOCKFISH AS JCA REFUSES TO TAKE ANY MORE BECAUSE DETERIORATED CONDITION. ICRC ASKS USG TO TAKE 1,000 TONS RICE FROM STISAB AND 3,000 TONS RICE FROM COTONOU. JCA IS EXPECTED TO TAKE 2,000 TONS CSM FOR JANUARY OPERATIONS. JAGGI ADVISES JCA WILL ASK USG TO REMOVE 3,000 TONS FROM SAO TOME. REMAINDER REDUCTION IS EXPECTED TO BE MADE THROUGH TRANSFERS FROM COTONOU, STISAB TO SAO TOME AND POSSIBLY LIBREVILLE ON COASTER PLUTO AND COMMERCIAL CHARTERS. JAGGI IMPLIED MILD INTEREST USING OONAS TO REMOVE SUPPLIES FROM STISAB.

COMMENT: THESE PLANS ARE PREMISED ON ASSUMPTION ICRC WILL HAVE SOME FUTURE ROLE EVEN IF RUEGGER NEGOTIATIONS UNSUCCESSFUL. IT WOULD SEEM WISER HOWEVER FOR ICRC TO TERMINATE STABELI OPERATION ASAP.
BASSIN

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ACTION: UCF 05

INFO: OCT 01, AF 12, EUR 17, IO 13, CIAE 00, DODE 00, JRM 04, H 02, INR 07,

LI 03, NSAE 00, NSC 10, PI 03, RSC 01, PRS 01, SS 20, USIA 12, AID 28,

SR 01, ORM 09, SCA 01, SCS 04, UPW 01, RSR 01, 150 W

000800

R 021940Z OCT 69
FM: USMISSION: GENEVA
TO: SECSTATE WASHDC 3178
INFO: AMEMBASSY ADDIS ABABA
AMEMBASSY CONAKRA
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY PARIS
USUN: NEW YORK 3774

LIMITED OFFICIAL USE SECTION 1 OF 2 GENEVA 3545

STATE FOR U/CF

FOLLOWING MARKPRESS RELEASE RECEIVED TODAY. UNNECESSARY WORDS OMITTED. TITLE: AN OPEN LETTER FROM MARKPRESS. QUOTE: IN PAST FEW WEEKS THERE SEEMS TO HAVE EXISTED SOME CONFUSION OVER ATTITUDES AND ACTIVITIES OF THE THREE PARTIES (BIAFRA, NIGERIA AND ICRC) CONCERNED IN NEGOTIATIONS FOR RESUMPTION OF ICRC RELIEF FLIGHTS TO BIAFRA.

TO CLARIFY BOTH ITS OWN POSITION AND SITUATION AS WHOLE, WE HAVE THEREFORE BEEN ASKED BY BIAFRAN GOVERNMENT TO DISTRIBUTE ACCOMPANYING NOTES THEY HAVE PRODUCED, WHICH WE HOPE YOU WILL FIND USEFUL IN FUTURE COVERAGE THIS TOPIC.

READING THESE, YOU WILL FIND THAT IN ADDITION TO HER WILLINGNESS TO COMPROMISE AND CONSISTENT EAGERNESS FOR FLIGHTS BE RESUMED, TWO FACTORS REMAINED CONSTANT IN BIAFRA'S ATTITUDE TOWARDS THE NEGOTIATIONS - A DETERMINATION TO MAINTAIN SECURITY OF ULT AND RESOLUTION THAT RELIEF SUPPLIES WOULD NOT PASS THROUGH NIGERIAN HANDS.

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BIAFRAN UNWILLINGNESS THAT NIGERIA SHOULD IN ANY WAY HANDLE RELIEF SUPPLIES, AFTER MORE THAN TWO YEARS OF MOST BRUTAL WARFARE IS UNDERSTANDABLE. WOULD AMERICANS VIEW WITHOUT SUSPICION FOODSTUFFS THAT HAD PASSED THROUGH NORTH VIETNAM? WOULD BRITAIN IN 1940 HAVE BEEN PREPARED TO ACCEPT SUPPLIES - HOWEVER DESPERATELY NEEDED - FROM NAZI GERMANY?

SIMILARLY, A WILLINGNESS TO MAKE CONCESSIONS, BUT NOT THROW AWAY BASIC SECURITY PRECAUTIONS, GOVERNS BIAFRAN STAND OVER ULI. IT MUST BE REMEMBERED THIS IS THE COUNTRY'S ONE TRANSPORT LINK WITH OUTSIDE WORLD, AFTER MORE THAN TWO YEARS OF NIGERIA'S PERSISTENT DETERMINATION STRANGLE BIAFRA BY MEANS OF BLOCKADE. AS SUCH ULI HAS BEEN PRIMARY AND CONSISTENT TARGET FOR NIGERIAN MILITARY OPERATIONS BY LAND AIR EVER SINCE ESTABLISHED. FOR THIS REASON BIAFRA CONTINUALLY REITERATED ITS DEMAND THAT IF IT DOES ALLOW DAYTIME USE OF ULI - WHICH MEANS LAYING DOWN ITS DEFENCES TO DETERMINED ENEMY - THEN IT ASKS FOR THIRD-PARTY GUARANTEE THAT NIGERIA WILL NOT BE ALLOWED TAKE ADVANTAGE SITUATION.

FINALLY RUNNING THROUGHOUT BIAFRA'S ATTITUDE TO NEGOTIATIONS IS NOTE OF HEALTHY SCEPTICISM RE NIGERIA'S REAL INTENTIONS BEHIND SEEMINGLY HUMANITARIAN FACADE. REPEATEDLY BIAFRAN HOPES FOR JUST PEACE HAVE BEEN DASHED BY NIGERIA'S FAITH IN EVENTUAL MILITARY SOLUTION TO CONFLICT.

AGAIN RECENTLY TO COINCIDE WITH OAU AT ADDIS ABABA, BOWAN DECLARED WILLINGNESS NEW PEACE TALKS, WITH ALACRITY BIAFRA ACCEPTED, AND STILL WAITING FOR NIGERIA'S REPLY.

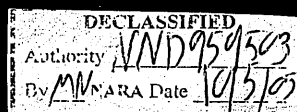
NOTES: ON RELIEF NEGOTIATIONS WITH ICRC. 1. ON JUNE 5 IN ATTEMPT TO PREVENT ICRC FROM FLYING RELIEF INTO BIAFRA NIGERIAN AIR FORCE SHOT DOWN ICRC AIRCRAFT. AIRCRAFT CLEARLY MARKED WITH ICRC EMBLEM. AS RESULT OF ACT ICRC SUSPENDED NIGHT RELIEF FLIGHTS TO BIAFRA.

2. ON JULY 20 WHILE DR. COOKEY, COMMISSIONER SPECIAL DUTIES, AND BIAFRAN COORDINATOR ON RELIEF AND MR. OBI WERE IN GENEVA TO NEGOTIATE CROSS RIVER RELIEF OPERATION WITH NIGERIA AND THE UNITED STATES, ICRC ESTABLISHED CONTACT WITH BIAFRA AND MADE TWO PROPOSALS AS IN PARAS 3 AND 4 BELOW.

3. ON AUGUST 1 ICRC SUBMITTED TO BIAFRA AND NIGERIA SEPARATELY

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DRAFT AGREEMENT ON DAYLIGHT FLIGHTS. BIAFRA ACCEPTED THIS AGREEMENT WHILE NIGERIA REJECTED IT ALMOST IMMEDIATELY.

4. ON AUGUST 4 ICRC SUBMITTED TECHNICAL MODALITIES FOR AUGUST 1 AGREEMENT. THIS SUBMITTED TO NIGERIAN AS NEW AGREEMENT OF AUGUST 1. BIAFRAN OFFICIAL ACCEPTANCE COMMUNICATED TO ICRC AUGUST 14. IN ACCEPTANCE BIAFRA STIPULATED THAT ULI (ONLY BIAFRAN AIRPORT) MAY BE USED NOT ONLY FOR ICRC DAYLIGHT FLIGHTS BUT ANY OTHER FLIGHTS.

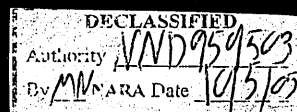
5. ON AUGUST 27 WHEN COOKEY AND OBI RETURNED GENEVA FOR RESUMED US PROPOSED CROSS RIVER RELIEF ROUTE OPERATIONS THEY RENEWED BIAFRAN DEMANDS FOR THIRD PARTY GOVERNMENT GUARANTEES TO ENSURE NIGERIA DOES NOT TAKE MILITARY ADVANTAGE OF DAYLIGHT FLIGHTS. THESE DEMANDS HAD ALREADY BEEN COMMUNICATED BY BIAFRA AND ICRC AS RESULT OF FIRST ROUND NEGOTIATIONS IN EARLY AUGUST HAD UNDERTAKEN EXPLORE POSSIBILITY OBTAINING SUCH GUARANTEES FROM THE HAGUE GROUP OF DONOR COUNTRIES. COOKEY EMPHASIZED BIAFRA ACCEPTANCE ICRC TECHNICAL MODALITIES COMMUNICATED TO ICRC AUGUST 14 WAS ON IMPLICIT UNDERSTANDING ICRC WOULD OBTAIN SUITABLE GUARANTEES FROM ONE OR MANY OF DONOR COUNTRIES. ICRC ACCEPTED THIS UNDERSTANDING AS CORRECT AND STATED IT STILL EXPLORING MATTER WITH DONOR COUNTRIES.

6. DURING SECOND ROUND NEGOTIATIONS COOKEY REITERATED BIAFRAN REJECTION OF ARTICLE 2.7 MODALITIES WHICH MADE IN PREVIOUS ROUND. HE CALLED FOR DELETION THIS ARTICLE OR INCLUSION OF PROVISION BY WHICH BIAFRA RESERVES RIGHT TO ASK THAT ANY AIR-DRAFT WHICH LANDS IN LAGOS AS REQUIRED THIS ARTICLE SHOULD RETURN TO OPERATIONAL BASE. ICRC ACCEPTED PROVISION AS WELL AS ROUTE PROPOSED BY BIAFRA (THIRD OF THE ROUTES PROPOSED BY THE ICRC IN TECHNICAL MODALITIES - VIDE). THUS BIAFRA REACHED AGREEMENT WITH ICRC NOT ONLY ON PRINCIPLE DAYLIGHT FLIGHTS BUT ALSO ON MODALITIES. ALL THAT WAS REQUIRED WAS THIRD PARTY GUARANTEES WHICH BIAFRA CALLED FOR AND WHICH ICRC WAS TRYING OBTAIN. ALSO LACKING WAS COMPARABLE ACCEPTANCE BY NIGERIA OF ICRC TECHNICAL MODALITIES.

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POC 37-9 BIAFRA
Department of State

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ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, CTAE 00, DODE 00, JPM 04, H 02, INR 07,

LI 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, AID 28,

SR 01, ORM 03, SCS 04, SCA 01, UPW 01, RSR 01, 150 W
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FM USMISSION GENEVA
TO SECSTATE WASHDC 3179
INFO AMEMBASSY ADDIS ABABA
AMEMBASSY COTONOU
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY PARIS
USUN NEW YORK 3775

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7. ICRC HAS BEEN NEGOTIATING WITH NIGERIA SINCE JULY. DR BIGNAMI WAS PRESENT AT SESSION IN LATE AUGUST WHEN BIAFRA AND ICRC AGREED ON TECHNICAL MODALITIES. HE RETURNED LAGOS WITH CLEAR INSTRUCTIONS FROM ICRC TO GET NIGERIA INDICATE ITS POSITION WITHOUT FURTHER DELAY OR EQUIVOCATION BEFORE SEPTEMBER 1 WHEN ICRC WOULD MAKE STATEMENT. NOTHING POSITIVE CAME FROM NIGERIA BY SEPTEMBER 3 AND ICRC FAILED CARRY OUT ITS THREAT TO ISSUE STATEMENT.

8. ON SEPTEMBER 4 ICRC INFORMED BIAFRA DEL AT AIRPORT THAT BIGNAMI HAD CABLED STATING NIGERIA ACCEPTED ICRC AGREEMENT BUT THAT TECHNICAL MODALITIES WOULD BE WORKED OUT BY NIGERIAN ARMED FORCES. BIAFRAN DEL INFORMED ICRC THERE WAS NOTHING NEW IN THIS INFO AS BOTH SIDES HAD LONG INDICATED THEIR ACCEPTANCE OF PRINCIPLE DAY-LIGHT FLIGHTS. WHAT WAS REQUIRED WAS NIGERIA'S ACCEPTANCE OF ICRC PROPOSAL ON MODALITIES WHICH BIAFRA HAD ACCEPTED. ICRC AT AIRPORT MEETING ASKED WHETHER BIAFRA WOULD HAVE ANY OBJECTION SIGNING SEPARATE PROTOCOL WITH ICRC AS DISTINCT FROM ONE NIGERIA WOULD SIGN. THE TWO PROTOCOLS WOULD BE SAME, BASED ON TECHNICAL MODALITIES OF AUGUST 4 BUT WITH SLIGHT VARIATIONS IN PHRASEOLOGY. BIAFRAN DEL SAID NO OBJECTION IF SUBSTANCE WAS SAME.

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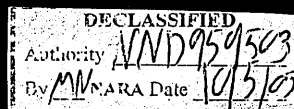
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9. ON SEPTEMBER 8 OBI RETURNED GENEVA ON URGENT REQUEST ICRC WHERE ICRC GAVE HIM COPY OF AGREEMENT WHICH IT HAD REACHED WITH NIGERIA. NO AGREEMENT PREPARED WITH RESPECT TO BIAFRA EVEN THOUGH THIS INITIALLY SUGGESTED BY ICRC AND NEED FOR WHICH WAS UNDERLINED BY ICRC-NIGERIA AGREEMENT. ON OBI'S INSISTENCE ICRC PREPARED DRAFT. DRAFT AS WELL AS ICRC-NIGERIAN AGREEMENT DIFFERED FROM AUGUST 4 TECHNICAL MODALITIES PROPOSED BY ICRC AND ALREADY ACCEPTED BY BIAFRA IN MANY SIGNIFICANT RESPECTS NOTABLY THE FOLLOWING: A) ARTICLE 1. ICRC TO USE COTONOU ALONE INSTEAD OF COTONOU AND ST ISABEL AS OPERATIONAL BASE AS PROPOSED AND ACCEPTED BY BIAFRA IN AUGUST 4 AGREEMENT. VIEW OF AGREEMENT BETWEEN NIGERIA AND DAHOMEY USE OF COTONOU ALONE WOULD MAKE ICRC RELIEF OPERATIONS PRECARIOUS AND UNDULY SUBJECT NIGERIAN WHIMS AND CAPRICES. B) ARTICLE 2 AGREEMENT SIGNED WITH NIGERIA BY ICRC EXCLUDED BIAFRAN REPRESENTATION IN CONTROLLING COMMISSION AS PROVIDED FOR AUGUST 4 AGREEMENT. NEW AGREEMENT ALSO GAVE NIGERIA POWER OF VETO IN CONTROLLING COMMISSION WHICH NOT CASE IN EARLIER AGREEMENT. C) ARTICLE 2.7 GAVE NIGERIA RIGHT TO CALL DOWN PLANES TO LAND IN LAGOS DESPITE CONTROL AT COTONOU AND POWER OF VETO TO NIGERIAN CONTROLLER WITHOUT ENTERING CORRESPONDING BIAFRAN RESERVATION OF RIGHT TO REJECT ORDER TO RETURN TO OPERATIONAL BASE ANY AIRCRAFT WHICH HAS SO LANDED IN LAGOS. D) ARTICLE 3 OF NEW AGREEMENT WITH NIGERIA REDUCES OPERATIONAL TIME BY ONE HOUR AND AS ONLY SIX SHUTTLES DAILY ENVISAGED BY ICRC THIS NOT ONLY FALLS SHORT DAILY HUMANITARIAN REQUIREMENTS EVEN FALLS SHORT ICRC NIGHT FLIGHTS BEFORE SUSPENSION. D) ARTICLE 4 NEW AGREEMENT WITH NIGERIA MAKES FLIGHT SCHEDULES AND ARRANGEMENTS SUBJECT WHIMS AND CAPRICES BY NIGERIA AS AGAINST PERMANENT ARRANGEMENTS ENVISAGED IN AUGUST 4 AGREEMENT. F) ARTICLE 6 NEW AGREEMENT WITH NIGERIA NOT IN AUGUST 4 AGREEMENT, AND MOST OBNOXIOUS AND UNACCEPTABLE. IN PARTICULAR ARTICLE 6.2 WHICH STATES AGREEMENT IS WITHOUT PREJUDICE TO MILITARY OPERATIONS BY NIGERIA, REINFORCES BIAFRA'S FEARS OF NIGERIA'S EVIL INTENTIONS AND UNDERLINES NEED CREDIBLE THIRD PARTY GUARANTEES AGAINST ABUSE BY NIGERIA WHICH BIAFRA CONSIDERS INDISPENSABLE FOR DAYLIGHT FLIGHTS. G) ARTICLE 1.1.1 TECHNICAL ANNEX NEW AGREEMENT WITH NIGERIA PROVIDES FOR AIRCRAFT FLY OVERHEAD LAGOS INSTEAD OF ABEAM AS PROPOSED BY ICRC AND ACCEPTED BY BIAFRA AUG 4.

10. SHOULD BE EMPHASIZED BIAFRA HAS NO OBJECTION NIGHT FLIGHTS BUT VIEW EVIL INTENTIONS OUR ENEMIES IN PARTICULAR THEIR DESIRE DESTROY US OUR ONLY LINK WITH OUTSIDE WORLD WE CANNOT ALLOW

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DAYLIGHT FLIGHTS AS WOULD INCREASE RISKS UNLESS WE HAVE ADEQUATE
THIRD PARTY AND GOVERNMENT GUARANTEES AGAINST ABUSE BY NIGERIA.
MISCHIEVOUSLY SUGGESTED BY OUR ENEMIES, NIGERIA AND BRITAIN, THAT
WE INSIST ON NIGHT FLIGHTS ORDER PROVIDE COVER OWN ARMS SUPPLY
FLIGHTS. THIS MISCHIEVOUS AND TENDENTIOUS ASSERTION CAN BE COUNT-
ERED BY REMINDING WORLD BIAFRA HAS BEEN EFFECTIVELY BLOCKADED
SINCE APRIL 1967, THAT WAR BEEN RAGING SINCE JULY 1967. RELIEF
FLIGHTS ONLY STARTED YEAR AGO AND BEFORE THEN BIAFRA RECEIVING
REGULAR, IF INADEQUATE SUPPLY ARMS BY AIR. BIAFRA DOES NOT THERE-
FORE REQUIRE ANY "COVER" FOR HER NIGHT ARMS SUPPLIED BY AIR WHICH
CONTINUED EVEN WHEN ALL RELIEF AGENCIES TEMPORARILY SUSPENDED
FLIGHTS IN JUNE. DECON ON RECEIPT
BASSIN

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POL 27-9 BIAFRA-NIGERIA

DISTRIBUTION

ACTION: Amcongen LUANDA PRIORITY
INFO: Amembassy COTONOU
SUBJ: George Thomas

REF :Luanda 427 - POL 27-9 BIAFRA-
NIGERIA

LIMDIS

STATE

1. George Thomas is on staff of Special Coordinator for Nigerian relief (U/CF) in Office of the Undersecretary. His present mission is to survey JCA operations in Sao Tome for approximately six weeks. Thomas originally planned to base in Cotonou, but lack of transport now dictates that he will spend most of his time in Sao Tome.
2. FSO David Dawson of U/CF will also be on Sao Tome briefly this month to introduce Thomas to JCA officials.

RICHARDSON

DRAFTED BY:

AF/S:More:ab

DRAFTING DATE

10/2/69

TEL. EXT.

21191

APPROVED BY:

AF/S - Oliver S. Crosby

CLEARANCES:

U/CF- Mr. Dewey(phone)

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POL 27-9 BIAFRA-NIGERIA
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ACTION AF 18

INFO OCT 01, EUR 17, IO 13, UCF 05, AID 28, SR 01, ORM 03, SCA 01, SCS 04,

UPW 01, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10,

P 03, RSC 01, PRS 01, SS 20, USIA 12, PSR 01, 156 W
003381

P R 021818Z OCT 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC PRIORITY 9282
INFO &1/USMISSION GENEVA 1694
AMEMBASSY LONDON
USMISSION USUN NY

C O N F I D E N T I A L LAGOS 8778

SUBJECT: NIGERIA: RELIEF SURVEY

REF: STATE 163914 AND LAGOS 8648

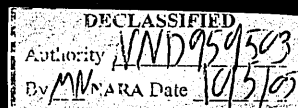
WE CONTINUING PRESS FOR REPLY TO FERGUSON LETTER.
OMO BARE CURRENTLY IN BENIN BUT EXPECTED RETURN
TOMORROW. GP-3.
OLSON
BT

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POL 27-9 BIAFRA - NIGERIA

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ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, CIAE 00, DODE 00, NSAE 00, NSCE 00, SSO 00,

USIE 00, CCO 00, JPM 04, H 02, INR 07, L 03, NSC 10, P 03, RSC 01, PRS 01,

SS 20, AID 28, SR 01, ORM 03, SCS 04, SCA 01, UPW 01, RSR 01, 138 W
128244

P 020945Z OCT 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC PRIORITY 9258
INFO AMEMBASSY COTBJOU
AMEMBASSY LIBREVILLE

C O N F I D E N T I A L LAGOS 8740

SUBJECT: NIGERIAN RELIEF: RSM STUDY

REF: STATE 166492

NEITHER DAWSON NOR THOMAS (WHO AT ONE TIME
SCHEDULED TRANSIT LAGOS SEPT 30) HAS APPEARED IN LAGOS. 80-3
OLSON
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ACTION UCF 05

INFO OCT 01, AF 12, IO 13, AID 28, CIAE 00, DODE 00, JPM 04, H 02, INR 07,
LI 03, NSAE 00, NSC 10, PI 03, RSC 01, PRS 01, SS 20, USIA 12, UPW 01,
SCS 04, SCA 01, SR 01, ORM 03, EUR 17, PC 04, RSR 01, /154 W
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R 021805Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 3169
INFO AMEMBASSY COTONOU
AMEMBASSY LAGOS

LIMITED OFFICIAL USE GENEVA 3538

STATE FOR U/CF

SUBJECT: MEDICAL NEEDS BIAFRA

REF: STATE 166628

1. JAGGI STATES GRASSET SUPPLIES REFTEL WILL BE SHIPPED VIA
JCA. WILL CONFIRM AND REPORT SEPTEL.

2. SINCE MEASLES CAMPAIGN CONCLUDED, ICRC HAS 175,000 DOSES
VACCINE FOR WHICH EXPIRATION DATE IS NOVEMBER-DECEMBER THIS
YEAR. JAGGI ASKED USG INSTRUCTIONS CONCERNING DISPOSAL AS
THERE ARE NO RPT NO OTHER AREAS IN THE WORLD ICRC CAN USE
VACCINE WHICH CURRENTLY IN GENEVA REFRIGERATOR. JAGGI SUGGESTS
WE CONTACT WHO FOR ADVICE. PLEASE INSTRUCT.
BASSIN

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ACTION UCF 05

INFO OCT 01, AFI 12, IO 13, EUR 17, AID 28, SR 01, ORM 03, SCA 01, SCS 04

CIAE 00, DODE 00, JPM 04, HI 02, INR 07, LI 03, NSAE 00, NSC 10, P 03,

RSC 01, PRS 01, SS 20, USIA 12, UPW 01, RSR 01, 150 W

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R 021805Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 3168
INFO AMEMBASSY ADDIS ABABA
AMEMBASSY COPENHAGEN
AMEMBASSY COTONOU
AMEMBASSY LAGOS
AMEMBASSY LIBREVILLE
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY THE HAGUE

CONFIDENTIAL GENEVA 3537

STATE FOR U/CF

SUBJECT: ICRC CONTINGENCY PLANNING

REF: STATE 165628

1. GERBER EXPLAINED ICRC PLANNING FOR TWO CONTINGENCIES (A) SUCCESSFUL NEGOTIATIONS AND PLANES FLY (B) UNSUCCESSFUL AND NO AIRLIFT AS SUCH. IF PLANES FLY ICRC ANTICIPATES NO CHANGE IN STATUS QUO. STOCKS, AIRCRAFT AND FINANCING WOULD BE UNCHANGED.

2. IF NEGOTIATIONS IN BIAFRA UNSUCCESSFUL ICRC WILL REDUCE ITS OPERATIONS TO THEIR TRADITIONAL MISSION CONCERNING PRISONERS AND FAMILY TRACING, AND TO MEDICAL AID. THEY WOULD KEEP ONE C-97 TO SUPPORT THESE TWO ACTIVITIES, ANOTHER C-97 AS BACKUP OR FOR CANNIBALIZATION, AND ONE TRANSVAL WHICH IS SCHEDULED TO DEPART SER-VICE DECEMBER 10 IN ANY CASE. THE ENTIRE OPERATION AT STISAB WOULD BE CLOSED OUT.

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By: MVA Date: 10/5/05



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3. ICRC WOULD WISH TO RETURN REMAINING TWO C-97'S TO USG BECAUSE MAINTENANCE PROBLEMS LIMIT UTILIZATION IN OTHER PARTS OF WORLD.
 4. GERBER VOLUNTEERED ICRC NON-FLYING AIRLIFT WILL COST 6.5 MILLION SFRI FOR LAST THREE MONTHS 1969. IF PLANES SHOULD FLY ICRC ANTICIPATES AN ADDITIONAL COST OF 1,700,000 SFRI PER MONTH.
- BASSIN

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POL 27-9 BIARRA-NIGRA
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THE HAGUE - 3834
10-269

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PAGE 01 THE HA 03834 021741Z

44
ACTION: UCF 05

INFO: OCT 01, AF 07, EUR 08, RSR 01, RSC 01, /023: W

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R 021600Z OCT 69
FM AMEMBASSY THE HAGUE
TO AMEMBASSY LIBREVILLE
INFO SECSTATE WASHDC 4550
AMEMBASSY LAGOS
USMISSION GENEVA

C O N F I D E N T I A L THE HAGUE 3834

FOR UYCF

SUBJ: NIGERIAN RELIEF

DAWSON DEPARTED NETHERLANDS EVENING OCT. 1 ON MARTINAIR CHARTER
FLIGHT TO SAO TOME WITH PORTUGUESE VISA OBTAINED HERE. HE HAS
NOT SEEN LIBREVILLE 1000 RE THOMAS TRAVEL GP-4.
MIDDENDORF

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By MNA Date 10/5/05

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PAGE 01 THE HA 03825 021314Z

52
 ACTION: AF 18

INFO OCT 01, EUR 17, IO 13, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03,
 NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, UCF 05, UPW 01,
 SCS 04, SCA 01, SR 01, ORM 03, AID 28, E 15, PC 04, RSR 01, 175 W
 128783

R 021135Z OCT 69
 FM AMEMBASSY THE HAGUE
 TO SECSTATE WASHDC 4548
 INFO AMEMBASSY BONN
 AMEMBASSY LAGOS
 AMEMBASSY LONDON
 AMEMBASSY PARIS
 USMISSION USUN
 USMISSION GENEVA

CONFIDENTIAL THE HAGUE 3825

SUBJ: NIGERIA--BRUBECK VISIT

1. SUMMARY: BRUBECK HAD OPPORTUNITY OCT. 1 FOR BROAD REVIEW OF NIGERIAN SITUATION WITH MFA DIR AFRICAN/ME AFFS, HUYDECOPER, AND DIRGEN POL AFFS, DE RANITZ, AS WELL AS MEETING WITH DIRECTOR NETH RED CROSS, VAN EMDEN. CONVERSATIONS UNDERLINED (A) CONTINUED HIGH LEVEL OF DUTCH PUBLIC CONCERN OVER FATE OF BIAFRANS, (B) INCLINA-

TION OF DUTCH RED CROSS TO PRESS FOR MORE ACTIVIST ROLE BY INTERNATIONAL RED CROSS, AND (C) FACT GON CONTINUES BOTH TO LABOR UNDER POLITICAL PROBLEMS SIMILAR TO OURS ON THIS ISSUE AND TO BE DETERMINED NOT INJECT SELF IN POLITICAL ROLE IN NIGERIAN CONFLICT. AT SAME TIME, IT SEEMS CLEAR THAT GON WOULD NOT BE ADVERSE TO PLAYING FACILITATIVE ROLE AT APPROPRIATE MOMENT IN CALLING TOGETHER PRIVATELY A REVISED HAGUE GROUP TO REVIEW WAYS SUPPORT MIGHT BE LENT TO SETTLEMENT BY AFRICANS THEMSELVES. END: SUMMARY.

2. BRUBECK INITIATED CONVERSATIONS AT MFA BY REVIEWING DILEMMA POSED BY TIE BETWEEN BIAFRAN WAR EFFORT AND HUMANITARIAN RELIEF, BY NOTING REVIEW OF RELIEF PICTURE BEING UNDERTAKEN BY FERGUSON,

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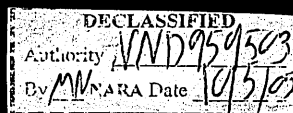
AND BY OUTLINING HIS OWN EFFORT TO GAIN INSIGHTS INTO POLITICAL ASPECTS OF PROBLEM, WHICH HE STRESSED SHOULD NOT BE TAKEN AS SIGN THAT U.S. WILL IN ANY WAY INJECT SELF INTO POLITICS OF SEEKING SETTLEMENT. DURING EXTENSIVE CONVERSATION, HUYDECOPER DEMONSTRATED AGAIN THAT GON WELL-INFORMED ON STATE OF PLAY (INCLUDING FRENCH ACTIVITIES) AND THAT IT TENDS VIEW SITUATION IN MUCH SAME WAY AS WE DO.

3. TALKING FIRST OF RELIEF PROBLEM, HUYDECOPER DOUBTED BIAFRAN FOOD SHORTAGES NOW ACUTE, EXCEPT FOR POORER ELEMENTS OF NON-IBOS, WHO BULK OF THOSE IN THE CAMPS. HOWEVER, WITH FAILURE ICRC PLAN, GON NOW UNDER STRONG DOMESTIC PRESSURE TO SUPPORT JCA EFFORTS MORE VIGOROUSLY. PARTLY BECAUSE OF THIS, NETH MISSION IN GENEVA THIS WEEK APPROACHED ICRC (BASSET) TO ASK IF SOUNDINGS BY GON OF OTHER HAGUE GROUP COUNTRIES ON HOLDING "WHERE DO WE GO FROM HERE" MEETING MIGHT BE USEFUL. RESPONSE WAS FAVORABLE IN PRINCIPLE, BUT DUTCH WERE ASKED TO HOLD OFF UNTIL AFTER NEW TRIP TO NIGERIA BY ICRC REP, WHICH IN OFFING. HUYDECOPER EXPRESSED CONCERN ABOUT FRENCH RC AIRLIFT, AND WAS CRITICAL OF ICRC FOR HAVING BEEN STAMPEDED IN PART BY JCA COMPETITION INTO STEPS THAT COULD DAMAGE ITS LONG-TERM POSITION. HE THOUGHT BASSET SHARED THIS CONCERN. AT SAME TIME, HE HAD NO ILLUSIONS THAT BIAFRANS AT ALL INTERESTED IN MAINTENANCE OF ICRC RELIEF SHIPMENTS AS LONG AS THEY HAD JCA AIRLIFT, PURITY OF WHICH HE DOUBTED. HE REPORTED THAT, IN ANSWER JUST APPROVED TO PARLIAMENTARY QUESTION ABOUT FAILURE OF ICRC PROPOSAL FOR AIRLIFT, GON CAME DOWN RATHER HARD ON BIAFRANS. (THIS WILL BE FIRST PUBLIC STATEMENT BY GON ALONG THESE LINES--TEXT FOLLOWS BY AIRGRAM.)

4. ON POLITICAL SIDE, HUYDECOPER PROFESSED SEE NO SIGN THAT TWO SIDES WILLING, OR EVEN ABLE, TO ARRIVE AT AGREEMENT WITHOUT GREATLY INCREASED OUTSIDE PRESSURE. HE DID NOT THINK COURSE OF WAR LIKELY TO CHANGE RADICALLY IN FORESEEABLE FUTURE, PARTICULARLY SINCE FRENCH ARMS SHIPMENTS APPEARED TO HAVE INCREASED. JCA REP (MIDDELKOOP) HAD ADMITTED TO HIM RECENTLY THAT FOOD SITUATION IN BIAFRA NOT NOW CRITICAL, EXCEPT FOR PROTEIN-HIGH ITEMS, AND THAT JCA EVEN BUYING FOODSTUFFS IN BIAFRA FOR DISTRIBUTION (THUS ADDING TO FOREIGN EXCHANGE AVAILABLE FOR PROSECUTION OF WAR). HE ALSO DISINCLINED THINK THERE ANY CHANCE OF INITIATIVE BEING TAKEN IN UN. ON MORE OPTIMISTIC SIDE, HE SEEMED PLEASED BY NEW MEASURE OF CAUTION ON SUPPORT FOR BIAFRA DISPLAYED BY SCANDINAVIANS.

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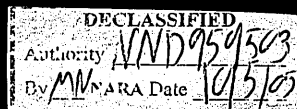
5. AS FOR POSSIBILITY OF CONTRIBUTION BY NON-AFRICAN COUNTRIES TOWARD SETTLEMENT, HUYDECOPER STRESSED VIEW THAT LITTLE COULD BE DONE WITHOUT THE FRENCH. HE UNCERTAIN OF LATEST FRENCH VIEWS SINCE DUTCH HAD AVOIDED RAISING SUBJECT WITH PARIS. AS TO POSSIBLE WILLINGNESS OF OTHER W. EUROPEAN GOVTS. TO DO SOMETHING, HE WAS NOT OPTIMISTIC, LARGELY BECAUSE OF STRONG PRO-BIAFRA LOBBIES, AND GON INTENDED CONTINUE LIMITING ITS ROLE TO ACTIVE ENCOURAGEMENT OF ADEQUATE RELIEF EFFORT. HE THOUGHT DUTCH AT ANY RATE POOR CHOICE FOR POLITICAL ROLE, SINCE BIAFRANS REGARDED THEM AS ALLIES OF BRITISH (BECAUSE OF INVESTMENTS OF SHELL AND UNILEVER), AND BECAUSE MORE LEVERAGE NEEDED THAN SMALL POWER COULD BRING TO BEAR. AT SAME TIME, HE THOUGHT GON MIGHT BE WILLING AT APPROPRIATE TIME TO FACILITATE PRIVATE GATHERING OF EUROPEAN FORUM (A REVISED HAGUE GROUP) TO TAKE LOOK AT POSSIBILITIES.

6. MEETING WITH DE RANITZ COVERED SOME OF SAME GROUND. DE RANITZ EXPRESSED CONCERN THAT GON WOULD FACE DOMESTIC POLITICAL PROBLEM IF ICRC FAILURE CAUSED RELIEF ISSUE TO HEAT UP. NOTING LUNS' STATEMENT IN OCT. 1 UNGA SPEECH THAT IT WOULD BE GOOD IF UN COULD DO SOMETHING, DE RANITZ SAID GON DID NOT REALLY THINK THIS WAS IN THE CARDS. (COMMENT: LUNS' STATEMENT RESPONDED TO PRESSURES FROM PARLIAMENT.) HE SAID HE HOPED FRENCH AND BRITISH MIGHT COME TO SOME AGREEMENT, BUT WAS NOT IN LEAST ENCOURAGED BY FRENCH LACK OF CANDOR ABOUT THEIR OWN ACTIVITIES.

7. CONVERSATION WITH HUYDECOPER AND VAN EMDEN AT LUNCH UNDERScoreD DIFFERENCES OF VIEW BETWEEN THEM. VAN EMDEN SEEMED PARTICULARLY CONCERNED ABOUT COMPETITION FROM JCA AND ADVOCATED MORE ACTIVIST ROLE FOR ICRC. HE WAS NOT CRITICAL OF FLIGHTS BY FRENCH RC, FOR EXAMPLE. FULLY 80 PER CENT OF DUTCH PEOPLE ACROSS POLITICAL SPECTRUM WERE INCLINED BE PRO-BIAFRA, HE ARGUED, AND IF ICRC DID NOT SOON RESUME RELIEF FLOW HE WOULD COME UNDER GREAT PRESSURE TO TURN OVER RESOURCES OF NETH RC TO JCA GROUPS. HE ADMITTED, HOWEVER, THAT DUTCH PUBLIC INTEREST HAD WANED OVER PAST MONTHS; AT RECENT MEETING OF NETH "BIAFRA COMMITTEE" IT HAD BEEN DECIDED POSTPONE ANY FURTHER EFFORTS RAISE FUNDS HERE UNTIL AIRLIFT PICTURE CLARIFIED. IN ASIDE, HE NOTED THAT, GIVEN PRESENT REDUCED LEVEL OF OPERATIONS, ICRC HAD SUFFICIENT FUNDS TO LAST IT UNTIL END 1969. GP-3. MIDDENDORF

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*Oct 27 - 9 Briefing Nigeria
1R Oct 3 OAU*

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ACTION: IO: 15

INFO: OCT: 01, AF: 12, ARA: 12, EA: 10, EUR: 17, NEA: 13, RSC: 01, CIAE: 00, DODE: 00,

JPM: 04, HI: 02, INR: 07, LI: 03, NSAE: 00, NSC: 10, P: 03, PRS: 01, SS: 20, USIA: 12,

UCF: 05, UPW: 01, AID: 28, SCS: 04, SCA: 01, E: 15, IGA: 02, ACDA: 16, SR: 01,

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RI: 020012Z SEPI 69

FM: USMISSION: USUN: NEWYORK:

TO: SECSTATE: WASHDC: 8988

INFO: AMEMBASSY: THE HAGUE:

AMEMBASSY: DUAKARTA

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SUBJ: FONMIN LUNS: STATEMENT IN UNGA GENERAL DEBATE
OCT: 1

1. NIGERIA-BIAFRA. FLOW OF HUMANITARIAN ASSISTANCE HAD
STAGNATED. NETH EAGER TO PROVIDE INSPECTION TEAMS TO
CHECK CONTENTS OF RELIEF AIRCRAFT. APPRECIATES OAU EFFORTS
BUT STILL REGRETS ITEM NOT ON UNGA
AGENDA.

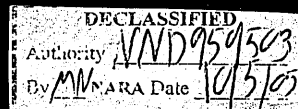
2. MIDDLE EAST. LASTING SETTLEMENT CAN COME NOT FROM
FIGHTING BUT AT CONFERENCE TABLE WHETHER THROUGH JARRING,
FOUR POWERS OR OTHER MEANS. FINAL SETTLEMENT SHOULD BE
BASED ON CLEAR AND UNEQUIVOCAL AGREEMENT OF PARTIES.
NETH WILLING TO PROVIDE SPECIALLY TRAINED UNITS FOR ANY
RENEWED UN MILITARY PRESENCE. NOTED NETH DEEP SYMPATHY
FOR JEWISH PEOPLE AND STRONG LINKS OF FRIENDSHIP WITH
ARAB NATIONS.

3. WEST IRIAN. SAID HE DID NOT WISH TO DWELL ON MATTER
BUT FELT IT HIS DUTY TO POINT OUT THAT "SOME DOUBTS HAVE
BEEN EXPRESSED IN MY COUNTRY" ON THE SYSTEM CHOSEN TO CON-
SULT PAPUANS AND ON CARRYING OUT ACT OF FREE CHOICE.

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86

0862





Department of State **TELEGRAM**

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PAGE 02 USUN N 03352 020213Z

(PHRASE IN QUOTES DIFFERED FROM PRINTED TEXT, WHICH READ: "THE NETHERLANDS PEOPLE ENTERTAIN DOUBTS"...INDO DEL-EGATION EXPRESSED UNHAPPINESS WITH PRINTED VERSION.)
LOOKING TO FUTURE LUNS HOPED INDOS WOULD, IN CLOSE COOPERA-TION WITH FRIENDS -- AND DUTCH COUNTED SELVES AMONG THEM -- DEVELOP WI, TAKING INTO ACCOUNT VERY PARTICULAR CHARACTER OF INHABITANTS.

4. WEAPONS CONTROL AND DISARMAMENT. BECAUSE OF DANGER OF UPSETTING PRECARIOUS BALANCE OF TERROR, IMPORTANT FOR US AND USSR TO HOLD SALT. HAPPY NETH IS NOW MEMBER OF CCD IN GENEVA AND AWARE OF SPECIAL RESPONSIBILITY MEMBERSHIP ENTAILS. NETH WILL SUPPORT CONSTRUCTIVE PROPOSALS TO CURB CONVENTIONAL ARMS RACE.

5. ECONOMIC COOPERATION. NETH SUPPORTS UN WORK TO MAP OUT DEVELOPMENT STRATEGY. DUTCH MINISTER FOR DEVELOPMENT AID WILL ADDRESS GA ON SUBJECT IN FEW WEEKS TIME.

6. EAST-WEST RELATIONS. NETH WILL PROMOTE ESC AS SOON AS ASSURED CONFERENCE WILL HAVE MEASURE OF SUCCESS. EXPRESSED CONCERN THAT USSR HAD MADE CLEAR IN CZECH-OSLOVAKIA THAT IT IS NOT BOUND BY FUNDAMENTAL PRINCIPLE OF NON-INTERVENTION IN INTERNAL AFFAIRS AND RESPECT FOR SOVEREIGNTY OF OTHER NATIONS.

7. EEC. AT SUMMIT MEETING OF SIX IN NOV THREE MAIN SUB-JECTS TO BE DISCUSSED -- COMPLETION, DEEPENING AND EN-LARGEMENT OF EEC -- ARE IN DUTCH VIEW EQUALLY IMPORTANT AND SHOULD BE DEALT WITH "MORE OR LESS SIMULTANEOUSLY", I.E., THEY ARE STRONGLY LINKED POLITICALLY.

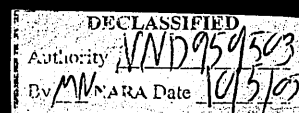
8. APOLLO 11. 1969 WILL FOREVER BE MARKED AS YEAR OF MOON LANDING. MAY COURAGE AND STAMINA OF THREE ASTRON-AUTS BE INCENTIVE TO US IN OUR EFFORTS TO CONDUCT WORLD AFFAIRS WITH TENACITY AND VISION FOR BENEFIT OF MAN-KIND.

9. HIJACKING. NETH WILL REQUEST THIS SUBJECT BE NEW ITEM ON AGENDA; MOTIVATED BY BELIEF (A) UN SHOULD RECOMMEND AIR SAFETY MEASURES, AND (B) PERPETRATORS OF AIR PIRACY SHOULD NO LONGER GO FREE. DECON 1/1/70.

YOST

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POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

CONFIDENTIAL 311

PAGE 01 LIBREV 01004 020852Z

19
ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, SS0 00, NSCE 00, CCO 00, USIE 00, CIAE 00

DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 03, RSC 01,

PRS 01, SS 20, SR 01, ORM 03, UPW 01, SCS 04, SCA 01, AID 28, RSR 01,

/138 W

127401

O R 020840Z OCT 69
FM AMEMBASSY LIBREVILLE
TO SECSTATE WASHDC IMMEDIATE 2843
INFO USMISSION GENEVA
AMCONGEN AMSTERDAM
AMEMBASSY LAGOS

C O N F I D E N T I A L LIBREVILLE 01004
- POL 27-9 BIAFRA-NIGERIA
SUBJECT: A) LIBREVILLE 1000; B) STATE 166492

DEPARTMENT WILL HAVE NOTED FROM REFTEL (A) THAT THOMAS DEPARTED
LIBREVILLE FOR SAO TOME BY CHARTER AIRCRAFT MORNING OCTOBER 1,
PRIOR ARRIVAL OF REFTEL (B). POST HAS NO RPT NO MEANS CONTACT
THOMAS IN SAO TOME APART FROM POSSIBILITY SENDING LETTER C/O
JCA, VIA NEXT UNSCHEDULED CHARTER AIRCRAFT HEADED THERE. SUGGEST
CABLE OR PHONE VIA LISBON AS QUICKER MEANS.
FUNKHOUSER

CONFIDENTIAL

0064

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Authority VND 959503
By MNARA Date 10/5/05



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

CONFIDENTIAL 330

PAGE 01 LIBREV 01000 020904Z

17
ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, AID 28, CIAE 00, INR 07, NSAE 00, RSC 01,

SR 01, ORM 03, RSR 01, /089 W

127484

R 011525Z OCT 69
FM AMEMBASSY LIBREVILLE
TO SECSTATE WASHDC 2839
INFO USMISSION GENEVA
AMCONGEN AMSTERDAM
AMEMBASSY LAGOS

C O N F I D E N T I A L LIBREVILLE 1000

FOR U/CF DAWSON

SUBJECT: RSM THOMAS

THOMAS ARRIVED LIBREVILLE EVENING SEPTEMBER 30 AND ENTERED WITHOUT DIFFICULTY ON THREE-MONTH VISA OBTAINED FRENCH EMBASSY, COTONOU. DEPARTED MORNING OCTOBER 1 FOR SAO TOME ABOARD CHARTERED AIRCRAFT. DID NOT RPT NOT HAVE PORTUGUESE VISA BUT WAS CONFIDENT HE WOULD HAVE NO PROBLEM TRANSITING SAO TOME. FUNKHOUSER

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0865

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Authority VND 959/503
By MNARA Date 10/3/05

71

POL 27-9 BIAFRA-NIGERIA
166/628

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
☐ CHARGE TO

CONFIDENTIAL

Classification

Origin

ACTION: US MISSION GENEVA Priority

Info:

INFO: Amembassy COTONOU
Amembassy LAGOS

State

Ref Geneva 3508

For U/CF Davidson.

Subject - Medical Needs Biafra.

may afford

1. ICRC flight October 7 ~~XXXXXX~~ opportunity ship in items

urgently needed according recent Grasset/Mar reports. Please
consult ICRC/Grasset and

~~XXXXXX~~ accordingly/~~XX~~ confirm needs, specifically:

2. Is third Landrover still in Cotonou? If so, could be
flown in.

3. Grasset report ~~in~~ states following items have been ordered
from UNICEF Copenhagen and elsewhere in Europe. Can they be
assembled and flown to Cotonou to go on special flight?

3000 nylon syringes

6000 needles

4 autoclave pressure cookers and 4 stoves

spare parts for vehicles

miscellaneous items for teams, including jerrycans, cotton

Drafted by:

U/CF - HBShishkin

29002

Telegraphic transmission and
classification approved by:

C. Clyde Ferguson Jr.

Clearances:

AID:AFR/CWA - Nan Frederick (subst)

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Classification

FORM DS-322
8-65

0866

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Authority VND 959/503
By MNARA Date 10/5/05

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
☐ CHARGE TO

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Classification

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Origin
Info:

ACTION: Page 2 of telegram to GENEVA, COTONOU

wool, tinfoil, plastic cloth, etc.

4. Mar report refers to five tons PCM Mixture and administration sets for intra-gastric nasal feeding, which UNICEF obtaining but transport needed. Should this go in on flight? ~~Max~~ (Believe Mar ~~xxxxxxxxxxxx~~ still in Copenhagen but may be en route New York).

~~xxxxRealxxxxxxxxxxxxxxxx~~

5. ~~xxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxx~~ Would appreciate Dr. Grasset's advice on foregoing and other suggestions she may have.

END

RICHARDSON

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Clearance:		

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Classification

FORM 8-65 DS-322

0867

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Authority VMD 950503
By MVA Date 10/5/05

75

POL 27-9 BIARRA-NIGERIA

166770

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
☐ CHARGE TO

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Classification

[Signature]
1 OCT 69 21 10Z
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Origin
Info

ACTION:

US MISSION GENEVA

PRIORITY

STATE _____

REF Geneva 3507.

For Davidson from U/CF.

[Signature] Regret not possible authorize representation fund
reftel.

END

166770

RICHARDSON

Drafted by U/CF:HBSHishkin *[Signature]*

29002

Telegraphic transmission and
classification approved by:

C. Clyde Ferguson, Jr.
[Signature]

Clearances:

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0868

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Authority VMD 950503
By MVA Date 10/5/05



POL 27-9 BIAPRA-NIGERIA
Department of State **TELEGRAM**

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PAGE 01 GENEVA 03507 011004Z

21
ACTION: UCF 05

INFO: OCT 01, IO 03, AF 07, RSE 01, RSC 01, /018 W

120344

R 010935Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 3141

UNCLAS GENEVA 3507

FOR: U/CF

REQUEST AUTHORIZATION AMOUNT DOLLARS 100 REPRESENTATION
DIRECTION: RONALD A. DAVIDSON. PLEASE REPLY PRIORITY.
BASSIN

GENEVA-3507
10-169

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DECLASSIFIED
Authority VND 959503
By MWA/ARA Date 10/5/05



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

YN SOC 3 RED CROSS

CONFIDENTIAL 540

PAGE 01 GENEVA 03522 012109Z

83
ACTION UCF 05

INFO OCT 01, AFI 12, EUR 17, IO 13, SR 01, ORM 03, SCS 04, SCA 01, AID 28

UPW 01, E 15, DOT 12, SSO 00, NSCE 00, CCO 00, USIEI 00, CIAE 00, DODE 00,

JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 28

(RSR 01) 165 W

124517

P R 011909Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 3153
INFO AMEMBASSY ADDIS ABABA
AMEMBASSY ABIDJAN
AMEMBASSY COTONOU
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY PARIS

CONFIDENTIAL GENEVA 3522

STATE FOR U/CFI

SUBJECT: ICRC AND DAYLIGHT FLIGHTS.

REF: GENEVA 3508

I. BASSET EXPLAINED NAVILLE AND FREYMOND BELIEVE INAPPROPRIATE FOR ICRC DELEGATION FLY BIAFRA DAYLIGHT WHEN IN FACT DAYLIGHT FLIGHTS PURPOSE OF MISSION. ICRC AGAIN IN OLD DILEMMA AS BASSET SAID BECAUSE IT IS DOUBTFUL FMG WOULD AGREE TO NIGHT FLIGHTS AFTER CONCLUDING DAYLIGHT AGREEMENT. BASSET IN OBVIOUS EMBARRASSMENT EXPLAINED THREE ALTERNATIVES UNDER ICRC CONSIDERATION: (A) TO FLY WITH FRENCH RC (B) WITH JCA (C) WITH BIAFRAN AIR FORCE. FRENCH RC ICRC FEEL, WOULD BE LESS OBJECTIONABLE BECAUSE IT IS WITHIN RED CROSS FAMILY EVEN THOUGH CONSIDERED RENEGADE BY SOME. BIGNAMI LAGOS WILL INFORM FMG WHO BASSET FEELS WOULD BE ABLE TO "LOOK OTHER WAY ON FLIGHT WITH FRENCH RC". BASSET STATED FRENCH RC CARRIES ARMS BECAUSE OF THEIR GOVERNMENT'S PRESSURE. "NEARLY ALL RC SOCIETIES WOULD SUCCEED TO SUCH PRESSURE EVEN AMERICAN". LAGOS WOULD NEVER

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Authority VND 959503
By MN NARA Date 10/5/05



Department of State **TELEGRAM**

CONFIDENTIAL

PAGE 02 GENEVA 03522 012109Z

UNDERSTAND IF DELEGATION FLEW WITH JCA. FACT DEL FLYING WITH RC OF FRANCE SHOULD MAKE DIFFERENCE TO FMG ACCORDING TO BASSET. FLY WITH BIAFRAN AIR FORCE WOULD APPEAR AS COMPLETE CAPITULATION TO OWERRI. 180 DEGREE CHANGE IN DECISION TO FLY BY DAY IMPLIED AS INSPIRED BY FREYMOND.

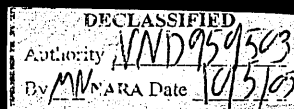
2. DELEGATION WILL CONSIST OF DR PAUL RUEGGER, ONE OF SWITZERLAND'S MOST EMINENT AND EXPERIENCED DIPLOMATS, AND EDMUND SCHWARZENBACH, WELL KNOWN JOURNALIST OF NEUE ZURCHER ZEITUNG, AND THAT PAPER'S AFRICAN EXPERT (BIO DATA SEPTEL). BASSET EMPHASIZED NO MACHIAVELLIAN INTENTION IN SENDING JOURNALIST. SCHWARZENBACH'S PURPOSE TO SUPPORT RUEGGER WHERE HE CAN. IF ANYONE CAN SUCCEED IN THIS DIPLOMATIC MISSION ICRC FEELS IT WOULD BE RUEGGER.

3. BASSET CABLED OBI IN FRANKFURT STATING ICRC'S ACCEPTANCE OF BIAFRA'S SUGGESTION THAT DELEGATION CONTINUE NEGOTIATIONS IN ENCLAVE. TO ICRC'S CONSTERNATION OBI REPLIED: QUOTE: YOUR MESSAGE TRANSMITTED. NECESSARY TO EMPHASIZE THAT PROPOSED DELEGATION NOT TO SET OUT UNTIL CLEARANCE OF BIAFRAN GOVERNMENT HAS BEEN RECEIVED. I AM CONCERNED THAT THE INTENTION OF ICRC TO SEND DELEGATION WAS RELEASED TO PRESS EVEN BEFORE BEING COMMUNICATED TO BIAFRAN GOVERNMENT AND OBTAINING THE GOVERNMENT'S APPROVAL. UNQT. BASSET SHOWED DAVIDSON DRAFT OF POSSIBLE REPLY WHICH STATES TRIP TO BIAFRA WAS IN REPLY TO OBI'S SUGGESTION AND THAT ICRC DISCUSSION WITH PRESS WAS NO DIFFERENT THAN BIAFRA'S USE OF MARKPRESS SEPTEMBER 14 TO ANNOUNCE REJECTION OF DAYLIGHT FLIGHT AGREEMENT.

4. TOMORROW ICRC WILL HOLD PLENARY SESSION AT WHICH TIME THEY WILL HOPEFULLY CLARIFY (A) GOALS DELEGATION EXPECTS TO ACHIEVE, (B) STATUS OF INVITATION FROM BIAFRANS, (C) MEANS OF TRANSPORTATION. AT CONCLUSION OF MEETING REQUEST MEETING WITH NAVILLE AND/OR FREYMOND. ANALYSIS WILL FOLLOW ON SEPTEL AFTER MEETING. BASSIN

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0871



75



POC 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

CONFIDENTIAL 382

PAGE 01 GENEVA 03523 011942Z

92
ACTION UCF 05

INFO OCT 01, AF 12, IO 13, SCS 04, SCA 01, SR 01, ORM 03, AID 28, PC 04,

CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 03,

RSC 01, PRS 01, SS 20, USIA 12, RSR 01, EUR 17, 153 W
124005

R 011909Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 3154
INFO AMEMBASSY LAGOS
AMEMBASSY LIBREVILLE

C O N F I D E N T I A L GENEVA 3523

STATE FOR U/CF

BASSET STATED ICRC SHIPS FIVE TONS MEDICINES TO BIAFRA NIGHTLY
ON FRENCH RC PLANES FROM LIBREVILLE. SINCE MEDICAL SITUATION
BIAFRA CRITICAL ICRC INTENDS INCREASE SHIPMENTS. BIGNAMI
WILL DISCUSS WITH FMG MATTER OF MEDICAL SHIPMENTS AND TRANSFER
OF STOCKS FROM COTONOU AND STSAB TO SAO TOME.
BASSIN

GENEVA-3523
10-169

①

CONFIDENTIAL
48

0872

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Authority VND959503
By MVA Date 10/5/05

75



POC 27-9 BIAFRA-NIGERIA
 Department of State **TELEGRAM**

VN SOC 3 RED CROSS

CONFIDENTIAL 612

PAGE 01 GENEVA 03508 011121Z

19
 ACTION AF 18

INFO OCT 01, EUR 17, IO 13, SS 20, INR 07, SSO 00, RSR 01, UCF 05, SR 01,

ORM 03, SCS 04, SCA 01, RSC 01, /092 W

120800

O R 011053Z OCT 69 ZFF-4
 FM USMISSION GENEVA
 TO AMEMBASSY LAGOS IMMEDIATE
 SECSTATE WASHDC 3142
 INFO AMEMBASSY PARIS
 AMEMBASSY ADDIS ABABA
 AMEMBASSY COTONOU
 AMEMBASSY LIBREVILLE
 AMEMBASSY ROME

C O N F I D E N T I A L GENEVA 3508

PLEASE PASS TO BIGNAMI, ICRC REP, FROM NAVILLE. QUOTE: ICRC DELEGATION TO BIAFRA COMPOSED OF DR. PAUL RUEGGER FORMER PRESIDENT AND MEMBER OF ICRC, MEMBER OF HAGUE PERMANENT COURT OF ARBITRATION, EDMUND SCHWARZENBACH SPECIAL ADVISER, DR. SURGEON SPIRGI, DELEGATE HENTSCH. SHOULD LEAVE GENEVA TUESDAY 7 OCTOBER. DELEGATION WILL MEET YOU STOPOVER IN AFRICA BEFORE CONTINUING FLIGHT TO BIAFRA. WOULD BE DESIRABLE DELEGATION SHOULD REACH BIAFRA FROM COTONOU WITH ICRC AIRCRAFT.

PLEASE ENDEAVOUR OBTAIN AUTHORIZATION FOR SPECIAL NIGHT FLIGHTS IN AND OUT POSSIBLE WITH SHIPMENT OF MEDICAMENTS. URGENTLY NEED YOUR EVALUATION OF CHANCES TO OBTAIN THAT AUTHORIZATION. UNQUOTE.
 BASSIN

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GENEVA-3508
 10-169

0873

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 By MNARA Date 10/5/05

66



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POL 27-9 BIAFRA-NIGERIA

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1 Oct 69 21 47 z

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ACTION: Amembassy LAGOS

STATE _____

SUBJECT: Relief Reporting

REF: Lagos 8734

1. Reftel extremely useful meeting our info needs on status relief logistics system. Request continuation similar reports as suggested State 138745.

2. Would also appreciate reports, when available, of other trips mentioned para 3, Lagos 8584.

END

RICHARDSON

DRAFTED BY:

U/CF-AEDewey

DRAFTING DATE

10/1/69

TEL. EXT.

23256

APPROVED BY:

U/CF-CCFerguson, Jr.

CLEARANCES:

AF/SN - GBSherry

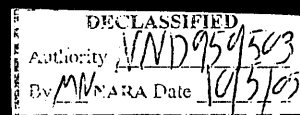
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FORM FS-413
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POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

CONFIDENTIAL 154

PAGE 01 LUANDA 00427 01174Z

44
ACTION SS 70

INFO OCT 01, SSO 00, /071 W

123153

P 011400Z OCT 69
FM AMCONSUL LUANDA
TO SECSTATE WASHDC PRIORITY 1091

C O N F I D E N T I A L LUANDA 427

LIMDIS

FOR LORE (AF/S FROM POST

1. JUST RECEIVED YOUR LETTER SEPT 23.

2. WOULD APPRECIATE ASAP CLARIFICATION ROLE, LOCATION AND
ACTIVITIES OF GEORGE THOMAS. GP-4.
POST

Luanda 427
10-1-69

(1)

CONFIDENTIAL

23

0875

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Authority VND 959503
By MNARA Date 10/5/05

L I M D I S

I N C O M I N G

TOP SECRET

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POST

Lianda

SERIAL

427

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S/S-Screener *3*
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S/S-CMS
S/S-O DIR
MilRep
Digest
Task Force

Principals and "S" Area

ES
S
U
J
D
C
S/PC *2*

S/CPR
S/FW
S/GOV
S/IL

S/PM
S/R
U/CF
U/PW
PM 3
D/WP
U/UCS

Geographic

AF *5*
ARA *11*
EA *11*
EUR *10*
NEA *8*

Functional

CU
E *2*
H
INR *6*
IO *4*
L *2*
O *3*
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WLG
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SCA
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SCS
SCI

Other

WH *10*
VP
DOD
CIA
USIA *4*
PC

Other

ACDA *5*
AID *12*

TRSY *6*
FRB
EXIM
BOB
CEA
COM *2*
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AGR *3*

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CAB
AEC *3*
NASA

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Burned

8/5/69

0876

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By MWA Date 10/5/05



Department of State

TELEGRAM

POL 27-9 BIAFRA-NIGERIA

CONFIDENTIAL 314

PAGE 01 LAGOS 09128 161505Z

451
ACTION SS 70

INFO OCT 01, CCO 00, SSO 00, NSCE 00, DODE 00, CIAE 00, USIE 00, /071 W
083757

O R 1#430Z OCT 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC IMMEDIATE 9481
INFO AMEMBASSY LIBREVILLE

CONFIDENTIAL LAGOS 9128

LIMDIS

REF STATE 174638, B STATE 173158

WE CONTINUE AWAIT SEPTELS PROMISED PARA 2 REF B IN
HOPE THEY WILL EXPLAIN NEW QTE DECISIONS ON RELIEF
FLIGHT GUARANTEES UNGTE AND CLARIFY PURPOSES AMBASSADOR
FERGUSON'S CURRENT VISIT LIBREVILLE ABIDJAN PARIS
AND LONDON AS MATTERS STAND WE ARE IN THE DARK ON
DECISIONS WHICH COULD SERIOUSLY AFFECT OUR RELATIONS
WITH FMG AND ON A TRIP WHICH COULD BE PUBLICIZED
MOMENTARILY AND GIVE RISE TO QUESTIONS AND INVOLVING
AS IT DOES THREE COUNTRIES MOST ACTIVELY ENGAGED IN
SUPPORT BIAFRA PROBABLY VERY DEEP SUSPICIONS HERE
I WOULD APPRECIATE AS MUCH INFORMATION AS DEPT CAN
PROVIDE FOR MY BACKGROUND AND SPECIFIC GUIDANCE ON
HANDLING OF QUERIES HERE GP-1
TRUEHEART
BT

NNN

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Authority VND 959503
By MVA Date 10/5/05

L I M D I S

I N C O M I N G

TOP SECRET

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POST

LAGOS

SERIAL

9128

(Time Received)

00 OCT 16 PM 1 19

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MONTHLY COUNT 466

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Geographic

Other

S/S-S 1
S/S-O 1
S/S-Screener (3)
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S/S-CMS
S/S-O DIR
MilRep
Digest
Task Force

AF 5
ARA 11
EA 11
EUR 12
NEA 8

ACDA 6
AID 12

Functional

Principals and "S" Area

CU
E 2
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INR 6
IO 4
L 2
O 3
OPR
OC
SY
WLG

TRSY 6
FRB
EXIM
BOB
CEA
COM 2
STR
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AGR 3

S/PC 2
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S/FW
S/GOV
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U/PW
PM 3
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Other
WH 10
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DOD
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USIA 4
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AEC 3
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10/11/6

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Authority VMD959503
By MWA Date 10/15/05



POL 27-9 BIAFRA-NIGERIA
Department of State

TELEGRAM

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PAGE 01 LAGOS 08734 011621Z

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ACTION UCF 05

INFO: OCT 01, AF 12, AID 28, IO 13, SCS 04, SCA 01, SR 01, ORM 03, E 15, IGA 02,

AGR 20, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10,

P 03, RSC 01, PRS 01, SS 20, USIA 12, RSR 01, 169 W

122625

P 011200Z OCT 69

FM AMEMBASSY LAGOS

TO SECSTATE WASHDC PRIORITY 9250

LIMITED OFFICIAL USE LAGOS 8734

FOR U/CF (HASTEN FOR DEWEY)

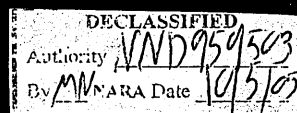
SUBJECT: NIGERIA LOGISTICS SUMMARY REPORT

REF: STATE 138745 *POL 27-9 Biafra Nigeria*

1. FOLLOWING IS CURRENT STATUS OF PROJECTS DISCUSSED REFTEL:
A. VINNELL PROJECT EXPERIENCING DIFFICULTIES GETTING ESTABLISHED IN FACILITIES AT LAGOS DUE TO NATIONAL COMMISSION OF REHABILITATION DELAY IN NEGOTIATING LEASE FOR SHOP AND WAREHOUSE AT IKEJA. OMO-BARE ASSURED SPROWLS LEASE WILL BE FINALIZED IN FEW DAYS. MEANTIME TWO MEMBERS OF LAGOS TEAM STILL LIVING IN FEDERAL PALACE HOTEL. CALABAR TEAM TEMPORARILY MOVED FROM UYO BACK TO CALABAR PENDING RESOLUTION WORK LOCATION BY OMO-BARE AND MILITARY GOVERNOR. BILL EGAN ON SITE WORKING OUT AMICABLE ARRANGEMENTS FOR TEAM UTILIZATION, I.E., ICRC/REHAB. PORT HARCOURT/ENUGU TEAMS WORKING.....27.
SPLIT OPERATION BETWEEN ICRC AND REHAB COMMISSION. THIS ARRANGEMENT APPEARS MOST PRACTICAL UNTIL FINAL DETERMINATION BETWEEN LAGOS AND STATE GOVERNORS ON RESPONSIBILITIES FOR RELIEF AND REHAB MISSION.
2. EXCESS PROPERTY STATUS PROGRESSING SATISFACTORILY, CURRENTLY WAITING REPLY FROM AID/W ON AVAILABILITY AND COST DATA EQUIPMENT HELD AT CHARLESTON. UTILIZING 608 EXCESS PROPERTY LISTING FOR ADDITIONAL ITEMS.

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Department of State **TELEGRAM**

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PAGE 02: LAGOS 08734 011621Z

CM LCM-6 PROAG Awaiting aid/w approved waivers. Any assistance to expediate waivers will be appreciated.
\$ LSM'S BEING UTILIZED LAGOS/PORT HARCOURT/CALABAR SHUTTLE SATISFACTORILY NO PROBLEMS EXPERIENCED CALABAR OR PORT HARCOURT. DISCUSSION WITH KOKO PORT MANAGER INDICATED NO DIFFICULTIES IN LOADING CARGO FOR CALABAR DISCHARGE.

2. FOLLOWING COMMENTS PERTAIN TRIP 6-15 SEPTEMBER TO ENUGU AND RETURN:

.. PURPOSE OF TRIP: TO ACCOMPANY 2ND VINNELL TEAM TO ENUGU AND EVALUATE RECEPTION ACCORDED FIRST ELEMENT ESTABLISHED AS OF 25 AUGUST 1969. IN ADDITION, MAKE A FAMILIARIZATION VISIT TO FOLLOWING SITES: ENUGU, ABAKALIKI, AFIKPO, OKIGWI ON THE EAST SIDE AND BENIN, ASABA, ONITSHA, AND KOKO ON WEST SIDE OF NIGER RIVER.

3. TRIP SOUTH OF ENUGU PROVED INTERESTING DUE MILITARY ACTIVITIES FROM AFIKPO TO OKIGWI. THIS CIRCUIT IS APPROXIMATELY 299 MILES SO STAYED OVERNIGHT AT AFIKPO. MAIN ROADS IN

GENERAL FAIR TO GOOD WHEREAS SOME ACCESS ROADS TO FEEDING AREAS REQUIRE FOUR WHEEL DRIVE VEHICLES AND ARE DIFFICULT IN WET WEATHER. THESE ROADS SHOULD IMPROVE WITH MINOR MAINTENANCE. CATHOLIC MISSION AND HOSPITAL ARE CROWDED BUT EXPERIENCING NO DIFFICULTY IN FEEDING, HOWEVER THEY ARE CONCERNED WHETHER ADEQUATE DRUGS WILL BE SUPPLIED AS A RESULT OF ICRC/NRC CHANGE-OVER. BROUGHT BACK LIST OF NORMAL DRUG REQUIREMENTS ALSO LIST OF URGENTLY NEEDED SUPPLIES. LIST GIVEN TO DR BERALL WHO WILL FOLLOW THROUGH. SAVE THE CHILDREN TEAMS AT AFIKPO AND UTURU ALSO INDICATED ADEQUATE FOOD SUPPLIES, HOWEVER LOCAL MILITARY COMMANDER INSISTS FOOD BE COOKED AND SERVED TO PRECLUDE BEING PASSED IN BULK TO REBELS. GENERALLY AROUND AND NORTH OF ENUGU PEOPLE ARE MOVING BACK TO VILLAGES AND CAN BE OBSERVED MOVING TO AND FROM MARKET PLACES. BUT SOUTH OF ENUGU HOUSES ARE EMPTY ALONG ROADS AND ONLY WOMEN AND CHILDREN ARE OBSERVED MOVING ABOUT.

1. FERRY AT IDAH WAS OUT OF COMMISSION REQUIRING CROSSING AGAIN AT LOKOJA. THESE ROADS ARE GENERALLY GOOD DURING DRY WEATHER BUT CLOSED IN SPOTS DURING HEAVY RAINS. DISCUSSIONS WITH CATHOLIC MISSIONS BENIN AND ASABA INDICATED FOOD SUPPLIES AND DISTRIBUTION ADEQUATE. LAST 15 MILES OF MAIN AGBOR-ONITSHA ROAD IN POOR STATE OF REPAIR HOWEVER SECONDARY ROAD THROUGH IBUSA IS GOOD. WHEN MILITARY SITUATION PERMITS

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Department of State **TELEGRAM**

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PAGE 03 LAGOS 08734 011621Z

AND BRIDGE AT ONITSHA IS REPAIRED, MOVEMENT OF SUPPLIES TO WAR-AFFECTED AREA WILL BE ENHANCED.
\$ AS REPORTED LAGOS 8609, NRC HAS RECOMMENDED RELIEF FOOD IMPORTATIONS IN YEAR BEGINNING OCTOBER 1, 1969 AT 3,025 TONS MONTHLY. IN LAST WEEK USAID/FFO HAS MET TWICE WITH NRC/ICRC TO MAP OUT SCHEDULE FOR CALL FORWARDS REQUIRED TO PROVIDE PL-480 INPUTS TO MEET THIS SCHEDULE WITH ADEQUATE SAFETY MARGIN. ICRC DRUG STORAGE FORCED VACATE UTC APAPA PREMISES HAS RECENTLY MOVED TO IKEJA WAREHOUSE. THIS PLUS RETICENCE ICRC OVERSTOCK DURING FINAL INVENTORY PRIOR TAKEOVER HAS UNDOUBTEDLY LED TO SOME LAG IN FIELD DELIVERIES BUT NRC RETENTION KEY EXPAT AT PHARMACY AND BUDGET PROVISION FOR NEW DRUG PURCHASES SHOULD ASSURE EARLY RESUMPTION OF FLOW. HOWEVER, POUNDS 90,000 PROPOSED FOR FMG-FINANCED MEDICAL SUPPLIES WILL HAVE TO BE SUPPLEMENTED BY UNICEF AND OTHER OUTSIDE CONTRIBUTIONS IF CONTINUING ADEQUATE SUPPLIES OF DRUGS ARE TO BE ASSURED. DECON 9/30/70.
OLSON

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RS/R FILES
Attention Mullett
Keep this study together.

#15467
X15185



DEPARTMENT OF STATE
Washington, D.C. 20520

October 9, 1969

CONFIDENTIAL ATTACHMENT

MEMORANDUM FOR MR. HENRY KISSINGER
THE WHITE HOUSE

The Secretary asked that the attached
paper on Nigerian-Biafran Relief Efforts
be brought to your attention.

Theodore L. Eliot, Jr.
for Theodore L. Eliot, Jr.
Executive Secretary

Attachment:

As stated.

S/S *BH*
A True Copy

Drafted by:
AF/SN: BGBarr

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①
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BY S/S: CMS

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27-9
BIAFRA - NIGERIA

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By MNARA Date 10/5/05

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DEPARTMENT OF STATE

Washington, D.C. 20520

October 8, 1969

THE SECRETARY

It might be useful to send this information to the White House. If you agree, I will send it to Henry Kissinger.

Agree WM

Disagree _____

ML
Theodore L. Eliot, Jr.

S/S 15185

CONFIDENTIAL Attachment

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NICE RIA

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By MNA Date 10/3/05



DEPARTMENT OF STATE

Washington, D.C. 20520

15185

CONFIDENTIAL

October 6, 1969

TO : The Secretary

THROUGH: S/S *ML*FROM : AF - David D. Newsom *DN*SUBJECT: "International Committee of Conscience" Recommendation
that Helicopters and Aircraft Carrier be used in
Nigerian-Biafran Relief Efforts - INFORMATION MEMORANDUM

Reuters reports October 3 that a newly-formed organization, "The International Committee of Conscience," made public a plan to provide relief to Biafra and Nigeria via helicopters working off an aircraft carrier. Members of the Committee include former Vice President Humphrey, Mrs. Martin Luther King, and Lt. General William H. Tunner, commander of the 1948 Berlin airlift. The U.S. branch of the Committee is "The Committee for Nigeria-Biafra Relief."

Ambassador Ferguson's staff originated the ship-helicopter discharge idea for Nigerian relief and explored it in detail at the beginning of Ambassador Ferguson's appointment. The Ambassador mentioned it to General Gowon and Colonel Ojukwu in March, as a possible modification of the Cross River proposal. The Ambassador's conclusion was that there are more efficient and feasible ways to transport relief if the FMG and Biafran leadership could agree to a formula for allowing relief transportation into the enclave, and that the use of helicopters and aircraft carriers does not meet the basic objections of the two sides that now seem to be blocking relief efforts. The experience of the ICRC negotiations on day-light relief flights bears out this conclusion: the helicopter proposal does not answer the insistence by the FMG that relief flights be subject to random call-down for inspection on FMG territory, nor Colonel Ojukwu's adamant refusal to accept relief supplies that have been inspected by, or are under control of, the FMG. Although the proposal might answer Ojukwu's objection to possible jeopardy of Uli airfield (since the helicopters would not have to use Uli), this objection is only tactical and subordinate to Ojukwu's real purpose--to keep relief flights as a cover for arms flights.

GROUP 3

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not automatically declassified.CONFIDENTIAL

AF/SN: BG BARR: del

10-4-69

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Authority	VND 954503
By	MW:ARA
Date	10/5/05

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In the latter part of July, representatives for the "Committee for Nigeria-Biafra Relief" brought up this same proposal to Ambassador Ferguson, but in a hazy and uncoordinated way that seemed more a notion than a plan. They suggested that the United States Government set about rounding up the helicopters, an aircraft carrier and crews, while the Committee sought agreement of the FMG and Biafran leadership. The Ambassador asked the representatives for detailed logistics proposals before we could make such a sizeable budgetary commitment. These proposals have not been received, nor have we any reason to believe that the leadership of both sides has been persuaded to accept the idea.

Proposals of this type risk complicating serious efforts that are still underway to reach agreement on a formula for daylight relief flights.

Clearances: AF/SN - Mr. Sherry *JS*
U/CF - Colonel Dewey *JS* (draft)

AF/SN:BGH *JS*:dal:bjr Ext. 21185 10-4-69

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"International Committee of Conscience" Recommendation
that Helicopters and Aircraft Carrier be used in
Nigerian-Biafran Relief Efforts

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Drafted by:
AF/SN:BGBarr

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By	MNARA Date 10/5/05

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5-C-121

This document released to
public per Bishop AF
9/11/75

RS/R FILES
Attention MULLEN
Keep this study together.

Dear Dr. Bowman:

The President is appreciative of your organization's stated resolve to play an active part in the international effort to relieve suffering caused by the Nigerian civil war.

As the U. S. official charged with coordinating the American relief effort, I am very interested in learning more about what the Student American Medical Association plans to do in carrying out the terms of the resolution you sent to President Nixon. The needs are great and the international community has been generous in its response, but unfortunately, our efforts to get agreement on an appropriate delivery system have been blocked by the political and military aims of the two sides in the conflict.

The search for agreement continues and it is gratifying to know that organizations such as yours stand ready to help alleviate the suffering endured by the victims of this tragic war.

Sincerely,

C. Clyde Ferguson, Jr.
Special Coordinator
on Nigerian Relief

Dr. John Bowman,
Chairman, Standing Committee on International Health,
Student American Medical Association,
2635 Flossmoor Road,
Flossmoor, Illinois.

U/CF:JMPope:djc 10/9/69
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S/S 14879

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By MW NARA Date 10/5/05

DEPARTMENT OF STATE
EXECUTIVE SECRETARIAT
ACTION SLIP
WHITE HOUSE REFERRAL

CONTROL NO.

AF/SN
S/S 14879

TO AF - Mr. Alexander

DATE 10/2/69

SUBJECT: Ref to S/S fm WH:MELENCAMP dtd 9/29 re 9/29 ltr fm BOWMAN to the Pres enclosing cy of resolution re medical relief to Nigeria/Biafra.

Prepare a Read to _____
memo enclosing or containing:
____ Draft reply for President's signature.
____ Draft reply for signature by _____.
____ Memo for use as enclosure to reply by White House.
____ Comment or recommendation.

Direct reply:

____ Furnish information copy under cover of a Read to _____ memo.

____ Comeback copy required for S/S.

XXX Suitable acknowledgment or other appropriate handling.

____ Furnish information copy of reply, if any, under cover of a Read to _____ memo.

____ Refer to White House request of _____.

____ FYI

____ Due in S/S by _____.

NOTES

1. White House referrals must be answered within 48 hours unless otherwise noted. If deadline cannot be met, inform S/S immediately at extension given below.
2. Direct replies to White House mail must be signed at the Assistant or Acting Assistant Secretary level.
3. Unless otherwise noted, direct replies, depending upon the address of the incoming letter, must begin: "The President has asked me to reply" or "Mr. _____ has asked me to reply".
4. Basic correspondence should be returned when draft reply, memorandum or comment or comeback copy for the White House is requested.

REMARKS

COPIES TO:

1969 OCT 3 PM 3 16
OFFICE OF THE ASSISTANT SECRETARY
Mike Hornblow
Secretariat Staff
Ext.

DEPARTMENT OF STATE

X28062

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Authority

By MWA/ARA Date 10/5/05

THE WHITE HOUSE OFFICE

REFERRAL

14879

To: The Secretary of State

Date: September 29, 1969

ACTION REQUESTED

- ☐ Draft reply for:
☐ President's signature.
☐ Undersigned's signature.

☐ Memorandum for use as enclosure to reply.

☐ Direct reply.
☐ Furnish information copy.

☒ Suitable acknowledgment or other appropriate handling.
☐ Furnish copy of reply, if any.

☐ For your information.

☐ For comment.

NOTE

Prompt action is essential.

If more than 48 hours' delay is encountered, please telephone the undersigned immediately, Code 1450.


Basic correspondence should be returned when draft reply, memorandum, or comment is requested.

REMARKS:

Description:

☒ Letter: _____ Telegram: _____ Other: _____
 To: The President
 From: John Bowman, MD, Chrmn, Standing Committee on Intl Health, Student American
 Date: 9/26/69 Medical Assn, 2635 Flossmoor Rd, Flossmoor, Illinois
 Subject: Enclosing copy of Resolution -- medical relief to Nigeria/Biafra.

By direction of the President:


 Noble M. Melencamp
 Staff Assistant
 to the President

rah

(Copy to remain with correspondence)

POL 27-9 BIAFRA - NIGERIA

0890

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 By: MNARA Date: 10/5/05

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Publishers of The New Physician

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executive director emeritus

RUSSELL F. STAUDACHER

September 26, 1969

The President
The White House
Washington, D.C. 20510

My dear Mr. President:

As directed by Resolution #33A of the House of Delegates of the Student American Medical Association, April, 1969, I am furnishing you a copy of Resolution #33A.

Sincerely,

John Bowman

John Bowman, MD, Chairman
Standing Committee on
International Health

JB:nvw

Enclosure

14879

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By MVA Date 10/5/05

46
Resolution #33A, as amended.

SUBJECT: MEDICAL RELIEF TO NIGERIA/BIAFRA

- WHEREAS, The Nigeria/Biafra civil war has created medical and humanitarian needs of enormous magnitude, and,
- WHEREAS, the shortages of medical supplies and medical personnel in refugee and treatment centers in Gabon, Ivory Coast, and Nigeria/Biafra are extreme, and,
- WHEREAS, the recent Senate study mission, headed by Senator Goodell, pointed out these problems, including the death by starvation of over one and one half million people, and,
- WHEREAS, Senator Goodell recommended that "the United Nations take a much more active role in the negotiations leading to a cease fire and to expanded relief. ... If there is no cease fire ... then air-drops should be considered."
- WHEREAS, the United Nations provides certain established mechanisms for dealing with such problems of human suffering, and,
- WHEREAS, National SAMA has manifested an interest in international health as evidenced by the Ad Hoc Committee on International Affairs and by the SAMA International Preceptorship Program; therefore, be it:
- RESOLVED, A. That SAMA develop and coordinate efforts to provide medical assistance for the relief of human suffering in Nigeria/Biafra,
- and be it
- RESOLVED, B. That SAMA encourage the United States government to actively seek United Nations implementation of the recommendations of Senator Goodell, and,
- That SAMA encourage the United States government to offer to channel all of its relief efforts through forthcoming United Nations programs, and,
- That SAMA take an active part in forthcoming United Nations and United States government programs, and,
- That copies of this resolution be sent to all United States Senators and to the President of the United States.

1-40 L 27-9 BIAFRA - NIGERIA

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TELEGRAM NIGERIA

POC 27-9 BIAFRA -
170908

8 OCT 69 22 03z

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ACTION: USMission GENEVA

INFO: Amembassy OTTAWA
Amembassy LONDON
Amembassy LAGOS
Amembassy THE HAGUE
Amembassy COTONOU
Amembassy PARIS

REF: Geneva 3612; Lagos 8730 NOTAL
SUBJECT: Nigeria - Third Party Guarantees

1. At Ambassador Ferguson's urging, Canadians dusting off inspection team offer made earlier to FMG, now looking at modification calling for airborne observers, which might produce movement re Biafran objections to ICRC day flight proposal.
2. At Canadian request, U/CF on Oct 2 chaired meeting of US/Canadian experts to discuss terms of reference, modalities. Following are highlights this session:
 - a. Due radar/electronic limitations, group concurred further ~~discuss~~ discussion "black box" approach to relief/military ~~air~~ aircraft separation and ~~identifi~~ ^{identi-} ~~fication~~

170908

DRAFTED BY: U/CF:AE Dewey:djc	DRAFTING DATE 10/8/69	TEL. EXT. 29476	APPROVED BY: U/CF:Amb. Ferguson
----------------------------------	--------------------------	--------------------	------------------------------------

AF/SN - Mr. Sherry

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4-68

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ACTION: Page 2 USMission GENEVA

fication not warranted.

b. Canadian contribution could be simple addition of observer to each relief plane. Relief plane orbiting Uli during landing and discharge of relief waves could also perform alerting, observation functions concerning ~~the~~ presence other than relief planes (i.e., either MIG's or Biafran arms carriers) vicinity of Uli during actual conduct relief operations. This limitation to conduct of flight in visual flight conditions not overly restrictive due tapering off seasonal rains.

c. Would appear this could be presented to FMG for info only, ~~new~~ not as subject for further negotiation. Sweetener could be highlighting surveillance which would detect Biafran abuse of agreement. This surveillance should not pose problem to FMG, since it has

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ACTION: Page 3 USMission GENEVA

already indicated folly hitting Uli during relief operations.

3. Scenario: We are now awaiting further consideration in Ottawa which we hope will lead to formal Canadian offer. Would probably be referred to UK for courtesy coordination, then to FMG and hopefully to Biafrans with ICRC delegation planning to enter enclave Oct 14-15.

END.

ROVERS

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POL 27-9 BIAFRA-NIGERIA
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10-8-69

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PAGE 01 LAGOS 08915 081630Z

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ACTION: UCF 05

INFO: OCT 01, AF 12, EUR 20, IO 13, CIAE 00, DODE 00, PM 04, H 02, INR 07, L 03,

NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, UPW 01, AID 28,

SRI 01, ORM 03, SCS 04, SCA 01, ACDA 16, RSR 01, 169 W
033994

PRI 081600Z OCT 69

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AMEMBASSY THE HAGUE

AMEMBASSY COPENHAGEN

USMISSION USUN

CONFIDENTIAL LAGOS 8915

REF: A) GENEVA'S 3612, B) GENEVA 3613 (NOTAL)

1. WE ENCOURAGED BY REPORT (REF: A) THAT JCA ACTIVELY PURSUING POSSIBILITY DAYLIGHT FLIGHTS. PRESUME JCA APPRECIATES, HOWEVER, THAT PLAN SUCH AS DESCRIBED REF: A, MOST UNLIKELY BE ACCEPTABLE FMG. FMG WOULD BE MOST RELUCTANT AGREE TO DIRECT FLIGHTS TO ENCLAVE ORIGINATING IN SAO TOME, WOULD PROBABLY BE SUSPICIOUS OF HAGUE GROUP AND WOULD INSIST ON KIND OF NOD TO THEIR SOVEREIGNTY WHICH RIGHT OF INSPECTION AND CALL DOWN PROVIDES UNDER CURRENT ICRC PROPOSAL.

2. WE BELIEVE FMG DEFINITELY INTERESTED BRINGING JCA IN UNDER ARRANGEMENTS FOR DAY FLIGHTS AND HOPE JCA WILL PURSUE MATTER IN DEPTH WITH FMG BEFORE DISCUSSING QUESTION FURTHER WITH BIAFRANS AND BEFORE MAKING PUBLIC THEIR SUGGESTIONS. WE SHARE CONCERN OF VATICAN REP (REF: B) THAT IF CURRENT THINKING JCA WITH REGARD TO ARRANGEMENTS FOR DAYLIGHT FLIGHTS BECOMES KNOWN TO BIAFRANS, IT COULD ENCOURAGE FURTHER BIAFRAN RESISTANCE TO ICRC PROPOSAL.

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By: MM NARA Date: 10/5/05



Department of State **TELEGRAM**

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PAGE 02 LAGOS 08915 081630Z.

WITHOUT ADVANCING IN ANY WAY OBJECTIVE OF ADEQUATE RELIEF
FLIGHTS TO ENCLAVE. GP-4
TRUEHEART

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Department of State NIGERIA

TELEGRAM

8 Oct 69 22 03z

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ACTION: US MISSION GENEVA

PRIORITY

STATE _____

FOR U/CF DAVIDSON.

REF: State 16628.

1. Please inquire of ICRC whether landrover still
 in Cotonou and possibility transporting it on Transaal
 October 14.

FYI: TB

2. ~~MYST~~/campaign reportedly severely hampered
 account fuel shortage. Landrover particularly
 needed as it uses more readily available diesel
 fuel.

END

[ROGERS]

DRAFTED BY:

U/CF:HBSkishkin

DRAFTING DATE

10/8/69

TEL. EXT.

29002

APPROVED BY:

C Clyde Ferguson, Jr.

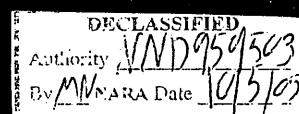
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170622

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8 OCT 69 19 25z

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ACTION: USMission GENEVA IMMEDIATE

REF: Geneva 3264

Dewey to Davidson

All right for Dawson and Thomas to proceed to enclave.

Advise Chenard of their mission. Dawson to escort

Thomas in, return after 4-5 days. Thomas to shuttle in

and out from Sao Tome base for period of approx 6 weeks.

END.

ROGERS

DRAFTED BY:
U/CF:AEDewey:djc

DRAFTING DATE
10/8/69

TEL. EXT.
29476

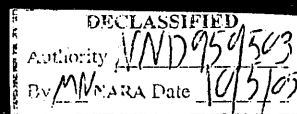
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Pol 27 BIAFRA-NIGERIA
Pol 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

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PAGE 01 PARIS 15461 081850Z

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ACTION: AFI 18

INFO: OCT 01, EUR 20, IO 13, CIAE 00, DODE 00, PM 04, H 02, INR 07, L 03,

NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, SR 01, ORM 03,

SCSE 00, SCA 01, AID 28, ACDA 16, UPW 01, UCF 05, RSR 01, 171 W
034887

R 081830Z OCT 69
FM: AMEMBASSY PARIS
TO: SECSTATE WASHDC 7795
INFO: AMEMBASSY ABIDJAN
AMEMBASSY ADDIS ABABA
AMEMBASSY FREETOWN
USMISSION GENEVA
AMEMBASSY LAGOS
AMEMBASSY LONDON
USMISSION USUN

UNCLAS PARIS 15461

SUBJ: NIGERIA/BIAFRA; MOJEKVU PRESS CONFERENCE IN PARIS

1. AFP REPORTS BIAFRAN INTERIOR MINISTER CHRISTOPHER MOJEKVU HELD PRESS CONFERENCE IN PARIS OCT 6 IN WHICH HE DENOUNCED UK AND DIALLO TELLI FOR ALLEGEDLY BLOCKING ROAD TO PEACE AND PRAISED IMPARTIALITY OF HAILE SELASSIE AND GOOD WORK OF INTERNATIONAL RELIEF AGENCIES.

2. ACCORDING AFP, MOJEKVU RESERVED SHARPEST FIRE FOR UK, WHICH HE CHARGED WITH "DUPLICITY" FOR SUPPOSEDLY TALKING OF PEACE WHILE DOING EVERYTHING POSSIBLE TO THWART NEGOTIATIONS. UK ALSO ACCUSED OF APPLYING PRESSURE TO OTHER AFRICAN STATES (NOTABLY SIERRA LEONE, GHANA, UGANDA, TUNISIA AND MOROCCO) TO PREVENT RECOGNITION OF BIAFRA; PRESSING NAVILLE TO BLOCK ICRC RELIEF FLIGHTS; AND INDUCING AZIKIVE TO RETURN TO FMG FOLD.

3. MOJEKVU REPORTEDLY TOLD PRESS THAT BIAFRAN CONTACTS WITHIN FMG HAVE REVEALED WILLINGNESS TO RECOGNIZE BIAFRA AS "SEPARATE COUNTRY WITH SPECIAL TIES TO NIGERIA". MOJEKVU ALSO REITERATED BIAFRAN WILLINGNESS ENTER

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PARIS-15461
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0900

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By MWA Date 10/5/05

37.



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PAGE 01 GENEVA 03627 081735Z

53
ACTION: SS: 70

INFO OCT 01, CCO: 00, SSO: 00, NSCE: 00, DODE: 00, CIAE: 00, USIE: 00, 071 W
----- 034415

P R 081710Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 3249
INFO AMEMBASSY ROME
AMEMBASSY LAGOS

C O N F I D E N T I A L GENEVA 3627

LIMDIS

STATE FOR U/CF

1. VATICAN REP (PLEASE PROTECT) CALLED TO STATE THAT CATHOLIC PARTICIPANTS AT STUTTGART MEETING WILL INSIST UPON DELAYING START OF JCA EFFORTS LEADING TO DAYLIGHT FLIGHTS UNTIL RESULT OF RUEGGER MISSION KNOWN. IN ADDITION THEY WILL PUSH FOR CLOSE JCA/ICRC COOPERATION ON FUTURE DAYLIGHT AIRLIFT.

2. DAVIDSON WILL SEE BASSET TOMORROW A.M. TO LEARN ICRC POSITION ON COOPERATION WITH JCA.
BASSIN

*Geneva 3627
10-8-69*

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0901

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L I M D I S

I N C O M I N G

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(Time Received)

SERIAL 3627

209 OCT 8 PM 3 39

DISTRIBUTION

MONTHLY COUNT 230

Secretariat

Geographic

Other

S/S-S 1
S/S-O 1
S/S-Screener 3
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S/S-CMS 1
S/S-O DIR 1
MilRep 1
Digest 1
Task Force 1

AF 5
ARA 11
EA 11
EUR 10 12
NEA 8

ACDA 6
AID 12

Functional

Principals and "S" Area

CU 1
E 2
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INR 6 12
IO 4 4
L 2
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OPR 1
OC 1
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P 1
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TRSY 6
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BOB 1
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AGR 3

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Other

LAB 1
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INT 1
TRANS 1
CAB 1
AEC 3
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NIC 1
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S/CPR 1
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S/PM 1
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U/PW 1
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D/WP 1
U/UCS 1

WH 10
VP 1
DOD P
CIA P
USIA 4 P
PC 1

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CONFIDENTIAL 934

PAGE 01 GENEVA 03624 081720Z

53
ACTION SS 70

INFO OCT 01, CCO 00, SSO 00, NSCE 00, DODE 00, CIAE 00, USIE 00, /071 W
034341

O 081630Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 3247

C O N F I D E N T I A L GENEVA 3624

LIMDIS

STATE FOR U/CF. FOR DEWEY FROM DAVIDSON

CHENARD CALLED TO ASK INFORMATION ON THOMAS AND DAWSON WHO
HAVE REQUESTED PERMISSION TO ENTER ENCLAVE IMMEDIATELY. YOU
MAY WISH SEND DETAILS OR INSTRUCTIONS THROUGH KENNY OR TO ME
TO RELAY CHENARD.
BASSIN

*Geneva 3624
10-8-69*

1

CONFIDENTIAL
23

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23 OCT 8 PM 2 34

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S/S-O DIR
MilRep
Digest
Task Force

Principals and "S" Area

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S/FW
S/GOV
S/IL

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U/CF X 1
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PM 3
D/WP
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Geographic

AF 5
ARA 11
EA 11
EUR 10
NEA 8

Functional

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Other

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USIA 4
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ACDA 6
AID 12

TRSY 6
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JUS

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8/5/69

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Department of State **TELEGRAM**

XN SOC 3 RED CROSS

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ACTION: UCF 05

INFO: OCT 01, AFI 12, EUR 20, IO 13, SCS 04, SCA 01, AID 28, SR 01, ORM 03

CIAE 00, DODE 00, PM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 03

RSC 01, PRS 01, SS 20, USIA 12, RSR 01, 152 W

034593

R 081710Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 3250
INFO AMEMBASSY ADDIS ABABA
AMEMBASSY ABIDJAN
AMEMBASSY COTONOU
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY PARIS

CONFIDENTIAL GENEVA 3628

STATE FOR U/CF

SUBJECT: ICRC DELEGATION

REF: GENEVA 3522

BIO DATA ON ICRC DEL: PAUL RUEGGER, FORMER PRESIDENT ICRC.
B. 8-14-97. EDUC: UNIV. LAUSANNE, MUNICH, ZURICH. ATTACHE
SWISS FOREIGN OFFICE AND SECTY SWISS ADVISORY COM. FOR LEAGUE
OF NATIONS AND POST-WAR PROBLEMS, 1918; SECOND SECTY OF
LEGATION 1919; SECTY SWISS DEL TO LEAGUE NATIONS 1920-25.
(TECHN. ADVISOR, 1923-5); SECTY SWISS DEL TO INTERN. EC. CONF.
GENOA 1922; ASSIST PROF OF INTERN. LAW UNIV. GENEVA 1922-4; LEGAL
ADVISOR TO SWISS DEL CONF. FOR CONTROL OF ARMS TRADE, ETC. 1925;
DEPUTY REGISTRAR COURT OF INTERN. JUSTICE, 1926-8; COUNSELLOR
SWISS LEGATION IN ROME 1929-31; HEAD OF POL. OFFICE FOREIGN
AFFAIRS DEPT. BERNE, 1931-3; 1ST COUNSELLOR SWISS LEGATION IN
PARIS 1933-6; MIN. IN ROME 1936-42; ACTING ON ICRC, GENEVA 1943;
MIN. LONDON 1955; HEAD SWISS DEL IN BERNE FOR ESTABLISHMENT
OF CONVENTION BETWEEN SWITZ. AND UN ON DIPLOMATIC PRIVILEGES
AND IMMUNITIES OF UNO OFFICIALS IN SWITZ. MEMB. OF SWISS DEL

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TO LAST LEAGUE OF NATIONS ASSEMBLY GENEVA 1946; MEMB. OF PERM COURT OF ARBITRATION AND OF SUPERVISING BOARD OF ACAD. OF INTERN. LAW, THE HAGUE.

2. EDMUND SCHWARZENBACH, ASSISTANT FOREIGN EDITOR, NEUE ZÜRCHER ZEITUNG, SPECIALIST IN AFRICAN AFFAIRS, HAS VISITED NIGERIA AND BIAFRA AND FAMILIAR WITH MANY OF THE PERSONALITIES IN BOTH AREAS.

3. DR. SPRIGI ONE OF THE FIRST SURGEONS TO WORK IN BIAFRA. HE IS NOT A PERSON OF PARTICULAR FAME BUT IS KNOWN TO BE A VERY CAPABLE SURGEON WHO HAS COOPERATED CLOSELY WITH ICRC. DECONTROL DECEMBER 31, 1969.
BASSIN.

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By	MNARA Date 10/5/05



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Department of State **TELEGRAM**

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ACTION: UCF 05

INFO: OCT 01, AF 12, EUR 20, IO 13, CIAE 00, DODE 00, PM 04, H 02, INR 07, L 06

NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, SR 01, ORM 03,

SCS 04, SCA 01, UPW 01, AID 28, RSP 01, /153 W
034678

R 081710Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 3251
INFO AMEMBASSY ADDIS ABABA
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY ROME

CONFIDENTIAL GENEVA 3629

STATE FOR U/CF

1. CARLIN AND DAVIDSON CALLED ON BEER AND DABNEY, LICROSS, WHO STATED THEY RECEIVED REQUEST FROM NIGERIAN RC FOR HELP IN LAUNCHING AN APPEAL TO RED CROSS SOCIETIES FOR FINANCIAL ASSISTANCE. TO LIMITED EXTENT NRC WILL ALSO REQUEST PERSONNEL ESPECIALLY MEDICAL SPECIALISTS. WHEREAS NIGERIANS ARE EXPECTED TO TAKE OVER MOST EXECUTIVE POSITIONS FORMERLY HELD BY FOREIGNERS IN LAGOS, MANY OF EXPATRIATE FIELD PERSONNEL WILL BE REQUESTED TO REMAIN. AFTER TOMORROW'S TALKS WITH NRC DEL DABNEY WILL GIVE US COMPLETE LIST OF THOSE ASKED TO REMAIN. ASSUME WASHINGTON AND LAGOS ALREADY HAVE LIST.

2. BEER STATED "FOLLOWING GOOD POLITICAL POLICY BUT BAD TECHNICAL PROCEDURES LICROSS HAD UNTIL RECENTLY NOT AGREED SEND PERSONNEL TO BE STATIONED LAGOS". LICROSS NOW ANTICIPATES KEEPING ONE PERSON IN LAGOS. IF PERSONNEL ASSISTANCE NEEDED FROM OTHER RED CROSS SOCIETIES LICROSS FORESEES APPEALING TO AFRICAN SOCIETIES AND AMERICAN RC AS WELL AS EUROPEAN RC SOCIETIES ESPECIALLY NORDIC COUNTRIES. OFFICIALS ADDED THAT THEY REFUSE TO HAVE LICROSS ENTER NIGERIA AS EUROPEAN WHITE MAN'S GROUP.

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By: MNA Date: 10/5/05



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3. WE SHALL HAVE FURTHER REPORT AFTER NRC DEL ARRIVES AND MEETS WITH LICROSS OFFICIALS.

COMMENT: WHEREAS BEER REITERATED LICROSS HAS NO INTENTION REPLACING ICRC HE STATED HIS ORGANIZATION WOULD RESPOND ACTIVELY TO APPEAL FROM NRC AS MEMBER OF RED CROSS FEDERATION. BEER AND DABNEY IMPLIED LICROSS WOULD AVOID ICRC METHOD OF DICTATING DOWN TO NIGERIANS. THEY INDICATED LICROSS HAS BEEN GIVING CONSIDERABLE THOUGHT TO USEFUL ROLE ORGANIZATIONS MIGHT PLAY IN NIGERIA. BASSIN

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Authority	VND 9501503
By	MN/ARA Date 10/3/05

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SOC 3 RED CROSS
XR POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

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PAGE 01 LIBREV 01026 090820Z

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ACTION AFI 18

INFO OCT 01, IO 13, SCS 04, SCA 01, CIAE 00, DODE 00, FMI 04, HI 02, INRI 07,

L 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, UCF 05,

AID 28, SR 01, ORM 03, EUR 20, UPW 01, E 15, DOT 12, RSR 01, 186 W
038761

R 081450Z OCT 69
FM AMEMBASSY LIBREVILLE
TO SECSTATE WASHDC 2855
INFO AMEMBASSY COTONOU
USMISSION GENEVA
AMEMBASSY LAGOS

C O N F I D E N T I A L LIBREVILLE 1026
SUBJECT: ICRC STOCKS

REF: GENEVA 3539 - SOC 3 RED CROSS

I. OUR UNDERSTANDING FROM LTC MERLE OF FRENCH RED CROSS IS THAT POSSIBILITIES ABSORBING SIGNIFICANT QUANTITY ICRC STOCKS HERE DISTINCTLY LIMITED, FOR FOLLOWING REASONS:

A. RELIEF AIRCRAFT AT FRC DESPOSAL ALREADY UTILIZED TO CAPACITY (TWO DC-4'S AND ONE DC-6 NORMALLY MAKE TOTAL THREE OR FOUR TRIPS NIGHTLY CARRYING 25 TONS SUPPLIES PER NIGHT AND LIBREVILLE AIRPORT COULD NOT RPT NOT EASILY ACCOMMODATE ADDITIONAL AIRCRAFT WITHOUT ALTERATIONS, SUCH AS STEEL MATTING FOR PARKING AREA.

B. FRC STOCKS OF FOODSTUFFS HERE PRESENTLY AMOUNT TO ONE MONTH'S SUPPLY, AND EXTRA SUPPLIES FROM ICRC BASES WOULD STILL RUN RISK SPOILAGE HERE.

C. ALTHOUGH THERE NO PROBLEM FINDING ADEQUATE STORAGE FACILITIES LOCALLY FOR ICRC SURPLUS, GOODA ARRIVING BY SEA MAY WELL FACE CONSIDERABLE DELAY IN PASSING THROUGH OVERLOADED PORT FACILITIES, HENCE FURTHER POSSIBILITY OF SPOILAGE.

D. MOST IMPORTANT OF ALL, FRC AIRLIFT FROM LIBREVILLE VIRTUALLY HALTED JUST NOW BY SHORTAGE 10/130 AVIATION FUEL

(2)

CONFIDENTIAL

Libreville 1026
10-8-69

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Oct 27 Biafra Nigeria
X Oct 27-9 Biafra Nigeria

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ACTION: AFI 18

INFO: OCT 01, EUR: 20, IO: 13, UCF: 05, UPH: 01, AID: 28, SCG: 04, SCA: 01, E: 15

DOT: 12, ACDA: 16, SRI: 01, ORM: 03, TRS: 11, CIAE: 00, OODE: 00, PH: 04, H: 02

INR: 07, LI: 03, NSAE: 00, NSC: 10, P: 03, RSC: 01, PRS: 01, SS: 20, UST: 12

RSR: 01, 213: W

037388

R: 082356Z OCT 69
FM: US: MISSION: USUN: NEW YORK
TO: SECSTATE: WASHDC: 9151
AMEMBASSY: LAGOS
US: MISSION: GENEVA: 4197
AMEMBASSY: ADDIS ABABA
AMEMBASSY: PARIS
AMEMBASSY: LONDON

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SUBJ: BIAFRAN: PRESS: CONFERENCE

(2) BIAFRAN MINISTER OF INFORMATION DR. IFEGWU EKE HELD PRESS CONFERENCE OCTOBER 8 AT UN. PRESS CONFERENCE WAS CALLED BY ZAMBIAIS WHO TURNED FLOOR OVER TO EKE. DURING CONFERENCE EKE SAID SECURITY FOR BIAFRAN CITIZENS AND NOT POLITICAL SOVEREIGNTY FOR BIAFRANS WAS BASIC ISSUE IN NIGERIAN WAR. IN ANSWER TO QUESTIONS RE WHETHER INDEPENDENCE WAS OPEN QUESTION EKE SAID IN A SENSE YES. BIAFRA WAS FIGHTING IN SELF DEFENSE AND HAD NO TERRITORIAL AMBITIONS. SOVEREIGNTY HE SAID WAS MEANS TO AN END AND NOT END IN ITSELF. HE SAID DESPITE FACT NIGERIAN CONSTITUTION CONTAINED LEGAL CONDITIONS OF HUMAN RIGHTS FOR ALL CITIZENS. NIGERIAN ARMY AND POLICE HAD ASSISTED THOSE WHO SLAUGHTERED BIAFRANS RATHER THAN PROTECT BIAFRANS. WHEN ASKED ABOUT OFFERS BY ARIKPO ON HUMAN RIGHTS CONDITIONS WHICH ONCE WERE ENDED EKE REPLIED BIAFRANS COULD NOT TRUST ANY PROMISES OF FMG BECAUSE OF PAST EXPERIENCES. HE SAID ARIKPO WAS FORMER BIAFRAN.

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By: MWA Date: 10/5/05



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ACTION: AF 18

INFO: OCT 01, EUR 17, IO 13, CIAE 00, DODE 00, PM 04, H 02, INR 07, L 03,

NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, AID 28, SCS 04,

SCA 01, SR 01, ORM 03, UCF 05, UPW 01, RSR 01, 156 W
----- 034452

R 081130Z OCT 69
FM AMEMBASSY HELSINKI
TO SECSTATE WASHDC 1913
INFO AMEMBASSY COPENHAGEN
AMEMBASSY OSLO
AMEMBASSY REYKJAVIK
AMEMBASSY STOCKHOLM
USMISSION GENEVA

CONFIDENTIAL HELSINKI 1040

SUBJ: ICRC REQUEST FOR NORDIC OBSERVERS FOR
BIAFRAN RELIEF PROJECT

1. FONOFF WORKING LEVEL SOURCE TOLD EMBOFF ICRC
(INTERNATIONAL COMMITTEE OF RED CROSS) HAS PASSED WORD THROUGH
DANISH AMBASSADORS OCTOBER 4 ASKING WHETHER FINLAND AND OTHER
NORDIC COUNTRIES COULD PROVIDE OBSERVERS TO SERVE AT BIAFRAN
AIRFIELD. ACCORDING TO SOURCE, ICRC INTENDS SOON TO PROPOSE
THAT BIAFRA ACCEPT QUOTE NEUTRAL OBSERVERS UNQUOTE IN LIEU
OF SECURITY GUARANTEES.

2. SOURCE STATED HE BELIEVED GENERAL RESPONSE WOULD BE
FAVORABLE IF FMG (FEDERAL MILITARY GOVERNMENT) WOULD NOT
OBJECT, BUT THOUGHT THAT FMG AS RESULT OF VON ROSEN MATTER
MIGHT NOT ACCEPT SCANDINAVIANS AS NEUTRALS. GP-3.
PETERSON

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0911

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NIGERIA **TELEGRAM**

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ACTION UCF 05

INFO OCT 01, AF 12, IO 13, L 03, SS 20, NSC 10, CIAE 00, INR 07, NSAE 00

RSC 01, IGA 02, AID 28, SCS 04, SCA 01, ORM 03, SR 01, E 15, AGR 20

RSR 01, 147 W

035486

R 081642Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 3248
AMEMBASSY LAGOS

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STATE FOR UYCF

ICRC REQUESTS USAID AGREEMENT TO TRANSFER 700 TONS OF RICE
ON COASTER PLUTO FROM SANTA ISABEL TO NIGERIAN RC LAGOS FOR
DISTRIBUTION IN WAR AFFECTED AREAS.

DECONTROL ON RECEIPT.
BASSIN

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SECRET 403

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ACTION AF 18

INFO OCT 01, EUR 17, UCF 05, CIAE 00, 000E 00, JPM 04, H 02, INR 07, L 03,

NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, SCS 04, SCA 01,

IO 13, AIO 28, UPW 01, SR 01, ORM 03, RSR 01, 156 W

023532

R 070805Z OCT 69
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC 6421
INFO AMEMBASSY DAR ES SALAAM
AMEMBASSY MOSCOW

SECRET BELGRADE (3251)

SUBJECT: TANZANIAN RENEWAL

REF: STATE 16892

1. GLAD SEE FONMIN MHANDU OR OTHER TANZANIANS DURING BELGRADE STOPOVER IF THEIR SCHEDULE PERMITS. NYERERE SCHEDULED ARRIVE ON STATE VISIT AS GUEST. PRESIDENT TITO MORNING OCTOBER 15, DEPART MORNING OCTOBER 16. NO TANZANIAN EMBASSY BELGRADE.

2. APPRECIATE RECEIPT NIGERIAN BRIEFING MENTIONED REFTEL PARA 7. COMMENT NO LATER THAN OCTOBER 14. WOULD BE HELPFUL IN MEETING MHANDU'S REQUEST IF SOME SANITIZED ROUND-UP AFRICAN EVENTS PREVIOUS FORTNIGHT COULD ALSO BE MADE AVAILABLE TO US. GP-3. LEONHART

SECRET

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By

MW NARA Date

10/5/05

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Department of State **TELEGRAM**

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ACTION SS 70

INFO OCT 01 CIAE 00,SSO 00,NSCE 00,DODE 00,USIE 00,071 W
027511

P R 071835Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 3236
INFO AMEMBASSY LAGOS
AMEMBASSY ROME

CONFIDENTIAL GENEVA 3613

LIMDIS:

STATE FOR U/CF

REF: GENEVA 3612

1. FATHER DE REIDMATTEN CALLED DAVIDSON TO EXPRESS FEAR THAT JCA AGREEMENT DAYLIGHT FLIGHTS WOULD AT THIS TIME SERIOUSLY UNDERCUT ICRC RUEGGER DELEGATION TO BIAFRA. VATICAN CONCERNED FOR SUCCESS OF DELEGATION. CATHOLIC CHURCH PARTICIPATION MAY BE CAUTIONED THAT ALL DECISIONS REGARDING JCA DAYLIGHT FLIGHTS SHOULD BE TAKEN WITH ICRC FATE IN MIND. WHEN DAVIDSON EXPLAINED THAT PLAN COULD POSSIBLY CALL FOR ICRC PARTICIPATION VATICAN REP STATED THAT THIS WOULD BE BETTER HOWEVER JCA PLAN COULD STILL UNDERCUT ICRC MISSION.

2. VATICAN REP STATED HE RECEIVED INSTRUCTIONS TO INFORM ICRC THEY MAY RELEASE TO PUBLIC CORRESPONDENCE BETWEEN HOLY SEE/ICRC SUPPORTING DAYLIGHT FLIGHT AGREEMENT.

3. FATHER DE REIDMATTEN STATED IN CONFIDENCE (PLEASE PROTECT) THAT ITALIAN AMBASSADOR TO HOLY SEE MENTIONED TO HIM VATICAN FEELS GOVERNMENTS MAY BE UNDULY PRESSURING BIAFRA AS THE ONE RESPONSIBLE FOR FAILURE OF DAYLIGHT FLIGHTS. VATICAN AS REPORTED BY ITALIAN AMBASSADOR THINKS NUANCES ARE MORE COMPLICATED AND THAT FMG WOULD QUICKLY UNDERMINE FLIGHT AGREEMENT IF BIAFRA AGREED TO PROPOSAL. "WHEN ONE SIDE GIVES GREEN LIGHT OTHER SIDE GIVES RED".

BASSIN

CONFIDENTIAL

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Geneva 3613
10-7-69

0914

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L I M D I S

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Secretariat

S/S-S 1
S/S-O 1
S/S-Screeners 3
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MilRep
Digest
Task Force

Principals and
"S" Area

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S/PC: 2

S/CPR
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S/GOV
S/IL

S/PM
S/R
U/CF
U/PW
PM 3
D/WP
U/UCS

Geographic

AF 5
ARA 11
EA 11
EUR 10
NEA 8

Functional

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IO 4
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O 3
OPR
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SY
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VO
SCS
SCI

Other

WH 10
VP
DOD
CIA
USIA
PC

Other

ACDA 6
AID 12

TRSY 6
FRB
EXIM
BOB
CEA
COM 2
STR
TAR
WHRE
AGR 3

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AEC 3
NASA
JUS
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NIC
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47
ACTION AF 18

INFO OCT 01, 10 13, UCF 05, SS 20, INR 07, RSR 01, RSC 01, /066 W
----- 025591

P R 071200Z OCT 69
FM AMEMBASSY LAGOS
TO AMEMBASSY COTONOU PRIORITY
INFO SECSTATE WASHDC 9337
USMISSION GENEVA

C O N F I D E N T I A L LAGOS 8877

SUBJ: NIGERIA GOVT - ICRC MISSION TO BIAFRA

REF: GENEVA 3589

1. PLEASE PASS FOLLOWING TO STURZENEGGER, ICRC COTONOU,
FROM BIGNAMI.

2. BEGIN QUOTE: ESSAYONS OBTENIR AUTORISATION VOL
MISSION RUEGGER SELON MEMES DONNEES QUE VOL EMERGENCY
4/5 ADUT (STOP) VOYEZ LETTRE 28 ADUT A OMOWV/ARDL (STOP)
AVONS SOUMIS FMG

1.) CONVOI LTION FKLEGATION

2.) ROUTING COTONOU EAST 2, 5 DEG 23 N/5 DEG 24 E
EAST 3, 5 DEGNBAG N/6 DEG 12 E
EZ/OKWELE

WEST 1, LAGOS COTONOU ALTERNATIVE ULI COTONOU ET VCT

3.) FLIGHT LEVEL 130/150/170

4.) SFORAICF GMT COTONOU 0100, ETA ULI 0300, ETD ULI 0400,
ETA LAGOS 0610, ETD LAGOS 0715, ETA COTONOU 740 (STOP)
ALTERNATIVE ULI COTONOU A NOUS DONNER PAR VOUS

5.) AVION TRANSALL C-160 HB/ILN TURBO PROP

6.) RADIO INTERNATIONALLY FIXED FREQUENCIES VHF AND HF

7.) CARGO CREW A RECEVOIR VIA GENEVE

8.) RETURN TRIP 20/21 OCTOBRE

POUR RETOUR NUIT 21/22 OCTOBRE EN PLUS MEME ROUTE QUE
EMERGENCY 4/5 ADUT AVONS PROPOSE VOL DIRECT ULI COTONOU (STOP)
VEUILLEZ NOUS INDiquer PAR RETOUR DUREE VOL POUR CETTE
ALTERNATIVE SAN ARRET A LAGOS QUI ESPERONS AUSSI VALABLE
PREMIER VOL (STOP) DONNEZ NOUS FLIGHT LEVEL DEFINITIF (STOP)

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Authority VND 959503
By MNARA Date 10/5/05



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PAGE 02. LAGOS 08877 071448Z

MORAIRE CI-DESSUS MENTIONNE EST-IL CORRECT POUR TRANSALL? (STOP)
ATTENDONS VIA GENEVE DETAILS CREW LIST ET CARGOSK (STOP)
VIENDRAI A COTONOU AVEC HOCHE 13 APRES MIDI PAR AIR OU
ROUTE DEPART 15 MATIN (STOP) VEUILLEZ RESERVER HOTEL (STOP)
CONFIRMER QUE REPRESENTANT NAF SE TROUVE SUR PALCE ET
FAITES DEMARCHE VERBALE GVT LOCAL A PROPOS NOTRE PROGRAMME.
BIGNAMI. END QUOTE
TRUEHEART

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Authority	VND 954503
By	MN/ARA Date 10/5/05



POL 27-9 BIAFRA-NIGERIA
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PAGE 01 LAGOS 08878 071454Z

53
ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, CIAE 00, DODE 00, PM 04, H 02, INR 07, LI 03,

NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, SR 01, ORM 03,

SCS 04, SCA 01, AID 28, UPW 01, ACDA 16, RSR 01, 166 W
025671

P R 071200Z OCT 69
FM AMEMBASSY LAGOS
TO USMISSION GENEVA PRIORITY
SECSTATE WASHDC 9338
INFO AMEMBASSY COTONOU
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY ADDIS ABABA
AMEMBASSY LIBREVILLE

CONFIDENTIAL LAGOS 8878

REF: GENEVA 3589 POL 27-9 BN

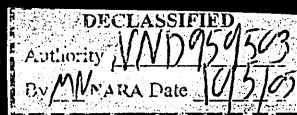
1. REFTEL DELIVERED BIGNANI LAST NIGHT WHO HAD
ALREADY APPROACHED FMG ON SUBJECT. HE WAS SLIGHTLY
TAKEN ABACK BY TIMING REPORTED REFTEL SINCE HE
APPARENTLY HAD IN MIND ACCOMPLISHING THE FLIGHT SOONER.
BIGNANI SAID HE HAD TELEGRAPHED GENEVA YESTERDAY
STRONGLY URGING THAT MISSION NOT REPEAT NOT COME UP
WITH NEW PROPOSALS AS RESULT VISIT TO BIAFRA. HE
CONVINCED THAT ROOM FOR MOVEMENT ON FMG'S PART
FOLLOWING ITS AGREEMENT TO ICRC PROPOSAL IS VERY
SLIGHT INDEED. HE HAS TOLD GENEVA THAT THERE IS A
SLIGHT POSSIBILITY THAT FMG MIGHT BE PREPARED REMOVE
MILITARY CLAUSE (PARA 6-2) FROM AGREEMENT AND HAD
ALREADY BEEN ASSURED THAT THERE WOULD BE NO HARASSMENT
ICRC PLANES THROUGH AERIAL SURVILLANCE BY FMG.

2. WE STRONGLY SUPPORT BIGNANI CONCLUSION THAT THERE
LITTLE ROOM FOR MOVEMENT IN FMG POSITION. (WE DOUBT
PARA 6-2 CAN BE REMOVED EVEN IF BIAFRANS WITHDRAW THEIR
RESERVATION ON DAYLIGHT USE OF ULI.) EXCEPT FOR

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PAGE 02 LAGOS 08878 071454Z

BIAFRANS, ICRC PROPOSAL ALMOST UNIVERSALLY LOOKED UPON
AS REASONABLE. FMG WILL NOT REPEAT NOT UNDERSTAND IF
ICRC MISSION (AS LINDT WANT TO DO) SHOULD EMERGE FROM
BIAFRA WITH NEW PROPOSALS AND WITHOUT REAL PRESSURE ON
BIAFRANS TO ACCEPT ORIGINAL PROPOSAL. GP-4.
TRUEHEART

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Authority	VND 950/503
By	MNARA Date 10/3/05

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Pol 27-9 BIAFRA- NIGERIA
Department of State **TELEGRAM**

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PAGE 01 LUANDA 00440 081116Z

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ACTION UCF 05

INFO OCT 01, AF 07, RSC 01, RSR 01, /015 W

032143

R 071415Z OCT 69
FM AMCONSUL LUANDA
TO SECSTATE WASHDC 1101

LIMITED OFFICIAL USE: LUANDA 440

FOR FERGUSON: UYCF

CONSULATE GENERAL RECEIVED TODAY FOLLOWING MESSAGE FROM DAVID
B. DAWSON, FLIGHT TEST RESEARCH, C.P. 218, SAO TOME, WITH
REQUEST PASS AMBASSADOR FERGUSON:

QUOTE

SUBJECT: RSM

1. REF URTEL ON UPDATE C-97 ENGINES ANSWER PARAS 1 AND 4 WILL
FOLLOW. ANSWER PARA 2: YES, PARA 5: YES. PARA 5 ASSUMES,
HOWEVER, ENGINE FAILURE WHICH NOT CASE AS DETERMINED HERE.

2. ANSWER PARA 3, 5: CORES TO GO TEL AVIV, 2 TO BE REPAIRED
SAO TOME AND 1 UNUSED LOW-TIME ENGINE.

3. AS SUSPECTED, BENESH VERY DEFENSIVE, BUT HAS BEEN BROUGHT
TO POINT OF VIEW THAT MANY 915 PROBLEMS MAY HAVE STEMMED FROM
LACK COMMUNICATIONS AND NOT LACK WORKMANSHIP. HE MELLOWED
SOMEWHAT WHEN SHOWED DEWEY'S REPORT WHICH HAD BEEN DESCRIBED
TO HIM AS CONDEMNING HIS OPERATION HERE, BUT WHICH HE HAD NEVER
SEEN.

4. THREE FLYABLE C-97'S HERE BUT NO AC COMMANDERS, AS LAST
REMAINING FIRED TODAY. REPLACEMENTS AND/OR ONE ON LEAVE TO
RETURN ABOUT OCT 13TH. NO RALE DOWN SLIGHTLY.

5. DAWSON EXPECTING TO COMPLETE HIS PART IN RSM BY OCT 14TH
ORI 15TH AND WILL LEAVE SAO TOME AROUND 15TH, DEPENDING ON

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By M. NARA Date 10/3/05



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PAGE 02 LUANDA 00440 081116Z

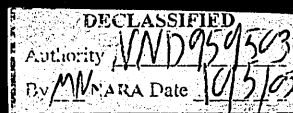
CHARTER.

END QUOTE

SIGNED: DAVID B. DAWSON
POST

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POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

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Cotonou 1004
16-7-69

PAGE 01 COTONOU 01004 071821Z

53 42

ACTION AF 18

INFO OCT 01, IO 13, SS 20, NSC 10, UCF 05, CIAE 00, INR 07, NSAE 00, RSC 01,

AID 28, SR 01, ORM 03, SCS 04, SCA 01, RSR 01, 113 W

027109

PRI 071606Z OCT 69

FM AMEMBASSY COTONOU

TO AMEMBASSY LAGOS PRIORITY

INFO SECSTATE WASHDC 2448

USMISSION GENEVA

LIMITED OFFICIAL USE COTONOU 1004

FOLLOWING FOR BIGNAMI FROM STURZENEGGER:

RYT 77107

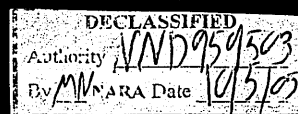
1. COMPOSITION DELEGATION: 5 PAX OK
2. ROUTING: OK
3. FLIGHT LEVEL: 170 OUTBOUND AND 180 HOMEBOUND
4. SCHEDULE FOR TRANSALL TO BE CHANGED AS FOLLOWS: (ALL TIMES GMT)
 - A) WITH LANDING IN LAGOS: ETD COO 0130 ETA ULI 0300 ETD ULI 0400 ETA LOS 0610 ETD LOS 0715 ETA COO 0745 STOP
 - B) WITHOUT LANDING IN LAGOS: ETD COO 0130 ETA ULI 0300 ETD ULI 0400 ETA COO 0520 HSTOP
- PLEASE MAKE ALL EFFORTS TO GET PERMISSION FOR B) AS INSPECTION POSSIBLE COO BY NAFI REPR. STOP
5. AIRCRAFT: OK
6. FREQUENCIES: OK
7. CARGO AND CREW LIST VIA GVA
8. RETURN TRIP: PLEASE CONFIRM DATE OF RETURN FLIGHT 20/21 OCT AND NOT 21/22 OCT. STOP SUGGEST SAME ROUTING AND SCHEDULE AS FOR FLIGHT 14/15 OCT. STOP
9. NAF REPRESENTATIVE NOT YET BACK COO STOP LEFT COO LAST SATURDAY STOP
10. LOCAL GVT WILL BE INFORMED TOMORROW STOP
11. HOTEL RESERVATION MADE STOP

CHIEF INALWAK.

(1)

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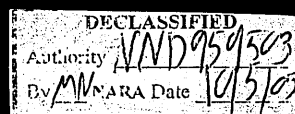
PAGE 02 COTONO: 01004 071821Z

STURZENEGGER
LOORAM
BT

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POL 27-9 BIAFRA-NIGERIA
Department of State

TELEGRAM

XR DEF 12-5 BIAFRA

CONFIDENTIAL 462

PAGE 01 LIBREV 01020 070856Z

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ACTION: AFI 18

INFO: OCT 01, IO 13, AID 28, UCF 05, UPW 01, ORM 03, SR 01, EUR 17, CIAE 00,

DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 03, RSC 01,

PRS 01, SS 20, USIA 12, RSR 01, SCS 04, SCA 01, /156 W
----- 023825

R 070745Z OCT 69
FM AMEMBASSY LIBREVILLE
TO SECSTATE WASHDC 2850
INFO USMISSION GENEVA
AMEMBASSY ABIDJAN

CONFIDENTIAL LIBREVILLE 1020

SUBJECT: BIAFRAN AIRLIFT

REF: SICR-DCDB 21909 (DIA)

1. PRESUMED ARMS FLIGHTS SINCE SEPTEMBER 29:
DC-4 F-BBDD NIGHTLY SEPTEMBER 29 THROUGH OCTOBER 1 AND
OCTOBER 3 THROUGH 5 (6 FLIGHTS).

2. PRESUMED RELIEF FLIGHTS SINCE SEPTEMBER 29:

A. DC-4 F-BRAP NIGHTLY SEPTEMBER 29 THROUGH OCTOBER 5
(7 FLIGHTS);

B. DC-4 F-BRHE NIGHTLY SEPTEMBER 29 THROUGH OCTOBER 3
(5 FLIGHTS);

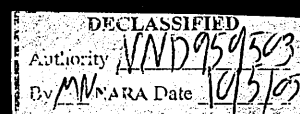
C. DC-6 OO-HEX NIGHTLY SEPTEMBER 29 THROUGH OCTOBER 1
(3 FLIGHTS).

3. REMARKS:

A. PRESUMED ARMS CARRIER DC-7 TR-LOK, INACTIVE SINCE
SEPTEMBER 26, DEPARTED LIBREVILLE LATE OCTOBER 2 OR
EARLY FOLLOWING MORNING AND HAS NOT RPT NOT RETURNED.

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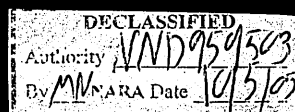
PAGE 02 LIBREV 01020 070856Z

- B. PRESUMED ARMS CARRIER DC-4 F-BBDD FAILED RETURN TO LIBREVILLE FOLLOWING OCTOBER 1 NIGHT FLIGHT UNTIL EARLY MORNING OCTOBER 3. SINCE IT UNDERWENT INTENSIVE MECHANICAL OVERHAUL UPON RETURN, PRESUME MECHANICAL DIFFICULTIES PREVENTED ITS RETURN PREVIOUS NIGHT. NO VISIBLE SIGNS COMBAT DAMAGE.
- C. SE-EDT, TWO-ENGINE HIGH WING AIRCRAFT APPROXIMATELY SIZE BEECHCRAFT C-45 PAINTED WHITE WITH BRIGHT RED CROSS ON SIDES FUSELAGE, APPEARED ON RUNWAY APRON AT CIVILIAN END OF FIELD OCTOBER 2 AND DEPARTED AGAIN OCTOBER 4 OR 5. PRESUME THIS SWEDISH-REGISTERED AIRCRAFT OPERATED BY SWEDISH RED CROSS AND THAT ITS PRESENCE HERE RELATED REPORTED TRIP TO BIAFRA PAST WEEKEND BY SRC PRESIDENT.
- D. THREE OTHER EXCEPTIONAL AIRCRAFT IN AND OUT OF LIBREVILLE DURING PAST WEEK: (1) HOUPHOUET-BOIGNY'S "MYSTERE" TU-VAD OCTOBER 2-3; (2) DC-3 REG. 0476767, TAIL PAINTED DIAGONAL RED-YELLOW-GREEN; AND (3) GROTESQUE LOOKING TWIN TURBO-PROP, VERY HIGH WING SINGLE TAIL AIRCRAFT APPROXIMATELY SIZE OF DC-3 WITH VERY TALL, BLUNT NOSE (TWO LEVELS?), REG. F-BFOT. PRESUME LATTER AIRCRAFT, UNLIKE ANY EMBOFF HAS SEEN BEFORE, IS DESIGNED FOR FAST HAULS BETWEEN SHORT OR UNSURFACED RUNWAYS, BUT SO FAR THERE NO SIGN OF ITS PARTICIPATION IN RELIEF AIRLIFT. ARRIVED OCTOBER 3 AND STILL ON CIVILIAN APRON.
4. RESUME:
- A. WEEK OF SEPT 15: 17 ARMS FLIGHTS, 14 RELIEF FLIGHTS.
 - B. WEEK OF SEPT 19: 10 ARMS FLIGHTS, 15 RELIEF FLIGHTS.
 - C. WEEK OF SEPT 26: 6 ARMS FLIGHTS, 15 RELIEF FLIGHTS.

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NR DEF 12-5 BIAFRA

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ACTION: AF 18

INFO: OCT 01, IO 13, AID 28, UCF 05, UPW 01, ORM 03, SR 01, EUR 17, CIAE 00,

DODE 00, JPM 04, H 02, INR 07, LI 03, NSAE 00, NSC 10, P 03, RSC 01,

PRS 01, SS 20, USIA 12, SCS 04, SCA 01, RSRI 01, 156 W
024595

R 071120Z OCT 69
FM AMEMBASSY LIBREVILLE
TO SECSTATE WASHDC 2851
INFO USMISSION GENEVA
AMEMBASSY ABIDJAN

CONFIDENTIAL LIBREVILLE 1021

SUBJECT: BIAFRAN AIRLIFT

REF: LIBREVILLE 1020 - POL 27-9 BIAFRA-NIGERIA

PARA 4 OF REFTEL SHOULD READ:

4. RESUME:

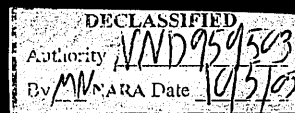
- A. WEEK OF SEPTEMBER 15: 17 ARMS FLIGHTS, 14 RELIEF FLIGHTS.
- B. WEEK OF SEPTEMBER 22: 10 ARMS FLIGHTS, 15 RELIEF FLIGHTS.
- C. WEEK OF SEPTEMBER 29: 6 ARMS FLIGHTS, 15 RELIEF FLIGHTS.

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 NIGERIA TELEGRAM

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ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, ID 13, CCO 00, SSO 00, NSCE 00, USIE 00, CIAE 00

DODE 00, PM 04, H 02, INR 07, LI 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01,

SS 20, UPW 01, AID 28, SR 01, ORM 03, SCS 04, SCA 01, RSR 01, 138 W
 028267

O R 071832Z OCT 69 ZDK

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 32#1

INFO AMEMBASSY COPENHAGEN

AMEMBASSY LAGOS

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

USUN NEW YORK 3791

C O N F I D E N T I A L GENEVA 3612

C O R R E C T E D C O P Y (PARA 3)

STATE FOR U/CF

SUBJECT: DISCUSSION WITH CHENARD, JCA.

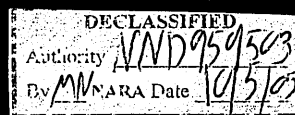
REF: GENEVA 3572

1. AT STUTTGART MEETING JCA COORDINATING GROUP WILL DISCUSS PLAN FOR DAYLIGHT FLIGHTS. IMPETUS FOR SERIOUS JCA CONSIDERATION DAYLIGHT FLIGHTS CAME FROM CONVERSATION BETWEEN GENERAL BERG AND NIGERIAN GOVERNMENT IN LAGOS AND FROM JCA DISCUSSIONS WITH BOTH NIGERIAN DELEGATES AND BIAFRAN OBSERVERS TO UN IN NY. PLAN ENVISIONS JCA AND ICRC REPEAT ICRC AS OPERATORS OF AIRLIFT WHO WOULD BE CONCERNED ONLY WITH TECHNICAL DETAILS OF AIRLIFT. AS BERLIN AIRLIFT CALLED FOR TWO CORRIDORS JCA'S PLAN WILL ALSO HAVE TWO ROUTES - FROM COTONOU AND SAO TOME. JCA PLAN WOULD MAKE CERTAIN RELIEF AGENCIES REMAIN OUT OF POLITICS AND WORK ONLY ON TECHNICAL MATTERS. JCA WOULD ASK HAGUE GROUP OR REPS OF HAGUE GROUP ESPECIALLY NETHERLANDS AND CANADA TO BE OBSERVERS. HAGUE

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 GENEVA 3612
 10769



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GROUP OR HAGUE REPS WOULD MEET QUESTION OF GUARANTEES BY PLACING OBSERVERS AT BOTH POINTS OF DEPARTURE, AT ULI AND AS RIDERS ON AIRCRAFT. MEMBERS SPONSORING GROUP (HAGUE GROUP COUNTRIES) WOULD BE INSPECTORS AT POINTS OF DEPARTURE. CHENARD'S PLAN STATES BELLIGERENTS WOULD NOT PARTICIPATE IN INSPECTION.

2. CHENARD SEES COORDINATION IN THREE TIERS: JCA AND ICRC AS OPERATORS OF AIRLIFT RESPONSIBLE FOR HUMANITARIAN ASPECT ONLY; CHRISTIAN CENTER FOR INTERNATIONAL AFFAIRS OF WCC WOULD WORK WITH FATHER DE REIDMATTEN OR OFFICE OF SECRETARY OF STATE VATICAN IN COORDINATING POLICY WITH THIRD TIER, NAMELY, OBSERVER GOVERNMENTS (HAGUE GROUP OR HAGUE GROUP REPS). CHENARD FEELS BIAFRANS SHOULD REALIZE NO GOVERNMENT WILL GO BEYOND USG SEPTEMBER 9 SECSTATE STATEMENT AND THAT OWERRI SHOULD BE WILLING TO ACCEPT SOMETHING LESS THAN FULL GUARANTEES. PLAN ENVISIONS ROLE OF SPONSOR OR OBSERVER GOVERNMENTS AS SUBSTITUTE FOR GUARANTEES.

3. CHENARD ADDED GENERAL BERG'S REPS FROM SCANDINAVIAN COUNTRIES CURRENTLY EXPLORING POSSIBILITY OF EMPLOYING ELECTRICAL IDENTIFICATION SYSTEM AT ULI OSTENSIBLY FOR PURPOSE OF PREVENTING CRASHWK IN NIGHT AIRLIFT, BUT POSSIBLY ALSO FOR ASSISTANCE TO FUTURE DAYLIGHT AIRLIFT.

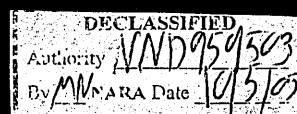
COMMENT: PLAN IS ESSENTIALLY CHENARD'S IDEA BUT QUITE CLEAR MOLLERUP, MIDDELCOOP, VON HOEFSTRATTEN, GEISEL, KENNY, BAYER, TO VARYING DEGREES, INTERESTED IN LEGAL DAYLIGHT FLIGHTS AND MAY HAVE OWN PLANS. CHENARD WAS CAUTIONED ABOUT ROLE OF GOVERNMENTS SINCE NO GOVERNMENT WILLING OR ABLE TO GIVE GUARANTEE SOUGHT BY BIAFRA. AT BEST GOVERNMENTS MAY BE INTERESTED IN CONSIDERING ROLE AS OBSERVERS AND/OR ADVISORS.

FEATURE JCA IDEA IS THAT IT INCLUDES BOTH JCA/ICRC IN OPERATIONAL ROLE WITHOUT INVOLVING THEM IN CENTER POLITICAL ACTIVITIES. IN ADDITION AFRICAN NATIONS AS WELL AS HAGUE GROUP COULD COOPERATE AS OBSERVERS OR ADVISORS.

WHETHER ICRC WOULD COOPERATE AS PART OF RELIEF CONSORTIUM IS PROBLEMATIC. ALTHOUGH ICRC INDICATED WILLINGNESS TO GO ANYWHERE AND DO ANYTHING FOR RELIEF THEIR PRIDE OF INDEPENDENCE AND TRADITION MAY DISUADE THEM. PLAN HOWEVER MAY PROVIDE FACE SAVING MEANS FOR THEM TO CONTINUE ACTIVITIES AND OBTAIN DAYLIGHT FLIGHTS. WE HOPE TO FIND OUT ICRC POSITION AND WHETHER THEY WILL

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SEND REPS TO STUTTGART
BASSIN:

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Authority	VND 954503
By	MMARA Date 10/5/05

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POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

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ACTION UCF 05

INFO OCT 01, AFI 12, EUR 17, IO 13, SCS 04, SCA 01, SR 01, ORM 03, UPW 01,
AID 28, CIAE 00, DODE 00, PM 04, H 02, INR 07, LI 03, NSAE 00, NSC 10,
P 03, RSC 01, PRS 01, SS 20, USIA 12, RSR 01, 150 W
027566

R 071835Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 3237
INFO AMEMBASSY ADDIS ABABA
AMEMBASSY COTONOU
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY ROME

CONFIDENTIAL GENEVA 3614

STATE FOR U/CF

REF: GENEVA 3572

1. AT SOCIAL FUNCTION CHARGE FOUND OPPORTUNITY TO TALK WITH NAVILLE, PRESIDENT, ICRC ABOUT PLANNED ICRC TRIP TO BIAFRA.
2. IN RESPONSE TO QUERY AS TO MISSION OF RED CROSS GROUP, NAVILLE SAID THAT ITS PURPOSE IS TO EXPLORE NEW RPT NEW POSSIBILITIES FOR DAYLIGHT FLIGHTS. HE ADDED RED CROSS WISHES TO DO EVERYTHING HUMANLY POSSIBLE IN THIS MATTER.
3. ASKED WHY RUEGGER AND SCHWARZENBACH WERE SELECTED TO GO, NAVILLE REPLIED THAT THESE ARE DISTINGUISHED AND ABLE MEN WHO HAVE HAD NO RPT NO PRIOR OFFICIAL ASSOCIATIONS IN THE MATTER AND THEREFORE ARE "NEW RPT NEW FACES" IN DEALING WITH BIAFRANS. THUS, NAVILLE HOPES THAT IF BIAFRANS WILLING TO CHANGE POSITION AND PERMIT DAYLIGHT FLIGHTS THEY COULD DO SO WITH A FRESH GROUP WITHOUT LOSS OF FACE.

COMMENT: NAVILLE ALSO REFERRED TO THE USE OF NEUTRAL OBSERVERS

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10-7-69

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Authority VND 959503
By MWA Date 10/5/05



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AT ULI AS A BASIS FOR SEEKING BIAFRAN CONSENT FOR DAYLIGHT
FLIGHTS (REFTEL).

- HE ALSO RATIONALIZED HIS NOT RPT NOT GOING BECAUSE OF POSSIBLE
FAILURE OF THE MISSION WHICH MAY POSSIBLY REFLECT DEEPEASED
FEELING ABOUT ITS SUCCESS.
BASSINI

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Authority	VND959503
By	MM NARA Date 10/5/05



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Classification

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TELEGRAM

173777
POL 27-9 Biafra-NIGERIA
34 B

INDICATE:
☐ COLLECT
☐ CHARGE TO

13 OCT 69 23 57z
xr Soc 3 Red Cross

DISTRIBUTION

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ACTION: Amembassy ABIDJAN IMMEDIATE

Amembassy LIBREVILLE "
STATE 173777

~~NOBIS~~

AMBASSADOR HOLD FOR AMBASSADOR FERGUSON

SUBJ: Nettle One: Nigerian/Biafran Relief

1. Dept and White House have decided to make last effort break impasse daylight flight proposal. Nigeria/Biafra relief presently blocked on issue Biafran demand third party guarantees.
2. USG at highest level prepared to make statement para. 3 provided USG receives firm assurance Biafra authorities via Cookey that formula satisfies Biafran demand third party guarantee. In prior discussions between Biafran reps. and Ferguson, reps. indicated guarantee formula acceptable if given by USG at high level.
3. Guarantee formula is as follows:
Quote The FMG has assured the USG, as well as the international community, that during the specified daylight hours of ICRC relief flight operations, no hostile military action will be taken against the ICRC relief airlift. The USG understands and

DRAFTED BY: U/CF:Ferguson	DRAFTING DATE 10/12/69	TEL. EXT. 29624	APPROVED BY: U/CF:Ferguson
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CLEARANCES:

AF - Mr. Newsom

S/S - Mr. Brown Elliot

~~XXXX~~ S/PC - C.W. Ruser

U - Mr. Richardson

WH - Morris

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accepts that this undertaking by the FMG as to the inviolability of the ICRC daylight relief flights has been made in good faith. The USG therefore urges the Biafran authorities promptly to permit commencement of such daylight relief flights by the ICRC. END QUOTE

4. ^{Talking} ~~Talking~~ points projected Ferguson-Cookey conversations septel.

END

ROGERS.

NODIS REVIEW

- Cat. A - Caption removed; transferred to O/FADRC
- Cat. B - Transferred to O/FADRC with additional access controlled by S/S
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Reviewed by: Ambassador W. Witman, II
Date: 4/22 1975

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173778

BL27-9 BIAFRA-NIGERIA

XR Soc 3 Red Cross

14 Oct 69 00 00z

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ACTION: Amembassy ABIDJAN IMMEDIATE

Amembassy LIBREVILLE
STATE 173778

AMBASSADOR HOLD FOR AMBASSADOR FERGUSON
Nigerian Relief:

Subj: Nettle One --/Ferguson/Cookey Talking Points

Ref: STATE 173777

1. Ground rules of conversation: (a) absolute secrecy
(b) CF speaking for Dept and President.
2. USG considers question of third party guarantees
principal block to implementation ICRC daylight flight
proposal (a) USG aware that QUOTE certain END QUOTE
neutral countries prepared offer observers on planes
(b) also aware certain QUOTE black box END QUOTE equipment
available to monitor aircraft vicinity Uli.
3. In Washington contacts USG informed that guarantee
along lines reftel
formula ~~xxxxxx~~ would satisfy Biafran demand third party
guarantees.
4. USG wants definitive yes or no from Biafra within

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ACTION:

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X days on formula (a) if yes, President prepared to make statement in context statement on relief (b) if no, USG would feel free to make Biafran position ~~known~~ known in accounting to American people (c) on relief matters USG not concerned with political positions parties.

5. USG wants from Biafra assurance that arms carriers will not seek use Uli during daylight relief operations.

6. Summary: USG wants firm Biafran (a) yes or no on guarantee formula -- no bargaining on text possible (b) Biafran assurance no arms flights Uli during relief operations.

END

ROGERS

NODIS REVIEW	
<input checked="" type="checkbox"/> Cat. A - Caption removed;	
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Reviewed by: Ambassador W. Witman, II	
Date: <u>4/22</u> 1975	

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Cotonou 1019
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PAGE 01 COTONO 01019 111224Z

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ACTION AF 18

INFO OCT 01, IO 13, EUR 20, AID 28, SR 01, ORM 03, SCA 01, SCS 04, UPW 01,
UCF 05, CCO 00, SSO 00, USIE 00, CIAE 00, DODE 00, PM 04, H 02, INR 07,
L 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, RSR 01, 147 W
054989

O 111145Z OCT 69 ZFF-6
FM AMEMBASSY COTONOU
TO SECSTATE WASHDC IMMEDIATE 2453
INFO AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LIBREVILLE
USMISSION GENEVA

LIMITED OFFICIAL USE COTONOU 1019

FOLLOWING MESSAGE RECEIVED BY EMBASSY FROM LOCAL ICRC ON
OCTOBER 11:

ICRC UMUDWA 01U 11/10 1000 A

FOR US EMBASSY COO #

PLEASE PASS DEPARTMENT AND OTHER POSTS AS APPROPRIATE
DAWSON THOMAS ARRIVED ULI NIGHT OCT 9TH. PLAN TO MAKE BASE
IN OWERRI. THOMAS WILL REMAIN AFTER DAWSON DEPARTS FOR SAO
TOME UNLESS INSTRUCTED OTHERWISE.

TRANSPORT VERY TIGHT AS IS GAS. WILL CONTINUE RSM AS
CLOSE TO PLANS AS POSSIBLE.

DAWSON/THOMAS INTERCROSS BC 01 U
LOORAM
BT

NOTE: # AS RECD, WILL BE SVCD UPON REQUEST.

(11)

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Poe 27-9 Biafra - Nigeria
Department of State **TELEGRAM**

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PAGE 01 LIBREV 01047 111328Z

45
ACTION UCF 05

INFO OCT 01, AF 12, EUR 20, IO 13, AID 28, IGA 02, SR 01, ORM 03, SCS 04,

SCA 01, CIAE 00, DODE 00, PM 04, H 02, INR 07, L 03, NSAE 00, NSC 10,

P 03, RSC 01, PRS 01, SS 20, USIA 12, RSR 01, 154 W

055180

P 111300Z OCT 69
FM AMEMBASSY LIBREVILLE
TO SECSTATE WASHDC PRIORITY 2864

C O N F I D E N T I A L LIBREVILLE 1047

DEPT. REPEAT AS DESIRED

SUBJECT: FERGUSON MISSION TO BIAFRA

REF: A. LIBREVILLE 1008 B. LAGOS 8971 C. STATE 171344

APPRECIATE LAGOS CONCERN, BUT POINTS A, B, C, D, PARA. 3 REFTEL A
STILL STAND IN OUR VIEW. IF PURPOSE HUMANITARIAN, FRENCH
RED CROSS SECOND TO NONE. IT MAY BE TARRED WITH ARMS BRUSH,
BUT, SO FAR AS WE KNOW, IS INNOCENT. MAYBE AMBASSADOR
FERGUSON SHOULD CHECK FOR HIMSELF HOW FRENCH AIRLIFT
OPERATES AND TELL NIGERIANS THAT IT IS IN THEIR INTEREST
THAT HE DO SO. LESS POLITICS AND MORE FACTS MIGHT END
WAR SOONER. GP-3
FUNKHOUSER

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POL 27-9 Biafra - Nigeria
Department of State
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CONFIDENTIAL 796

PAGE 01 STUTTG: 00475 131054Z

22
ACTION: SS: 70

INFO: OCT 01, CIAE: 00, /071 W

060680

R 111930Z OCT 69
FM AMCONSUL STUTTGART
TO SECSTATE WASHDC 609
INFO USMISSION GENEVA

C O N F I D E N T I A L STUTTGART 475

LIMDIS

DEWEY FOR FERGUSON

SUBJECT: NIGERIA JCA MEETING

1. DEWEY MET WITH KINNEY, CHENARD AT CONCLUSION JCA EXECUTIVE WORKING GROUP SESSION IN STUTTGART TODAY.

2. KINNEY AND VON HOOGSTRATEN PRESENTED GENERAL PLAN FOR JCA DAY FLIGHTS, ALSO PRELIMINARY REACTION FROM DISCUSSION THIS PLAN WITH NIGERIAN AND BIAFRAN REPRESENTATIVES IN NEW YORK. MOLLERUP (NORDCHURCHAD REP) INITIALLY NEGATIVE DUE LOW PROBABILITY PLAN WOULD BE ACCEPTED BY BOTH PARTIES, ALSO CONCERNED THAT IT HAD BEEN DISCUSSED IN NEW YORK. VON HOOGSTRATEN USED HIS PREROGATIVE AS GROUP CHAIRMAN (VICE HOST GEISEL DUE GEISEL'S NON-FLUENCY IN ENGLISH) TO EXPLAIN AWAY SUCH FEARS IN CONSIDERABLE DETAIL, I.E.:

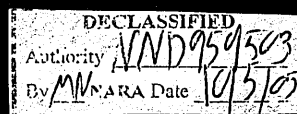
(1) WHILE PRINCIPAL OBJECTIVE IS TO INCREASE TONNAGE VIA DAY-LIGHT ARRANGEMENT, JCA WOULD ADOPT "FLY AND TALK" PRINCIPLE AND PRESERVE CONTINUITY PRESENT NIGHT FLIGHTS PENDING AN AGREEMENT.

(2) LURED BY INITIAL ARIKPO REACTION IN N.Y., PLAN ENVISAGES NO TOUCHDOWN LAGOS (LAGOS NOT MENTIONED WITH ARIKPO). JCA ASKING, HOPING ENROUTE INSPECTION STOP SANTA ISABEL TO SUFFICE.

(3) AGREEMENT WOULD CLEARLY IMPLY TO FMG THAT ABUSE, DELAYS WOULD RESULT IN JCA REVERTING TO NIGHT OPERATIONS.

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Department of State **TELEGRAM**

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PAGE 02 STUTTG 00475 131054Z

(4) TALKS THEMSELVES, IN GOOD FAITH BY JCA, OFFER HOPE OF SOME INSURANCE TO SAFETY CHURCH AIRLIFT. JCA WOULD REQUEST MORATORIUM ON "INTRUDER" DURING TALKS.

3. AS A RESULT, REPRESENTATIVES GAVE GENERAL AGREEMENT TO PURSUING N.Y. INITIATIVE. APPOINTED FOLLOW-UP COMMITTEE OF KINNEY, GEN. BERG, VON HOOGSTATEN, MIDDLEKOOP (OR JOHNSON, JOHNSON LIKELY TO SERVE VICE MIDDLEKOOP). CHENARD MEMBER EX-OFFICIO. SCENARIO ENVISAGES INVITATIONS TO BE ISSUED IMMEDIATELY TO THE PARTIES FOR JCA SPONSORED TALKS, WITH CHENARD WORKING ON TIME AND VENUE (EUROPEAN VENUE PLANNED, EXCLUDING GENEVA, POSSIBLY STUTTGART). JOHNSON (CANAI RELIEF) TO APPROACH ARIKPO IN N.Y. RE HIS PARTICIPATION, HOPING FOR COOKEY-LEVEL REP FROM BIAFRA. TO AVOID COMPLICATIONS WITH ICRC, TALKS TO BE CALLED FOLLOWING RETURN ICRC DELEGATION FROM BIAFRA. KINNEY INDICATED THAT, WITH INSERTION THIS LAST CONDITION, BAYER WAS IN AGREEMENT WITH PLAN.

4. THREE FRESH FROM BIAFRA ATTENDED TO PROVIDE FIRST HAND REPORT: DR. O'DELL (U.S. CIT., RESPONSIBLE FOR COORDINATING MEDICAL SUPPLIES FOR PROTESTANTS, SUMMERVILLE (CHURCH OF SCOTLAND) AND FATHER DOYLE. DISCUSSED C-97 CRASH WITH WICHMANN. HE CONCURRED IN NEED FOR MARKER LIGHT 1 - 2 MILES OUT FROM UL1 TO GIVE BETTER POSITION/ALTITUDE CORRELATION. WICHMANN WORKING ON GLIDE ANGLE LIGHT VISIBLE 1500 FEET AND BELOW.

VON HOOGSTATEN URGED FERGUSON EXIT VIA SAO TOME VICE LIBREVILLE, STATING "WE'RE AS SAFE AS THEY ARE". DEWEY MENTIONED IN JEST THAT THIS DEBATABLE, BUT IDEA PROBABLY NEGOTIABLE.

COMMENT: PARTICIPANTS APPEARED UNDER NO ILLUSIONS CONCERNING LOW PROBABILITY FOR DAYLIGHT AGREEMENT. FELT JCA WOULD BE REMISS, HOWEVER, NOT TO FOLLOW-UP ON BEST DESCRIBED "NON-HOSTILE" REACTIONS OF ARIKPO, AND BIAFRAN REPS IN N.Y. STRONG SELLING POINT FOR SUSPICIOUS NORDICS SEEMED TO BE POTENTIAL THIS PROCEDURE FOR REDUCING FMG IRRITATIONS (AND SUBSEQUENT RISKS TO AIRCREWS), AND POSSIBILITY FOR IMPROVING JCA'S IMAGE. LANCASTER

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WH 10 *10*
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INFO: Amembassy DAR-ES-SALAAM
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Amembassy LAGOS
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STATE:

REF : State 168924, Belgrade 3251 (sent only to Dar and Moscow)

SUBJ : Current Nigerian Developments

- stalemate
1. Prospect of extended military/~~stalemate~~ in 27 month Nigerian Civil War makes Biafra relief problem continuing issue in US and world public opinion and makes real solution of relief problem increasingly dependent on political settlement.
 2. Following FMG shooting down of ICRC relief aircraft last June and ICRC's subsequent halt in flights, Biafran relief fell sharply. Reduced level now supplied mainly by Sao-Tome based Joint Church Aid but also by French Red Cross night flights from Libreville. Both considered illegal by FMG./ USG initiated effort with others to get two sides agree to larger capacity surface routes. However, talks on most promising of these, Cross River route, now suspended. Two sides unlikely agree. END FYI
 3. Biafrans recently rejected ICRC proposal (FMG had

DRAFTED BY:

AF/SN:HKWalker:bjr

CLEARANCES:

AF/SN - Mr. Brubeck U/CF -

Mr. Foley

EUR - Mr. Lisle

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Pal 27-9 Biafra - Nigeria
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XR Sac 3 Red Cross

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PAGE 01 LIBREV 01036 101659Z

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ACTION UCF 05

INFO OCT 01, AF 12, IO 13, CIAE 00, DODE 00, PM 04, H 02, INR 07, L 03,

NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, SR 01, ORM 03,

SCS 04, SCA 01, EUR 20, AID 28, UPW 01, RSR 01, 153 W

049250

R 101510Z OCT 69
FM AMEMBASSY LIBREVILLE
TO SECSTATE WASHDC 2859
INFO USMISSION GENEVA
AMEMBASSY LAGOS
AMEMBASSY COTONOU

LIMITED OFFICIAL USE LIBREVILLE 1036

DEPT FOR U/CF

SUBJECT: ICRC DELEGATION TO BIAFRA

REF: A) GENEVA 3572; B) LAGOS 8878

1. SMALL TWIN-TURBO-PROPI EXECUTIVE AIRCRAFT REG. HB-GBK WITH SWISS FLAG PAINTED ON TAIL AND RED CROSSES AND "BALAIR" ON SIDES FUSELAGE ARRIVED LIBREVILLE EVENING 9 OCTOBER 1830 HOURS. FIVE OR SIX PASSENGERS DEBARKED, INCLUDING ONE WOMAN. PLANE SEEN TAKING OFF FOLLOWING MORNING 0800 HOURS BUT PASSENGERS NOT RPT NOT OBSERVED.

2. WE UNABLE SAY WHETHER PLANE MOVED DURING NIGHT. TWO FRENCH RED CROSS DC-4'S HAD ALREADY DEPARTED ON NIGHTLY RELIEF RUN INTO BIAFRA WHEN SWISS AIRCRAFT ARRIVED, BUT BELGIAN DC-6 CHARTERED BY "AFRICA CONCERN" LEFT LATER AND MIGHT HAVE FERRIED PASSENGERS INTO ULI. EXEMPT.
FUNKHOUSER

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Department of State

TELEGRAM NIGERIA

172074

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ACTION: US Mission GENEVA
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US UN
Amembassy LONDON
Amembassy PARIS
Amembassy COTONOU
Amembassy THE HAGUE

STATE
REF:

1. Department position re "International Committee of Conscience" helicopter/aircraft carrier relief proposal submitted for your info (US branch this committee is "Committee for Nigeria-Biafra Relief" with Dan Jacobs Executive Secretary. Support for proposal given by former V.P. Humphrey, Mrs. M.L. King, Jr., LTG Tunner).
2. Idea applying ship-helicopter discharge to Nigerian relief originated with Ambassador Ferguson's office. Was discussed with Gowon and Ojukwu in March as modification to Cross River plan. Idea finally rejected in U/CF due limited range helicopters, scarcity, and just as favorable prospects getting agreement to less costly

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CLEARANCES:
AF/SN - Mr. Sherry
AFR/CWA - Mr. North

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ACTION: Page 2 US Mission GENEVA

relief formulas.

3. Jacobs' group picked up idea later using somewhat longer range helicopter (Schorsky CH-53, also scarce with SEA priorities) transporting relief from carrier, to be donated by governments other than US. Jacobs set requested ~~set~~ aside of funds, equipment (still extremely suspect from a logistics viewpoint) while someone got the parties to agree. U/CF took position present day flight negotiations plumb minimum relief demands of parties.

Helicopter idea offers practically ~~nothing~~ ^{nothing} ~~working~~ ^{induce} either to ~~xxx~~

~~xxx~~ FMG to re-open negotiations or provide enough new that Biafrans could accept. State/AID do not ^{now} envisage commitment any resources to this ^{project} ~~without clear signal~~

~~this would break the relief from passage.~~

END.

RICHARDSON

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~~NYET~~

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~~100492~~
 NIGERIA
 Department of State
TELEGRAM
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 10 OCT 69 16 49Z

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ACTION:	USMission	GENEVA	
	Amembassy	LAGOS	Immediate
	Amembassy	COTONOU	Immediate
	Amembassy	LIBREVILLE	Immediate
	Amconsul	DOUALA	Immediate
	XXXXXXXX	XXXXXXXX	Immediate
	Amembassy	LOME	Immediate
	AmConsul	AMSTERDAM	Immediate
	XXXXXXXX	XXXXXXXX	Immediate
INFO:	Amembassy	PARIS	
	Amembassy	LONDON	
	USUN		

STATE _____

SUBJECT: Nigerian Relief: RSM Survey

1. U/CF RSM personnel not repeat not enter Biafra enclave without express approval by ~~xxxxxx~~ Dewey of flight and flight plan.
2. Action posts notify Dawson and Thomas of U/CF now in transit to Sao Tome.

RICHARDSON

END

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U/CF: CCFerguson, Jr. <i>ccf</i>	10/1/69	29624	U/CF: CCFerguson, Jr. <i>ccf</i>
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Pal 27-9 Biafra-Nigeria
Western, Karl
Dewey, Arthur F.
Flaherty, Charles

172496

10 OCT 69 20 13z

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ACTION: Amembassy LIBREVILLE

PRIORITY

INFO: Amconsul STUTTGART
Amembassy LAGOS
US Mission GENEVA

PRIORITY

LIMDIS

REF: (A) State 171344
(B) State 171618

- Pre 27-9 Biafra-Nigeria
3/90

1. Stuttgart pass Dewey (Ref B).
2. Following is ETA Libreville of U/CF team:
 - (A) Arthur E. Dewey Monday Oct 13 0700 RK 87 from Paris.
 - (B) Charles Flaherty Tues Oct 14 2105 UT 1781 from Paris.
 - (C) Karl A. Western Tues Oct 14 2105 UT 1781 from Douala (connecting from PAA 156 from NY).
3. Western is physician/consultant U/CF. If further identification required, add from Public Health Service, Department HEW. No repeat no reference to NCDG.
4. Please reserve hotel.

END

RICHARDSON

DRAFTED BY:
U/CF: HBS: hsh: min
CLEARANCES:

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10/10/69

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Pol 27-9 Biafra-Nigeria
Department of State **TELEGRAM**

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PAGE 01 OTTAWA 01529 102221Z

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ACTION UCF 05

INFO OCT 01 AF 07 RSR 01 RSC 01 / 015 W

051517

R 102206Z OCT 69
FM AMEMBASSY OTTAWA
TO SECSTATE WASHDC 5311

LIMITED OFFICIAL USE OTTAWA 1529

SUBJ: BIAFRAN RELIEF

REF: STATE 171279

IVAN HEAD OUT OF TOWN UNTIL OCT 11. AT SUGGESTION
HEAD'S OFFICE, MESSAGE REFTEL PASSED TO EXTAFF
AFRICA SECTION CHIEF, HARMAN, WHO PROMISED
DISCUSS MESSAGE WITH HEAD UPON HIS RETURN
OTTAWA. SMITH

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By MN NARA Date 10/3/05



POL 27-9 BIAFRA - NIGERIA
Department of State **TELEGRAM**

CONFIDENTIAL 901

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43
ACTION AFI 18

INFO: OCT 01, EUR 20, IO 13, AID 28, SR 01, ORM 03, SCA 01, SCS 04, CIAE 00,

DODEI 00, PM 04, H 02, INR 07, LI 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01,

SS 20, SSO 00, CCO 00, NSCE 00, USIE 00, UCF 05, UPW 01, RSR 01, 147 W

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O P 101655Z OCT 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC IMMEDIATE 9391
INFO AMEMBASSY COTONOU PRIORITY RQ
USMISSION GENEVA
AMEMBASSY LIBREVILLE
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY SANTA ISABEL

CONFIDENTIAL LAGOS 8971

CORRECTED COPY (TEXT)

SUBJECT: NIGERIAN RELIEF - FERGUSON MISSION TO BIAFRA

REF: STATE 171344

1. FERGUSON AND DEPARTMENT MAY WISH CONSIDER FOLLOWING FACTORS BEFORE FINAL DECISION ON PLANNED TRIP TO BIAFRA:

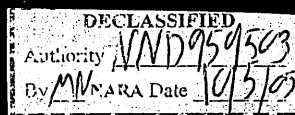
2. FROM FMG POINT OF VIEW, FRENCH RED CROSS OUT OF LIBREVILLE TARRIED MORE WITH ARMS BRUSH THAN IS JCA. IN ADDITION, USE FRENCH RED CROSS PLANE COULD GIVE FMG IMPRESSION WE WENT TO SOME PAINS TO DISPEL LAST AUGUST. ALTHOUGH FLIGHT EITHER FRENCH RED CROSS OR JCA WOULD, OF COURSE, BE CONSIDERED BY FMG AS ILLEGAL VIOLATION THEIR AIR SPACE, IT SEEMS TO US JCA PREFERABLE TO FRC.

3. BEST SOLUTION WOULD BE USE ICRC FLIGHT. WE BELIEVE ICRC WOULD BE WILLING AND PERMISSION COULD BE OBTAINED FROM FMG FOR ICRC FLIGHT TO TAKE FERGUSON.

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Department of State **TELEGRAM**

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PAGE 02 LAGOS 08971 101853Z

INTO ULI. IN ANY EVENT, THIS CERTAINLY WORTH A TRY IT WOULD BE "NORMAL" ROUTE FERGUSON HAS TAKEN IN PAST AND WOULD AVOID POLITICAL IMPLICATIONS ASSOCIATED WITH FRENCH RED CROSS FLIGHTS AND ACCUSATION OF RIDING "ILLEGAL" LIFT. IN ADDITION, REQUESTING USE ICRC TRANSPORT WOULD HELP FURTHER BOLSTER ICRC POSITION AND WOULD, WE THINK, BE UNEXCEPTIONABLE FOR THE BIAFRANS. REFUSAL BY FMG WOULD, OF COURSE, PROVIDE CLEAR RATIONALIZATION FOR USE JCA OR, FAILING THAT, FRC.

4. IT MIGHT BE POSSIBLE FOR DEWEY AND COMPANY TO ARRANGE TO GO IN WITH THE RUEGGER MISSION ON THE NIGHT OF 14-15. FERGUSON MIGHT THEN ARRANGE TO IN WITH FLIGHT WHICH PICKS UP RUEGGER GROUP AND HE AND DEWEY RETURN PERHAPS WEEK LATER VIA EXTRA FLIGHT TO WHICH WE BELIEVE THERE GOOD CHANCE FMG AGREE.

5. FINALLY, WE BELIEVE IT HIGHLY DESIRABLE FROM STAND-POINT FERGUSON RELATIONSHIPS WITH FMG THAT HE TRANSIT LAGOS EN ROUTE TO BIAFRA AND TAKE TIME FOR AT LEAST BRIEF COURTESY CALLS. GP-3
TRUEHEART

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By	MV NARA Date 10/5/05

(10)



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Classification ~~XX~~ POL 27-9 BIAFRA-NIGERIA
Department of State
TELEGRAM

SOC 3 RED CROSS
172562

4415

10 OCT 69 20 33z

INDICATE:
☐ COLLECT
☐ CHARGE TO

DISTRIBUTION

ACTION: Amembassy LIBREVILLE
INFO: Amembassy LAGOS
STATE:

REF : Libreville 1026 - SOC 3 RED CROSS
SUBJ : Biafra Food Situation

Re para 3 reftel, even Merle's figures significantly higher than other estimates we have seen. Would appreciate any other evidence available that would substantiate his estimate.

END

RICHARDSON

172562

DRAFTED *OK*
AF/SN: Walker:bjr
CLEARANCE:
AF/C - ~~XXXXXXXX~~ JPSullivan
U/CF - HBSHishkin

DRAFTING DATE	TEL. EXT.	APPROVED BY:
10-10-69	21185	AF/SN - Mr. Brubeck <i>MB</i>

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Classification

FORM FS-413
4-68

0952

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Authority VND 959503
By *MM* NARA Date 10/3/05



POL 27-9 BIAFRA - NIGERIA

Department of State **TELEGRAM**

CONFIDENTIAL 327

PAGE 01 GENEVA 03664 101238Z

50
ACTION UCF 05

INFO OCT 01, AF 12, EUR 20, IO 13, CCO 00, SSO 00, NSCE 00, USIE 00, SCS 04,

SCA 01, CIAE 00, DODE 00, PM 04, H 02, INR 07, L 03, NSAE 00, NSC 10,

P 03, RSC 01, PRS 01, SS 20, AID 23, RSR 01, 136, WI
047600

P R 101150Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 3282
INFO AMEMBASSY COTONOU
AMEMBASSY LAGOS
AMEMBASSY LIBREVILLE
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY ROME

C O N F I D E N T I A L GENEVA 3664

STATE FOR U/CF

SUBJECT: ICRC DEL VISIT TO BIAFRA

REF: LAGOS 8950

ICRC RUEGGER TEAM PREPARED TO DEPART GENEVA ON MONDAY IF BIAFRA
CODE FOR AIRCRAFT RECEIVED THROUGH LIBREVILLE IN TIME.
BASSIN

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GENEVA 3664

0953

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Authority VND 954503
By MVA Date 10/5/05

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POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

CONFIDENTIAL 315

PAGE 01 GENEVA 03663 101234Z

51
ACTION UCF 05

INFO OCT 01, AF 12, EUR 20, IO 13, CCO 00, SSO 00, NSCE 00, USIE 00, CIAE 00,

DODE 00, PM 04, H 02, INR 07, LI 03, NSAE 00, NSC 10, PI 03, RSC 01, PRS 00,

SS 20, SR 01, ORM 03, SCS 04, SCA 01, AID 28, UPW 01, RSRI 01, T4I W 047572

P R 101150Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 3281
INFO AMEMBASSY ALGIERS
AMEMBASSY BELGRADE
AMEMBASSY BONNI
AMEMBASSY BERNI
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY WARSAW
AMEMBASSY HELSINKI
USMISSION BERLIN
AMEMBASSY MOSCOW

C O N F I D E N T I A L GENEVA 3663

STATE FOR UZCFI

SUBJECT: NIGERIAN RED CROSS DELI FUND RAISING TRIP

1. DABNEY, LICROSS, (PLEASE PROTECT) STATED NIGERIAN RC TEAM HAS DEPARTED ON THEIR FUND RAISING TRIP. HE FEELS PERSONALITIES OF TEAM AND PREPARATION RECEIVED IN GENEVA INADEQUATE FOR DIFFICULT SHOPPING TRIP. WHEREAS FUND RAISING FOR BIAFRA HAS POPULAR APPEAL NIGERIAN REQUESTS WILL NEED BACKING OF SKILLED SALESMEN WHICH HE FEELS OJO, ADEFARASIN AND AKINSEMOYIN ARE NOT.

2. THE TEAM WILL VISIT FOLLOWING PLACES: HELSINKI OCTOBER 10; EAST BERLIN OCTOBER 12; MOSCOW OCTOBER 14; BELGRADE OCTOBER 16; WARSAW OCTOBER 18; BONNI OCTOBER 20; SWITZERLAND OCTOBER 23; ALGERIA OPEN DATE; LONDON NOVEMBER 1.

3. IT IS TENTATIVELY PLANNED FOR CARLINI AND DAVIDSON TO MEET

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24

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PAGE 02 GENEVA 03663 101234Z

TEAM AT 5:30, OCTOBER 23.
BASSIN

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By	MNARA
Date	10/5/05

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ARMY	CIA	NAVY
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OSD	USIA	NSA
34		3

AIRGRAM

Pol 27-9 BIAFRA-Tajira
XR SOC 3 Red Cross
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A-456
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TO : Department of State

Info: US Mission GENEVA, USUN, LAGOS, LONDON, OSLO

OCT 13 10 27 AM 1969

FROM : Amembassy, THE HAGUE

DATE: October 9, 1969

SUBJECT: Netherlands Government Blames Biafra for Rejection
of ICRC Plan on Daylight Relief Flights

REF :

For the first time since the interruption of the ICRC air bridge to Biafra, the GON has departed from its neutral public stance to issue statements critical of the Biafrans. The decision to do this seems to reflect, at least in part, a belief that public sentiment is beginning to turn away from Biafra in the Netherlands.

Luns at UNGA

In his address to the UNGA on October 1, Foreign Minister LUNS stated: "It is most regrettable that the local authorities in the Eastern Region have seen fit to withhold, at the last moment, their consent to an arrangement for the resumption of (ICRC) flights." He made no reference in this regard to the FMG except in adding that the GON is "willing, nay eager, to provide inspection teams in order to allay apprehensions on both sides as to the bona fide contents of the planes" (an offer first made to Nigerian Foreign Minister Arikpo on July 4).

GON Reports History of ICRC Negotiations

In responding to inquiries from a Labor Party MP (Dankert) on October 1, the GON went further, and in some detail, to explain why "the impression that the ICRC proposal..."

Enclosure: Questions of Mr. Dankert (Labor Party) concerning the stagnation of humanitarian aid to Biafra.

FORM 4-62 DS-323

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Decontrol October 1, 1970

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Drafted by:

POL:AE Breisky:hm

10/8/69

Contents and Classification Approved by:
DCM:JABovey, Jr.

Clearances:

POL:TJDunnigan

1969 OCT 13 PM 1 09

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By MVA Date 10/5/05

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The Hague's A-455

2

failed because of the Nigerian Federal Government's attitude is not correct." (Full text enclosed.)

MBANEFO Visit

In a conversation with Embassy officers on October 2, another of the Dutch MPs who has been active in prodding the GON on the Nigerian question, the Catholic Party's Th. E. WESTERTERP, reported that Biafran representative Mbanefo had been in the Netherlands the week before and had asked to see him. In response to a long justification of the Biafran position on the ICRC airlift, Westerterp had told him to expect criticism in the Netherlands of the Biafran stance.

Comment

There have been several signs in recent months that public opinion in the Netherlands may be turning away from uncritical sympathy for the Biafrans, although there remains a large storehouse of support, particularly on matters of humanitarian relief. As reflected in Parliament, this support is now focussed on pressing the GON to do more for the JCA airlift. (In this regard, see The Hague's 3825, reporting the visit to the Netherlands of the Director of the Special Staff on Nigeria, Mr. Brubeck.)

for JRM
MIDDENDORF

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By	MM NARA
Date	10/3/03

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Enclosure to
The Hague's A-455

Questions of Mr. Dankert (Labor Party) concerning the stagnation of humanitarian aid to Biafra. (Submitted Sept. 19, 1969)

Responses by Mr. de Jong, Minister of Foreign Affairs
a.i. (October 1, 1969)

1. Can the Minister confirm that the negotiations between Biafra and the ICRC on one side and between Nigeria and the ICRC on the other side failed to lead to a resumption of the ICRC relief flights because Nigeria felt it could not comply with Biafra's insistence that there be no misuse of the agreement for military purposes?

The impression that the ICRC proposal for the resumption of relief flights to Biafra failed because of the Nigerian Federal Government's attitude is not correct. It was Biafra that first proposed additions to the ICRC proposal, demanding that the arrangement should not be prejudicial to Biafra's own use of Uli airfield. Because this field has until now only been used at night and because the Red Cross proposal provided for day flights only, this addition proposed by Biafra meant that Biafra hoped to use the day flights to import goods other than those described as relief goods in the Red Cross arrangement. In view of the possibility that this included the intention to make use of the arrangement in question to import weapons by day, the Federal Government made the reservation that the agreement should not be prejudicial to possible military operations. Seen in the context of the agreement and of the preceding Biafran amendment, this means that the Federal Government did not want to give up, by concluding the agreement, the possibility of military action against arms traffic.

In fact, the Biafran rejection of the Red Cross proposals is not based on the above-mentioned reservations; it refused to cooperate in the proposed arrangement when its wish that third countries guarantee the implementation of the agreement was not fulfilled. The countries giving relief aid could not give such a guarantee. In view also of the considerations underlying the parties' reservations, it was not possible for them to ensure exact implementation of the agreement.

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Date	10/5/05

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Enclosure to
The Hague's A-455

2. Is it true that the ICRC had on September 1 worked out the main points of an agreement which was acceptable to the Biafrans and on September 4, after the Biafran negotiator had left, came to an agreement with Nigeria, the unacceptability of which for the Biafrans was known beforehand?

The ICRC submitted a proposal on August 1, which was added to on August 4. The Biafran rulers accepted this proposal in principle on August 14, although reservations were made, apart from the above-mentioned additions to the text, regarding some details. The Federal Government accepted the proposal on September 3, with the above-mentioned additions, which constituted a reaction to the Biafran amendments.

As indicated under #1 (above), the Biafran rejection was not based on provisions in the arrangement agreed between the ICRC and the Nigerian Government, but on the fact that a condition posed by the Biafran rulers outside the agreement's provisions was not met.

3. Can the Minister state to what extent he thinks Mr. Naville's activities on behalf of the ICRC in Lagos had an unfavorable influence on the negotiations?

Although some misunderstanding existed between the Federal Government and the newly arrived ICRC Chairman in the beginning of July, there are no indications that this resulted in further difficulties for the realization of the arrangement after that misunderstanding had been resolved.

4. Is the Minister prepared to exert his influence again to find a solution to the problem mentioned in question #1, starting from the principle that humanitarian aid and political/military matters should be kept separate?

The Government continues to pursue its efforts to achieve the resumption of relief flights.

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By MNA Date 10/5/03

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		U/CP 12	SCS 1	SUBJECT : Biafran Relief																																											
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LAB	TAR	TR	XMB	As of possible interest to the Department, the Embassy encloses an article written for the British Information Service presenting the British Government's view of relief arrangements for Biafra. The article was recently distributed in Canada by the Southam New Service.																																											
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5	3	5	34	Enclosure: [Signature] Oct. 6 Ottawa Citizen article: "Ojukwu blocks relief supplies"																																											
USIA	NSA	CIA	NSC	POST ROUTING <table border="1" style="width: 100%; border-collapse: collapse; font-size: x-small;"> <thead> <tr> <th>TO:</th> <th>Action</th> <th>Info.</th> <th>Initials</th> </tr> </thead> <tbody> <tr><td>AMB/PO</td><td></td><td></td><td></td></tr> <tr><td>OCM</td><td></td><td></td><td></td></tr> <tr><td>POL</td><td></td><td></td><td></td></tr> <tr><td>ECON</td><td></td><td></td><td></td></tr> <tr><td>CONS</td><td></td><td></td><td></td></tr> <tr><td>AOM</td><td></td><td></td><td></td></tr> <tr><td>AIO</td><td></td><td></td><td></td></tr> <tr><td>USIS</td><td></td><td></td><td></td></tr> <tr><td>FILE</td><td></td><td></td><td></td></tr> </tbody> </table>				TO:	Action	Info.	Initials	AMB/PO				OCM				POL				ECON				CONS				AOM				AIO				USIS				FILE			
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 By: MNARA Date: 10/3/05

Ojukwu blocks relief supplies

This article by Colin Legum of the London Observer was written especially for the British Information Service and is distributed in Canada by Southam News Services.

By Colin Legum

LONDON — One of the bitterest episodes in Nigeria's tragic civil war, now 26 months old, is the rejection by the Biafran secessionist leader of an agreement between the International Red Cross and Nigeria to bring massive food and medical supplies to his people.

The international relief agencies calculated that more than 1,000 lives a week can be saved, and untold misery allayed, if the huge supplies accumulated in Cotonou, Dahomey, can be moved rapidly into Biafra's hospital and camps.

At present, only a third of the minimum supplies needed to prevent a recurrence of famine are being precariously flown into Biafra by inter-church aid.

For more than three months the International Red Cross supplies have been suspended while negotiations continued to find an agreement acceptable to the federal authorities and to the Biafrans.

Under the 1949 Geneva conventions Nigeria's federal authorities are entitled to

insist that all relief flights crossing their airspace should originate in their territory and be fully under their control. This position was unacceptable to the Biafran leadership.

There was great satisfaction recently when a plan previously agreed to in principle between the Red Cross and the Biafrans — was adopted by the federal government.

This was the first time in 20 years that any government had made concessions of this kind to the International Red Cross.

When the federal side signified its agreement, the International Red Cross believed that the Biafran leadership would stand by its separate agreement with

them and welcome the restoration of massive relief aid.

But orders to prepare an immediate resumption of relief flights had to be countermanded when objections were raised by General Ojukwu.

General Ojukwu's overt reason for withholding his agreement is that daytime flights would endanger Biafra's security.

But there are only two ways in which the federals could possibly exploit the Red Cross arrangements to threaten the landing strips at Uli.

One would be to substitute Nigerian air force planes for the Red Cross relief planes by painting false markings on them. They

might then hope to make a surprise landing to secure the airfield or to damage the airstrip.

Such a ruse, however, is impossible because the Red Cross would inform the control tower at Uli of the time of arrival and the type of its aircraft in advance.

The second possibility is that federal planes might follow close in the wake of the Red Cross aircraft to take advantage of the temporary absence of obstacles on the runway.

But the Uli defences would be ready to go into action the minute they found there were more aircraft overhead than the number advised by the Red Cross.

It would be military sui-

cide for the federals to try either of these two methods of attacking Uli.

The obvious reason behind Ojukwu's refusal is that the agreement gives to the federals the right to call down Red Cross planes for spot checks to ensure they are flying only the relief supplies and personnel provided for under the agreement.

Thus, the federal authorities would symbolically maintain their sovereignty over their own airspace and could demonstrate that no relief can legally enter Biafra without their approval.

But Ojukwu's political concern about sovereignty can hardly be defended when the price paid are the lives of thousands of Ibos.

Encl.
Ottawa A-747

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Authority VND959503
By MNARA Date 10/5/05

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Department of State

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INDICATE:
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ACTION: Amembassy LAGOS
Amembassy LIBREVILLE

INFO: USMission GENEVA
Amembassy COTONOU
Amembassy LONDON
Amembassy PARIS
SANTA ISABEL (air pouch) ✓✓

REF:(a)State 163914; (b) Lagos 1638788;(c) Libreville 990

STATE _____

1. FOR LAGOS: Most appreciative Omo-Bare's gracious reply. For your planning and his recent Washington developments will delay visit of Ferguson and staff probably until late October or early November. Will advise as soon as travel plans become clear.

2. FYI. Ferguson must be in Washington until about Oct 15. Appears now more appropriate to visit enclave prior Nigerian visit, departing o/a Oct 16.

3. FOR LIBREVILLE: Dewey of U/CF staff now hopes to arrive Libreville UT 1311 on Oct 13 with team members

DRAFTED BY:
U/CF:AE Dewey;djc

DRAFTING DATE
10/9/69

TEL. EXT.
29476

APPROVED BY:
U/CF:Amb. Ferguson 567

CLEARANCES:

AF/SN - Mr. Sherry
AFR/CWA - Mr. North

AF/W-Mr. Perkins

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ACTION: Page 2 Amembassy LAGOS

Flaherty and medical doctor. Will confirm. Would appreciate discussions on Oct 14 with Embassy officials, others conversant with French Red Cross, ~~and~~ other relief activities. Tentative schedule might permit team to enter enclave night Oct 14 for relief survey and return after 10-14 days. Ferguson tentatively planning to join, also entering through Libreville after Oct 16.

END.

RICHARDSON

DRAFTED BY:

DRAFTING DATE

TEL. EXT.

APPROVED BY:

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POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

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PAGE 01 LAGOS 08950 091743Z

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ACTION: AF 18

INFO: OCT 01, IO 13, EUR 20, SCS 04, SCA 01, UCF 05, SS 20, NSC 10, INR 07,

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O R 091703Z OCT 69
FM AMEMBASSY LAGOS
TO: USMISSION: GENEVA IMMEDIATE
SECSTATE WASHDC 9380
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AMEMBASSY COTONOU
AMEMBASSY ADDIS ABABA
AMEMBASSY PARIS
AMEMBASSY THE HAGUE
USMISSION USUN

LIMITED OFFICIAL USE LAGOS 8950

SUBJECT: ICRC DAYLIGHT FLIGHTS

REF: LAGOS 8878

1. PLEASE PASS NAVILLE, ICRC, FROM BIGNAMI.
BEGIN QUOTE: VENONS RECEVOIR ACCORD REHAB POUR LES
DEUX VOLS MISSION RUEGGER NUIT 14/15.10 ET NUIT
20/21.10.

2. ENVOYONS COPIE ACCORD PAR COURRIER GENEVE
SAMEDI PROCHANIN. END QUOTE. EXEMPT
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POL 27-9 BIAFRA-NIGERIA
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ACTION: AF 18

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TO AMEMBASSY COTONOU IMMEDIATE
INFO SECSTATE WASHDC 9381
USMISSION GENEVA

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SUBJECT: ICRC DAYLIGHT FLIGHTS

1. PLEASE PASS STURZENEGGER FROM BIGNAMI.

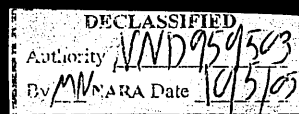
BEGIN QUOTE. NATIONAL COMMISSION FOR REHABILITATION
DANS LETTRE D'AUJOURD'HUI REF NCR 87/S.1/S/142 VIENT
DE NOUS CONFIRMER ACCORD DEPART MISSION RUEGGER.

2. PRIERE INFORMER AUTORITIES LOCALES COMPETENTES ET
SIGNALER SI PAR HASARD VOUS RENCONTREZ DIFFICULTES.

3. PREDRONS DOCUMENTATION NECESSAIRE AVEC NOUS
LUNDI. BIGNAMI. END QUOTE. EXEMPT
TRUEHEART

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0965



75



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

LIMITED OFFICIAL USE 918

PAGE 01 GENEVA 03648 091743Z

52

ACTION UCF 05

INFO OCT 01, IO 13, AF 12, CIAE 00, DODE 00, PM 04, H 02, INR 07, L 03,

NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, AID 28, EUR 20,

UPW 01, SCS 04, SCA 01, SR 01, ORM 03, RSR 01, /153 W
----- 042047

R 091658Z OCT 69

FM USMISSION GENEVA

TO SECSTATE WASHDC 3268

GENEVA-3648

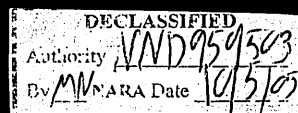
LIMITED OFFICIAL USE GENEVA 3648

STATE FOR UYCF

TCRC WILL LOAD TRANSALL WITH SUPPLIES ACCORDING TO PRIORITIES
RECEIVED FROM BIAFRA. LANDROVER WILL NOT REPEAT NOT BE INCLUDED.
BASSIN

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0966





Pol 27-9 Biafra - Nigeria

Department of State **TELEGRAM**

31

CONFIDENTIAL 371

PAGE 01 COPENH 03928 092222Z

91
ACTION AF 18

INFO OCT 01, EUR 20, IO 13, UCF 05, UPW 01, SCS 04, SCA 01, AID 28, E 15,

DOT 12, ACDA 16, SR 01, ORM 03, TRSY 11, CIAE 00, DODE 00, PM 04, H 02,

INR 07, L 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12,

RSR 01, 213 W

043744

R 091705Z OCT 69
FM AMEMBASSY COPENHAGEN
TO SECSTATE WASHDC 2850
INFO AMEMBASSY HELSINKI
AMEMBASSY LAGOS
AMEMBASSY OSLO
AMEMBASSY REYKJAVIK
AMEMBASSY STOCKHOLM
USMISSION GENEVA

CONFIDENTIAL COPENHAGEN 3928

SUBJ: BIAFRA; REQ FOR OBSERVERS; DAYLIGHT FLIGHTS;
HUMPHREY SCHEME

REF: HELSINKI 1040, LAGOS 8915

1. FONOFFICIAL (THUNE ANDERSEN) TOLD EMBOFF OCT 9 THAT FONMIN HARTLING DOES NOT FAVOR OBSERVOR IDEA SINCE OBSERVORS WOULD (A) SERVE AS HOSTAGES, (B) BE IN GREAT DANGER, (C) BE ABLE TO DO VERY LITTLE, (D) IMPLY SOME SORT OF RECOGNITION OF BIAFRA. COORDINATED NORDIC POSITION APPARENTLY NOT YET FORMULATED.

2. RE JCA DAYLIGHT FLIGHTS, THUNE ANDERSEN SAID THAT JCA FLIGHTS DEPENDENT UPON RESUMPTION ICRC FLIGHTS BUT THERE NOT MUCH HOPE FOR EARLY RESOLUTION OF BIAFRAN OBJECTIONS.

3. THUNE ANDERSEN ALSO INQUIRED ABOUT RECENTLY PUBLISHED PROPOSAL BY HUBERT HUMPHREY GROUP TO

CONFIDENTIAL

*Copenhagen - 3928
10-9-69*

0967

DECLASSIFIED
Authority VNP959503
By MNARA Date 10/5/05



Department of State

TELEGRAM

CONFIDENTIAL

PAGE 02 COPENH 03928 092222Z

DELIVER RELIEF SUPPLIES BY HELICOPTER. EMBOFF RESPONDED
THAT NOTHING OFFICIAL RECEIVED. THUNE ANDERSEN
SAID FONOFF VERY INTERESTED IN HUMPHREY PROPOSAL WHICH
IT CONSIDERS QUITE FEASIBLE AND WOULD APPRECIATE USG
VIEWS AND ANY OTHER INFO AVAILABLE. DEPT REQUESTED
FURNISH APPROPRIATE INFO. GP-3.
DUDLEY

CONFIDENTIAL

0968

DECLASSIFIED	
Authority	VND959503
By	MM NARA Date 10/5/05



INDICATE:
☐ COLLECT
☐ CHARGE TO

Department of State
TELEGRAM

SECRET
Classification

POC 87-9 BIAFRA-
189597

NIGERIA

31-B
9 Nov 69 04 35Z

DISTRIBUTION

ACTION: WHITE HOUSE

INFO: Amembassy LONDON
Amembassy ROME
Amembassy LAGOS

IMMEDIATE

STATE

EXDIS

PLEASE PASS TO KEY BISCAYNE FOR SECRETARY ~~ROGERS~~

Ref: STATE 189587

Subject: Proposed Statement on Biafran Relief.

The first sentence of the third full paragraph on page two of the telegram under reference should read:
"Despite these extraordinary efforts, relief into ~~Biafran~~ held territory remains tragically inadequate." (the penultimate word has been added to the text which was transmitted initially.)

END

Sisco

DRAFTED BY: S/PC:C.W. Ruser (telephone) 11-8-69
DRAFTING DATE: 11-8-69
TEL. EXT.:
APPROVED BY: S/S-O: B.A. Flatin
CLEARANCES: S/S: J.Hawley (in substance)

SECRET
Classification

FORM FS-413
4-68

0969

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Authority: VND 959503
By: MVA Date: 10/5/05

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S/S-O	11	Date	November 9, 1969

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U	✓ 5	ARA	
J	✓ 6	EA	
D	✓ 7	EUR	
C	✓ 10	NEA	
PM		OTHER AGENCIES.	
S/PC	✓✓ 12-13	White House	✓✓ 23
S/CPR		Vice President	
U/CF	14 ✓ 14	Defense	✓ 22
S/PRS	✓ 15	State Rep	✓ 23
FUNCTIONAL BUREAUS		CIA	✓ 24
E		ACDA	
H		AID	
INR	✓✓ 16-17	AID/VN	
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0970

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By MVA Date 10/5/05

The seal of the United States Department of State is located at the top center of the page. It features an eagle with wings spread, perched on a shield with vertical stripes. Above the eagle's head is a constellation of stars. The words "DEPARTMENT OF STATE" are arched above the eagle, and "UNITED STATES OF AMERICA" is arched below it, separated by two small stars.

POL 27-9 BIAFRA-NIGERIA
 Department of State **TELEGRAM**

GENEVA-3647
10-9 69
3.

53
ACTION: UCF: 05

INFO OCT 01, AF 12, EUR 20, IO 13, CIAE 00, DODE 00, PM 04, H 02, INR 07, 03
NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, SR 01, ORM 03,
SCS 04, SCA 01, AID 28, UPW 01, RSR 01, / 153 W
042308

P R 091658Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 3267
AMEMBASSY LAGOS
INFO AMEMBASSY COTONOU
AMEMBASSY LIBREVILLE
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY ROME

CONFIDENTIAL LA GENEVA 3647

STATE FOR U/CFI

REF: STATE: 170908

1. BASSET STATED THAT AS OF THIS TIME FMG AGREEMENT SPECIAL NIGHT FLIGHT FOR RUEGGER MISSION HAS NOT BEEN RECEIVED. IF FAVORABLE WORD NOT ARRIVED FROM LAGOS BY COB TOMORROW ICRC INTENDS TO SEND RUEGGER MISSION TO BIAFRA ON FRENCH RC AIRCRAFT FROM LIBREVILLE. DAVIDSON OBSERVED SUCH MOVE WOULD BE UNFORTUNATE INASMUCH AS INDICATIONS FROM LAGOS THAT AGREEMENT MERELY MATTER OF TIME. EQUALLY IMPORTANT DELEGATION ARRIVING ON OTHER THAN OWN AIRCRAFT WOULD CREATE WEAKENED IMAGE OF MISSION AT START OF NEGOTIATIONS VITAL TO ICRC FUTURE. BASSET FIRMLY AGREED BUT ADDED RUEGGER MUST RETURN SWITZERLAND FOR IMPORTANT DUTIES COMMENCING OCTOBER 28.

2. RUEGGER ALSO PONDERING IDEA UTILIZING CANADIAN OBSERVERS AS SUBSTITUTE FOR THIRD PARTY GUARANTEES DEMANDED BY BIAFRA. (REFTEL) POSSIBILITY OF BIAFRAN ACCEPTANCE HOWEVER VIEWED PESSIMISTICALLY. ICRC PRELIMINARY THOUGHT ON OBSERVERS ENVISION RED CROSS WORKERS FROM SCANDINAVIAN COUNTRIES PLACED AT POINTS OF

CONFIDENTIAL

0971

DECLASSIFIED
Authority VND 959503
By MN NARA Date 10/5/05



Department of State **TELEGRAM**

CONFIDENTIAL

PAGE 02: GENEVA 03647 091821Z

DEPARTURE, ON AIRCRAFT AND AT ULI. SCANDINAVIAN RED CROSS WORKERS WOULD BE "SPONSORED BY THEIR RESPECTIVE GOVERNMENTS". MATTER HAS BEEN DISCUSSED BETWEEN ICRC AND NORDIC RC SOCIETIES. RUEGGER WISHES TO AVOID AGREEMENT WITH BIAFRA WHICH WOULD NECESSITATE REOPENING DISCUSSIONS WITH NIGERIA.

3. ON MATTER COOPERATION WITH JCA BASSET INDICATED ICRC VERY WILLING TO JOIN JCA IN A DAYLIGHT FLIGHT PLAN BUT FEELS ICRC/FMG AGREEMENT SHOULD BE BASIS AND TERMS OF REFERENCE. ALTHOUGH ICRC WILL NOT ATTEND STUTTGART MEETING THEY ARE AWARE OF IT AND SUBJECTS TO BE DISCUSSED THERE.

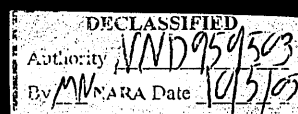
4. VATICAN REP FATHER DE REIDMATTEN (PLEASE PROTECT) INDICATED HOWEVER THAT JCA MEETING WOULD PRODUCE QUITE DIFFERENT PLAN CALLING FOR FLIGHTS MOSTLY IN THE DAY BUT SOME AT NIGHT. IT IS THOUGHT JCA WOULD NOT SUSPEND NIGHT FLIGHTS IN ORDER TO GAIN AGREEMENT FOR DAYLIGHT AIR BRIDGE. PRO-BIAFRA HAWKS FROM NORTHERN COUNTRIES MOREOVER MAY RESIST CHANGE IN JCA STATUS QUO. COMMENT: IT MAY HAVE TO BE POINTED OUT TO THEM DAYLIGHT FLIGHTS HIGHLY DESIRABLE BECAUSE NIGERIAN AIR FORCE FAIBLESSE NOT PERMANENT. END COMMENT. MECHANICS OF DIPLOMACY FOR NEGOTIATIONS WITH FMG AND BIAFRA WOULD BE ONE OF MAIN DIFFICULTIES TO BE WRESTLED WITH AT STUTTGART.

5. BASSET STATED "IF ICRC IS TOTALLY KICKED OUT OF LAGOS IT COULD NOT COOPERATE WITH JCA". ICRC WOULD WANT TO CONTINUE ITS MEDICAL WORK, ADVISORY ROLE TO NIGERIAN RC AND ITS TRADITIONAL ACTIVITIES IN REGARD TO PRISONERS OF WAR.

BASSIN

CONFIDENTIAL 22

0972



75



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TELEGRAM

POL 27-9 BIAFRA - 171766

B J R

INDICATE:
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9 OCT 69 21 18z

DISTRIBUTION

ACTION: US MISSION GENEVA

INFO: Amembassy LAGOS

State _____

REF Geneva 3625.

1. ICRC should request agreement from cooperating sponsor (assumed CRS according to available shipping info) as USAID approval not ~~xxx~~ required.
2. Re procedures this and other related matters, septel follows.

END

RICHARDSON

171766

DRAFTED BY:
U/CF:HBSHishkin *me*

DRAFTING DATE
10/9/69

TEL. EXT.
29002

APPROVED BY:
C. Clyde Ferguson, Jr. *com*

CLEARANCES:

AID/AFR/~~EXX~~CWA - Mr. North (draft) *me*
OFP/FDD - Mr. Williams (draft) *me*

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4-68

0973

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Authority VND 959503
By MVA Date 10/5/05

(11)

OUTGOING TELEGRAM Department of State AV 12-2 GABON

INDICATE: ☐ COLLECT
☐ CHARGE TO

CONFIDENTIAL
Classification

173990
XR POL 27-9 BIAFRA-NIGERIA

14 OCT 69 19 16Z

Origin

ACTION: Amembassy LIBREVILLE PRIORITY

Info

INFO: Amembassy BRUSSELS
Amembassy LAGOS
Amembassy PARIS

STATE

SUBJECT Purchase of DC-6

REF Brussels 6411 and previous

1. Dept requests further info and comment from Embassy Libreville on end use

of subject purchase. ~~It is possible~~ Bergey should be interviewed for

standard reliability check as set out in manual on Economic Defense,

Part 413. Dept would also like details about commercial uses mentioned

by French Ambassador Delauney (Libreville 1025).

2. In event DC-6 is placed under contract with French Red Cross
to fly food and medical supplies to Biafra, does Embassy Libreville believe

use of same aircraft for arms lift can be absolutely excluded as French

Ambassador has indicated.

GP-4

End

(5)

Drafted by:
AF/C:HJCohen:osm

10-14-69

Tel. Ext.
22080

Telegraphic transmission and
classification approved by:

AF/C-HJCohen

Clearances:

U/CF-Mr. Foley (sub);

AF/SN-Mr. Stokes;

EUR/FBX-Wriedrich;
Mr. McNamara

Commerce-Mr. Licht (sub);

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Classification

FORM
8-65 DS-322

0974

DECLASSIFIED
Authority VND 954503
By MNA Date 10/5/05



Department of State

TELEGRAM

Pal 27-9 Benfra - Nigeria

30

CONFIDENTIAL 333

PAGE 01 LIBREV 01055 140839Z

18

ACTION UCF 05

INFO OCT 01, AFI 12, IO 13, CCO 00, SSO 00, NSCE 00, USIE 00, CIAE 00, DODE 00,

PM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20,

SCS 04, SCA 01, SR 01, ORM 03, AID 28, UPW 01, PC 04, ACDA 16, RSR 01,

/141 W

066776

O R 140848Z OCT 69 ZFF-4
FM AMEMBASSY LIBREVILLE
TO SECSTATE WASHDC IMMEDIATE 2868
INFO AMEMBASSY COTONOU
USMISSION GENEVA
AMEMBASSY LAGOS

C O N F I D E N T I A L LIBREVILLE 1055

REF: LIBREVILLE 1054 - *Pal 27-9 Benfra - Nigeria*
XR sec 3 Red cross

CORRECTION REFTEL, THIRD SENTENCE, PARA. 1, SHOULD
READ "WOULD LIKE THIS TO BE TRANSAAL AND HAVE
REQUESTED THIS THROUGH PARIS." FRENCH RED CROSS
MADE REQUEST, NOT I. GP=4
FUNKHOUSER

CONFIDENTIAL

0975

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Authority VND 959503
By MVA Date 10/5/05

37



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☐ CHARGE TO

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TELEGRAM

POL 27-9 BIAFRA-NIGERIA

174107

14 OCT 69 20 28z

DISTRIBUTION

ACTION: USMission GENEVA IMMEDIATE - LIMDIS

STATE _____

REF: Geneva 3714 - *14-27-9 Bignami*

1. Dept has had no ~~fix~~ indication FMG would be willing delete "without prejudice" clause provided Biafrans did likewise.

2. Would appreciate background and reason for query reftel. If ICRC has raised question, it should seek answer through Bignami in Lagos who in our view would have best reading on FMG position.

END

ROGERS

DRAFTED BY:
 U/CF:JWFoley, Jr. *JWF*

DRAFTING DATE
 10/14/69

TEL. EXT.
 23256

APPROVED BY: *CCF*
 U/CF:CCFerguson, Jr.

CLEARANCES:
 AF/AE *SN* Mr. Sherry *[Signature]*

CONFIDENTIAL

Classification

FORM FS-413
 4-68

0976

DECLASSIFIED
 Authority *VND 959503*
 By *MMNARA* Date *10/5/05*

37



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

CONFIDENTIAL 697

PAGE 01 GENEVA 03714 141359Z

51
ACTION SS: 70

INFO OCT 01 ACCO 00 SSO 00 NSCE 00 USIE 00 DODE 00 CIAE 00 1071 W 068463

0141344Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 3334

CONFIDENTIAL GENEVA 3714

LIMDIS:

STATE FOR UNCF

DO YOU HAVE RECENT INDICATIONS FMG COULD BE PERSUADED TO DELETE
THEIR POINT 6.2 IN ICRC/FMG DAYLIGHT FLIGHT TECHNICAL MODALITIES
IF BIAFRANS DROPPED SENTENCE FROM THEIR NOTE TO ICRC OF 14 AUGUST
WHICH READS: "WITHOUT PREJUDICE TO CONTINUED USE OF ULI AIRPORT
FOR ITS OWN OPERATIONS."

2. PLEASE REPLY IMMEDIATE SERVICE.
BASSIN

CONFIDENTIAL

0977

DECLASSIFIED
Authority VNP 959503
By MNA Date 10/5/05

L I M D I S
I N C O M I N G

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S/IL

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S/R
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U/PW
PM 3
D/WP

Geographic

AF 5
ARA 11
EA 11
EUR 12
NEA 8

Functional

CU
E 2
H
INR 6
IO 4
L 2
O 3
OPR
OC
SY
WLG

P
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SCA
VO
SCS
SCI

Other

WH 10
VP
DOD -P
CIA -P
USIA 4
PC

Other

ACDA 6
AID 12

TRSY 6
FRB
EXIM
BOB
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COM 2
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TAR
WHRE

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10/11/6

0978

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Authority VND959503
By MM NARA Date 10/15/05



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Department of State
TELEGRAM

Pol 27-9 Biafra (Nigeria)
174178
48/83

INDICATE:
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☐ CHARGE TO

31

14 OCT 69 21 03z

DISTRIBUTION

ACTION: Amembassy BELGRADE
INFO: Amembassy DAR ES SALAAM
Amembassy ADDIS ABABA
Amembassy LAGOS

STATE: _____

REF : State 173082

Re para 6 reftel, no new significant developments Nigerian
Biafrans informed that
situation. Re para 3 reftel, ICRC reps departed Geneva for Biafra
via Cotonou today; ~~and~~ expect fly to Biafra tonight or tomorrow unless
Biafrans specifically deny entry.

174178

ROGERS

DRAFTED BY: AF/SN:HKWalker:bjr *HW*
DRAFTING DATE: 10-14-69
TEL. EXT.: 29311
APPROVED BY: AF/SN - WHBrubeck *WB*
CLEARANCES:
U/CF - Mr. Foley *WF*
EUR/EE - Mr. Lisle

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Classification

FORM FS-413
4-68

0979

DECLASSIFIED
Authority VND 959503
By MWA Date 10/3/03



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

CONFIDENTIAL 810

PAGE 01 LIBREV 01063 141527Z

50
ACTION: AF 18

INFO OCT 01, IO 13, UCF 05, EUR 20, CIAE 00, DODE 00, PM 04, H 02, INR 07,

LI 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, UPW 01,

SCS 04, SCA 01, AID 28, SR 01, ORM 03, RSR 01, /159 W
069017

R 141210Z OCG 69
FM AMEMBASSY LIBREVILLE
TO SECSTATE WASHDC 2873
INFO AMEMBASSY LAGOS
USMISSION GENEVA
AMEMBASSY COTONOU

CONFIDENTIAL LIBREVILLE 1063

1. DEWEY PAID COURTESY VISIT LOCAL BIAFRAN REPRESENTATIVE, UGWU, THIS A.M. AFTER USUAL SUSPICIOUS BIAFRAN SIZING-UP, UGWU SPUN THE BIAFRAN RECORD IN GREAT DETAIL, TOUCHING GENERAL U.S. POLICY "STANDING ON NICETIES", DAY FLIGHTS, CROSS RIVER (ASKING "WHY HAVE YOU TURNED LSM'S OVER TO NIGERIANS?"), APOLOGIZED AT END FOR DOCTRINAL DIATRIBE, SAID HE HAD TO DO THIS AT FIRST MEETINGS.

2. SUSPICION UNDERSTANDABLY EXTENDED TO THIS "FIRST", I.E. PARTY REQUESTING ENTRY THROUGH LIBREVILLE, THOUGH ADVISED THAT REQUEST HAD BEEN FORWARDED TO OWERRI WITH LIBREVILLE GATE UNDERSTOOD UGWU IS SENDING MESSAGE TO OWERRI FOR CONFIRMATION. SHOULD HAVE REPLY IN TIME FOR FLAHERTY, WESTERN ENTRY TOMORROW NIGHT. HAVE RESERVED TWO SPACES ON FRENCH RED CROSS AIRCRAFT THROUGH FRENCH EMBASSY.
FUNKHOUSER

CONFIDENTIAL

0980

DECLASSIFIED
Authority VND954503
By MNA Date 10/5/05

(11)



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

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PAGE 01 LIBREV 01056 140841Z

18
ACTION UCF 05

INFO OCT 01, AF 12, UPW 01, IO 13, EUR 20, AID 28, SR 01, ORM 03, SCA 01,
SCS 04, CIAE 00, DODE 00, PM 04, H 02, INR 07, L 03, NSAE 00, NSC 10,
P 03, RSC 01, PRS 01, SS 20, USIA 12, RSR 01, /153 W
066790

P R 140825Z OCT 69
FM AMEMBASSY LIBREVILLE
TO AMEMBASSY COTONOU PRIORITY
INFO SECSTATE WASHDC 2869

LIMITED OFFICIAL USE LIBREVILLE 1056

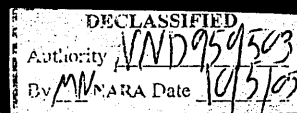
SUBJECT: T.B. TEAM VEHICLE

REQUEST EMBASSY RELAY FOLLOWING MESSAGE DEWEY TO HERZOG, BALAIR:
REGRET UNABLE CONTACT YOU IN BASLE PRIOR YOUR DEPARTURE SAT.
WOULD APPRECIATE ANY ASSISTANCE YOU MIGHT GIVE TOWARD PUTTING
LANDROVER AT COTONOU ON TRANSAAL FLIGHT TO BIAFRA. VEHICLE
URGENTLY NEEDED BY ICRC-SPONSORED T.B. TEAMS. WILL LEAVE TO
YOUR JUDGMENT WHETHER TRANSPORT OF VEHICLE POSSIBLE ON THIS
FLIGHT. REGARDS, DEWEY.
FUNKHOUSER

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Libreville 1056
10-14-69

0981



66



POL 27-9 BIAFRA-NIGERIA
Department of State

TELEGRAM

LAGOS 9049
10-14-69

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PAGE 01 LAGOS 09049 141206Z

50
ACTION AFI 18

INFO OCT 01, 10 13, SS 20, INR 07, UCF 05, RSR 01, RSC 01, SSO 00, 066 W
067655

O P 141114Z OCT 69
FM AMEMBASSY LAGOS
TO AMEMBASSY COTONOU IMMEDIATE
INFO SECSTATE WASHDC PRIORITY 9431
USMISSION GENEVA

LIMITED OFFICIAL USE LAGOS 9049

REF COTONOU'S 1026 POL 27-9 18N

MARTIN REQUESTS FOLLOWING MESSAGE BE HANDLED BIGNAMI/
STURZENEGGER SOONEST BEGIN TEXT: "TO BIGNAMI/
STURZENEGGER COTONOU FROM MARTIN LAGOS PRIMO JUST
RECEIVED FROM OMO-BARE CONFIRMATION THAT CAPTAIN
AMAKU HAS BEEN INSTRUCTED TO LEAVE LAGOS STRAIGHT-
AWAY AND SHOULD ARRIVE COTONOU AROUND 1600. SECUNDO
PREPARING SEPARATE REPORT ON THIS SUBJECT." END TEXT.
EXEMPT.
TRUEHEART
BT

NNN

①

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29

0982

DECLASSIFIED
Authority VND 959503
By MM NARA Date 10/5/05

75



500 3 NIGERIA RED
 Department of State ^{CP 455} **TELEGRAM**

YK POL 27-9 BIARA-NIGERIA

CONFIDENTIAL 117

PAGE 01 GENEVA 03721 141844Z

53:
 ACTION UCF 05

INFO: OCT 01, AF 12, EUR 20, IO 13, CIAE 00, PM 04, HI 02, INR 07, L 03, NSAE 00,

NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, DOD 01, UPH 01, BR 01,

ORM 03, SCS 04, SCA 01, AID 28, NIC 01, RFR 01, 155, WI
 070283

R 141700Z OCT 69
 FM USMISSION GENEVA
 TO SECSTATE WASHDC 3338
 INFO AMEMBASSY BELGRADE
 AMEMBASSY BONN
 AMEMBASSY LAGOS
 AMEMBASSY LIBREVILLE
 AMEMBASSY LONDON
 AMEMBASSY WARSAW
 AMEMBASSY THE HAGUE

C O N F I D E N T I A L GENEVA 3721

STATE FOR U/CF

SUBJ: NIGERIAN RED CROSS DELEGATION

REF: GENEVA 3663, GENEVA 3702

1. IN CONVERSATION WITH DAVIDSON, CHIEF OJO OF NIGERIAN RC, STATED THAT HIS DEL LEAVING GENEVA TOMORROW, OCT 15, FOR AMSTERDAM, THEN TO WARSAW, EAST BERLIN, BELGRADE, GENEVA, BONN, GENEVA, ALGIERS, LONDON, LAGOS (OFF AGAIN, ON AGAIN, TRIP NOW ON AGAIN, REFTEL). IN EAST EUROPE DELEGATION'S PURPOSE TO THANK COUNTRIES FOR SUPPORT AND TO DEMONSTRATE EVEN HANDED POLICY BY NOT VISITING ONLY WESTERN NATIONS. THEY DO NOT HAVE INFLATED EXPECTATIONS OF ASSISTANCE FROM VISITS TO RED CROSS AND GOVERNMENTAL AUTHORITIES IN THREE COMMUNIST COUNTRIES.

2. OJO EXPLAINED THAT ROLE OF REHABILITATION COMMISSION AND NIGERIAN RC NOW CLARIFIED. NIGERIAN RC WILL BE RESPONSIBLE FOR ALL MATTERS HAVING TO DO WITH RELIEF AND WILL RECEIVE ASSISTANCE FROM NIGERIAN GOVERNMENT AS WELL AS RED CROSS SOCIETIES AND

CONFIDENTIAL

GENEVA-3721
 10-14-69

0983

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 By MNA Date 10/5/05

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By	MM NARA Date 10/5/05



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

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PAGE 01 COTONO 01026 140834Z

18
ACTION AF 18

INFO OCT 01, 10 13, SS 20, INR 07, RSC 01, RSR 01, UCF 05, 066 W
066758

O R 140800Z OCT 69
FM AMEMBASSY COTONOU
TO AMEMBASSY LAGOS IMMEDIATE
INFO SECSTATE WASHDC 2458
USMISSION GENEVA

LIMITED OFFICIAL USE COTONOU 1026

FOLLOWING FOR MARTIN ICRC FROM BIGNAMI:

PRIMO VOL MISSION RUEGGER OK STOP CPT AMAKU PAS ENCORE ARRIVE
STOP VERIFIEZ AVEC OMOBARE QUE AMAKU SERA A MIDI A COO
STOP CONFIRMEZ

SECUNDO REF NOUVELLE ORGANISATION RAPPORT HOCHE STOP SERAIT
SOUHAILABLE AJOUTER CHAPITRE COMMENTAIRES RESUME RAPPORT
OBSERVATEURS 5 A 7 LIGNES POUR CHAQUE PROBLEME SPECIFIQUE
STOP SUGGERE QUE VOUS DISCUTIEZ VOTRE RESUME AVEC AMI
OBSERVATEUR
LOORAM
BT

NNN

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*Cotonou 1026
10-14-69*

0985

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By MNA Date 10/5/05

75



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

CONFIDENTIAL 842

PAGE 01 GENEVA 03716 141546Z

52
ACTION UCF 05

INFO OCT 01, AF 12, IO 13, CIAE 00, DODE 00, PM 04, H 02, INR 07, LI 03,

NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, AID 28, SR 01, ORM 03,

SCS 04, SCA 01, PC 04, UPW 01, SSO 00, NSCE 00, USIE 00, RSR 01, 125 W
069124

PIR 141510Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 3336
INFO AMEMBASSY LAGOS
AMEMBASSY COTONOU
AMEMBASSY LIBREVILLE
AMEMBASSY ROME

CONFIDENTIAL GENEVA 3716

STATE FOR U/CF

1. RUEGGER MISSION SHOULD ARRIVE COTONOU THIS PM. ALTHOUGH THEY DO NOT YET HAVE CODE, ICRC HAS RECEIVED BIAFRAN ACKNOWLEDGMENT OF DELEGATION DEPARTURE AND READINESS TO ENTER ENCLAVE. ICRC FEELS THEY COULD ENTER BIAFRA WITH CODE BORROWED FROM FRENCH RC. THEY BELIEVE AS LONG AS CODE NOT SPECIFICALLY DENIED BY BIAFRA IMPLICATION REMAINS BIAFRANS NOT OBJECTING TO ARRIVAL OF MISSION.

2. AMB RUEGGER FEELS STRONGLY THAT IT WOULD BE IDEAL MOTION TO NEGOTIATE DELEGATION'S METHOD OF ENTRY. HE IS THEREFORE WILLING TO FLY TO ULI WITHOUT CODE.

3. COMMENT: BECAUSE OF ICRC'S PAST EXPERIENCES THEIR TOUCHINESS REGARDING CONTACTS WITH BIAFRANS CAN BE CLEARLY UNDERSTOOD. THEY MAY BE AFRAID THAT BIAFRANS COULD FORCE THEM TO COOL THEIR HEELS IN COTONOU UNTIL THEY LOST PATIENCE AND DECIDED TO RETURN GENEVA. AT THAT POINT BIAFRANS COULD CLAIM IN GREAT SURPRISE THAT THEY HAD EVERY INTENTION OF RECEIVING DELEGATION. THEREFORE UNLESS SPECIFICALLY DENIED CODE RUEGGER EXPECTED TO FLY TO ULI TONIGHT OR TOMORROW EVENING.

BASSIN

CONFIDENTIAL

10-14-69
GENEVA-3716

0986

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By MWA/ARA Date 10/5/05

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☐ CHARGE TO

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TELEGRAM

POL 27-9 BIAFRA -
NIGERIA

NR ORG 7 U/CF

13 OCT 69 16 19z

173156

173156

DISTRIBUTION

ACTION: Amembassy LIBREVILLE

Immediate

INFO Amembassy LAGOS

STATE _____

U/CF Dewey

1. Decisions reached by Dept. concerning relief flight guarantees necessitates change RSM schedules.
2. Dewey remain Libreville pending special instructions forthcoming septel.
3. Revised schedule Amb. Ferguson forthcoming when firm.
4. Dawson to report to Libreville ASAP.

END

ROGERS

(3)

DRAFTED BY: U/CF: CCFerguson, Jr. *ccf* DRAFTING DATE: 10/13/69 TEL. EXT.: 29624 APPROVED BY: U/CF: CCFerguson, Jr. *ccf*

CLEARANCES:

~~MMH~~ S/PC - C.W. Ruser *C.W.R.*
AF/SN: GBSherry
GBS

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FORM FS-413
4-68

0987

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Authority: VND 959503
By: MNARA Date: 10/5/05

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POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

CONFIDENTIAL 374

PAGE 01 GENEVA 03701 131725Z

51

ACTION SS 70

INFO OCT 01, CIAE 00, 7071 W

062802

R 131720Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 3321
INFO AMEMBASSY LIBREVILLE

C O N F I D E N T I A L GENEVA 3701

LIMDIS

STATE FOR U/CF

LIBREVILLE FOR DEWEY

KINNEY (PLEASE PROTECT) TOLD DAVIDSON JCA CONSIDERING TRANS-
FERRING SERVICE CONTRACT FROM FLIGHT TEST RESEARCH CALIFORNIA
TO BALAIR, BASEL. JCA DISSATISFIED WITH FTR QUALITY. KINNEY
AND HERZOG CURRENTLY MEETING TO EXPLORE THIS POSSIBILITY. BASSTN

Geneva 3701
10-13-69

①

CONFIDENTIAL

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0988

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Authority VND 959503
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L I M D I S

TOP SECRET

I N C O M I N G

Screener *h m*

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GENEVA

SERIAL

3701

(Time Received)

12 OCT 13 PM 3 33

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S/S-S *1*
 S/S-O *1*
 S/S-Screener *(3)*
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 S/S-CMS
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 MilRep
 Digest
 Task Force

Principals and
"S" Area

ES
 S
 U
 J
 D
 C
 S/PC *2*

S/CPR
 S/FW
 S/GOV
 S/IL

S/PM
 S/R
 U/CF *X*
 U/PW
 PM 3
 D/WP
 U/UCS

Geographic

AF *5*
 ARA 11
 EA 11
 EUR *2 1/2*
 NEA 8

Functional

CU
 E 2
 H
 INR *6*
 IO 4
 L 2
 O 3
 OPR
 OC
 SY
 WLG
 P
 S/PRS
 SCA
 VO
 SCS
 SCI

Other

WH 10
 VP
 DOD
 CIA
 USIA 4
 PC

Other

ACDA 6
 AID 12

TRSY 6
 FRB
 EXIM
 BOB
 CEA
 COM 2
 STR
 TAR
 WHRE
 AGR 3

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TRANS
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AEC 3
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8/5/69

0989

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 By *MM* NARA Date *10/5/05*



Pal 27-9 Beapra - Nigeria
X.R. Sac 3 Red Cross
Department of State
TELEGRAM

30

CONFIDENTIAL 551

PAGE 01 LIBREV 01054 131948Z

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ACTION UCF 05

INFO OCT 01, AF 12, CCO 00, SSO 00, NSCE 00, USIE 00, IO 13, CIAE 00, DODE 00

PM 04, H 02, INR 07, LI 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20,

SCS 04, SCA 01, SR 01, ORM 03, AID 28, UPW 01, PC 04, ACDA 16, RSR 01,

141 W

063562

O R 131715Z OCT 69 ZFF-4

FM AMEMBASSY LIBREVILLE

TO SECSTATE WASHDC IMMEDIATE 2867

INFO AMEMBASSY COTONOU

USMISSION GENEVA

AMEMBASSY LAGOS

C O N F I D E N T I A L LIBREVILLE 1054 sac 3 Red Cross - Nigeria

REF: A) LIBREVILLE 0126; B) STATE 172562; NOTAL; C) STATE 173156

1. DENEY, WITH CRIGLEHPZ MET WITH LTC MERLE THIS PM. MERLE REITERATED DISMAL PROSPECTS (CITED REFTEL A) FOR INCREASING RELIEF FLOW THROUGH LIBREVILLE. WITH PRESENT FACILITIES, APPEARS ONLY ONE ADDITIONAL RELIEF AIRCRAFT COULD BE ACCOMMODATED. WOULD LIKE THIS TO BE TRANSAAL, AND I HAVE REQUESTED THIS THROUGH PARIS. WITH AUGMENTATION PARKING COULD BE ROOM FOR APPROXIMATELY 6 ADDITIONAL RELIED PLANES.

2. PORT LIMITATIONS VERY REAL CONSTRAINT. FACILITIES NOT EVEN ADEQUATE FOR PRESENT REQUIREMENTS MAINLY THROUGHPUT CONSTRUCTION MATERIALS, E.G. CEMENT, FOR CONSTRUCTION NEW PORT AT OWENDE, HYDRO ELECTRIC PROJECT, AND GENERAL CONSTRUCTION LIBREVILLE. ASSIGNMENT PROPER PRIORITY TO HANDLE 200 - 250 TONS/DAY FOR REASONABLE RELIEF PROJECT APPEARS UNLIKELY. PRESENT STORAGE CAPACITY (450 TONS) ALSO LIMITING.

3. THE CONSTRUCTIONAL SITUATION IN ENCAVE, MERLE NOT SPECIFIC CONCERNING SUPPORTING EVIDENCE (REFTEL B). MENTIONED PARTI-

CONFIDENTIAL

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Libreville 1054
10-13-69

Pal 27-9 Beapra - Nigeria
X.R. Sac 3 Red Cross
Pal 27-9 Beapra - Nigeria
X.R. Sac 3 Red Cross

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By MVA Date 10/5/05



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CONFIDENTIAL

PAGE 02 LIBREV 01054 131948Z

CULARLY BAD CONDITION MOST RECENT PLANELOAD CHILDREN EVACUATED WHERE 7 OUT OF 30 HAD DIED. ONITSHA AREA RATHER THAN OWERRI NOW SOURCE MOST SERIOUS KWASHIORKOR CASES. T.B. INCIDENCE IN EVACUATED CHILDREN INCREASED FROM 2 - 3 PERCENT NORM TO PRESENT 25 - 30 PERCENT.

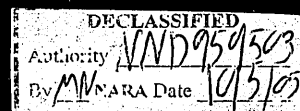
4. MERLE STRONG ON UNDERLYING REASON FOR BIAFRA'S REJECTION ICRC PROPOSAL, I.E. INABILITY TO ACCEPT BASIC PRINCIPLE OF DAYLIGHT FLIGHTS DUE ABSOLUTE NECESSITY ARMS/RELIEF MIX TO ASSURE ARMS CONTINUITY FOR FUTURE.

5. MERLE PERPLEXED FMG FAILURE MAINTAIN NIGHT LONG "INTRUDER" PRESENCE OVER ULI DUE ITS SIGNIFICANT DISRUPTIVE EFFECT. ESTIMATES ONLY 15 DAY ARMS STOCKPILE IN ENCLAVE. DENIAL ULI FOR LONGER PERIOD WOULD BE DEVASTATING.

6. RE REFTEL C, PLEASE CONFIRM BY IMMEDIATE OF THE MEANS HOLD DF FLAHERTY, WESTERN TRAVEL, FUNKHOUSER

CONFIDENTIAL

0991



66



SECRET

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Department of State

TELEGRAM

A 173158
POL 279 BIAFRA-NIGERIA

INDICATE:
☐ COLLECT
☐ CHARGE TO

07
13 OCT 69 16 19z

DISTRIBUTION

ACTION: Amembassy LAGOS Priority

INFO: US Mission GENEVA
Amembassy LIBREVILLE

STATE _____

REF: Lagos 8971

1. Views post re Ferguson and staff RSM appreciated.
travel
Agree views re/Amb. Ferguson. Requirements here necessitate
Ferguson staff survey certain aspects Libreville lifts.
2. Decisions Dept. in any event require changes RSM survey
travel Ferguson. Detail decisions forthcoming septels.
3. Appreciate conveying ~~OMEX~~ Omo-Bare Ferguson thanks.
While Ferguson staff will keep original time-table, Ferguson
visit Lagos will be delayed due "to urgent domestic matters
FYI. Ferguson revised schedule forthcoming as soon as
firm. END FYI.

ROGERS

END

DRAFTED BY: U/CF:CCFerguson, Jr. *CCF*
DRAFTING DATE: 10/13/69
TEL. EXT.: 29624
APPROVED BY: U/CF:CCFerguson, Jr. *CCF*
CLEARANCES: GBS by *pw*
AF/SN: GBSherry *pw*
~~***~~ S/PC - C.W. Ruser
WH: Roger Morris (Substance)

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FORM FS-413
4-68

0992

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By: MVA Date: 10/15/05

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Classification

Department of State

TELEGRAM

173157

INDICATE:
☐ COLLECT
☐ CHARGE TO

POL 27-9 BIARA-
13 Oct 69 1619z

NIGERIA

DISTRIBUTION

ACTION: USMission GENEVA

Immediate

INFO: Amembassy LAGOS
Amembassy LIBREVILLE

STATE _____

U/CF Davidson

1. Decisions reached by Department concerning issue relief flight guarantees necessitates change RSM schedules.
2. Davidson to remain Geneva until further notice. Special instructions forthcoming septel.
3. Revised schedule Amb. Ferguson forthcoming when firm.
4. Require report status ICRC enclave mission close business Dept. Monday Oct. 13.

END

ROGERS

DRAFTED BY: U/CF: CCFerguson, Jr. *CCF*
DRAFTING DATE: 10/13/69 TEL. EXT.: 29624 APPROVED BY: U/CF: CCFerguson, Jr.
CLEARANCES:
MMH S/PC: C.W. Ruser *C.W.R.*
AF/SN: GBSherry *GBS* by *PC*
WH: Roger Morris (substance)

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4-68

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Classification

Department of State

TELEGRAM

SOC 3 Red Cross
173512

13 OCT 69 21 40z

INDICATE:
☐ COLLECT
☐ CHARGE TO

30

DISTRIBUTION

ACTION: Amembassy LIBREVILLE

Immediate

INFO: Amembassy LAGOS

KKK
STATE

REF: Libreville 1054

FOR U/CF

1. Only EX Dewey remain Libreville pending further in-
structions. Other members team may proceed as scheduled.

END

ROGERS

DRAFTED BY:

U/CF:JWFoley, Jr.

DRAFTING DATE

23256x
10/13/69

TEL. EXT.

23256

APPROVED BY:

U/CF:CCFerguson, Jr.

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4-68

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POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**
XR DEF 12-5 BIAFRA

CONFIDENTIAL 428

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ACTION AF 18

INFO: OCT 01, IO 13, EUR 20, CIAE 00, DODE 00, PM 04, H 02, INR 07, L 03,
NSAE 00, NSC 10, P 03, RSC 01, PRS 01, SS 20, USIA 12, UCF 05, ACDA 16,
SR 01, ORM 03, SCS 04, SCA 01, AID 28, RSR 01, /174 W
063114

R 131405Z OCT 69
FM AMEMBASSY LIBREVILLE
TO SECSTATE WASHDC 2865
INFO USMISSION GENEVA

CONFIDENTIAL LIBREVILLE 1051

SUBJECT: BIAFRAN AIRLIFT

REF: SICR-DCEB 21909 (DIA)

1. PRESUMED ARMS FLIGHTS SINCE OCTOBER 6: DC-4 F-BBDD NIGHTS
OCTOBER 6 THROUGH 10 (5 FLIGHTS).

2. PRESUMED RELIEF FLIGHTS SINCE OCTOBER 6:

A. DC-4 F-BRAP NIGHTS OCTOBER 8, 10, AND 11 (3 FLIGHTS).

B. DC-4 F-BRHE NIGHTLY OCTOBER 8 THROUGH 12 (5 FLIGHTS).

C. LC-6 OO-TEX NIGHTS OCTOBER 8, 9, 10, AND 11 (4 FLIGHTS).

3. REMARKS:

A. REDUCED AIRLIFT ACTIVITY LATE LAST WEEK AND EARLY THIS
WEEK (EXCEPT FOR ARMS LIFT) REPORTEDLY ATTRIBUTABLE TO SHORTAGE
100/130 AVIATION FUEL -- SEE LIBREVILLE'S 1026. RESUMPTION
NORMAL ACTIVITY ON OCTOBER 8, HOWEVER, SUGGESTS SHORTAGES OVER-
COME SOMEHOW.

B. DC-4 F-BRAP FAILED RETURN FROM RELIEF RUN OCTOBER 8
UNTIL FOLLOWING NIGHT. REASON UNKNOWN.

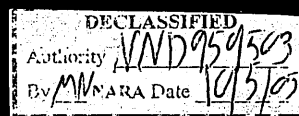
C. SOMETIME ARMS CARRIER DC-7 TR-LOK, ABSENT FROM

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(2)

Libreville 1051
10-13-69

0995





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LIBREVILLE SINCE OCTOBER 2 AND INACTIVE SOME TIME PRIOR,
RETURNED HERE NIGHT OCTOBER 12. RETURN MAY BE RELATED
INACTIVITY F-BBDD FOR SEVERAL DAYS, WHICH POSSIBLY DUE
MECHANICAL PROBLEMS.

D. HOUPHOUET-BOIGNY'S MYSTERE 20 (TU-VAD) SHOWED
UP HERE AGAIN OCTOBER 11 AND DEPARTED FOLLOWING DAY.

4. RESUME

A. WEEK OF SEPTEMBER 22: 10 ARMS FLIGHTS, 15 RELIEF FLIGHTS

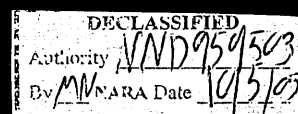
B. WEEK OF SEPTEMBER 29: 6 ARMS FLIGHTS, 15 RELIEF FLIGHTS.

C. WEEK OF OCTOBER 6: 5 ARMS FLIGHTS, 12 RELIEF FLIGHTS.

GP-4
FUNKHOUSER

CONFIDENTIAL

0996





POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

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PAGE 01 COTONO 01022 131345Z

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ACTION AF 18

INFO OCT 01, EUR 20, IO 13, UCF 05, SS 20, INR 07, RSR 01, RSC 01, 7086 W
061467

O 131315Z OCT 69
FM AMEMBASSY COTONOU
TO AMEMBASSY LAGOS IMMEDIATE
INFO USMISSION GENEVA IMMEDIATE
SECSTATE WASHDC 2456

LIMITED OFFICIAL USE COTONOU 1022

FOLLOWING FROM STURZENEGGER TO BIGNAMI:

TOP URGENT

REF: VOTRE TX. 13/10 STOP

PRIMEIRE QUESTION: PAS ENCORE DE CONFIRMATION DE JENNY STOP

2ME QUESTION: NAF REPR. PAS ARRIVE STOP

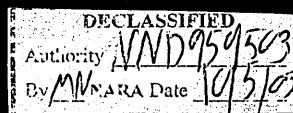
3ME QUESTION: GVT LOCAL RECU VOTRE PHOTOCOPIE STOP A DONNER
FEU VERT POUR VOLS SPECIAUX STOP STORZENEGGER

LOORAM
BT

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POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

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PAGE 01 COTONO 01020 130946Z

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ACTION AF 18

INFO OCT 01,SSO 00,NSCE 00,USIE 00,CTAE 00,LS 02,SS 20,NSC 10,L 03,

PM 04,INR 07,DODE 00,IO 13,EUR 20,UCF 05,RSR 01,104 W
.....060366

O 130830Z OCT 69
FM AMEMBASSY COTONOU
TO AMEMBASSY LAGOS IMMEDIATE
INFO USMISSION GENEVA IMMEDIATE
SECSTATE WASHDC 2454

LIMITED OFFICIAL USE COTONOU 1020

FOLLOWING FOR BIGNAMI FROM STURZENEGGER:

1. PRIMO: NAF REPR. CAPT. AMAKU TOUJOURS PAS ARRIVE COO
STOP INDISPENSABLE QU'IL SOIT SUR PLACE AVANT CHARGEMENT AVOIN
SOIT MARDI 14/10 A MIDI STOP PRIERE INTERVENIR AUPRES GMF OU
NAF POUR DELEGATION IMMEDIATE A COO DU CAPT. AMAKU STOP
2. SECUNDO: PRIERE CONFIRMER SI 2 MEI HORAIRE SELON PAGE 2
VOTRE LETTRE 10 OCT. A FINALEMENT ETE ACCEPTEE PAR AUTORITEES
LOS STOP SIGNED STURZENEGGER.
LOORAM

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Authority VND 950/503
By MNA Date 10/3/05



POL 27-9 BIAFRA-LIGERIA
Department of State **TELEGRAM**

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PAGE 01 GENEVA 03694 131258Z

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ACTION UCF 05

INFO OCT 01, AF 12, IO 13, EUR 20, AID 28, SR 01, ORM 03, SCA 01, SCS 04,
UPW 01, CIAE 00, DODE 00, PM 04, H 02, INR 07, L 03, NSAE 00, NSC 10,
P 03, RSC 01, PRS 01, SS 20, CCO 00, SSO 00, NSCE 00, USIE 00, RSR 01,
/141 W

061213

O R 131139Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 3314
INFO AMEMBASSY COTONOU
AMEMBASSY LAGOS
AMEMBASSY LIBREVILLE

C O N F I D E N T I A L GENEVA 3694

STATE FOR U/CF

1. ICRC INFORMS US THAT THEY HAVE YET TO RECEIVE CODE FROM BIAFRANS. AT THIS TIME ICRC CONSIDERING PROCEEDING IN TO COTONOU THIS P.M. WHERE THEY HOPE CODE WILL HAVE ARRIVED BY THE TIME RUEGGER DEL LANDS. THEY ARE CONSIDERING HOWEVER FLYING VIA FRENCH RC IF CODE NOT RECEIVED.

2. ICRC ASKING OPINION OF VARIOUS DELEGATIONS WHETHER THEY SHOULD FLY TO BIAFRA VIA FRENCH RC IF CODE NOT RECEIVED FROM BIAFRANS. DAVIDSON SUGGESTED THAT ICRC COMMUNICATE AGAIN WITH BIAFRA STATING THAT DEL PREPARED TO PROCEED IN OWN AIRCRAFT AT NIGHT VIA SAME ROUTE USED FOR RELIEF FLIGHTS AND SUBSEQUENTLY OR EMERGENCY ICRC FLIGHTS AND ICRC TO ACCEPT BIAFRAN INVITATION REQUIRES CODE TO FLY ULI.
BASSIN

NOTE PARAGRAPH 2 AS RECEIVED.
CLARIFICATION UPON REQUEST.

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Authority VND 9501503
By MWA Date 10/5/05



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

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PAGE 01 GENEVA 03704 131834Z

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ACTION: UCF 05

INFO: OCT 01, AF 12, EUR 20, IO 13, CCO 00, SSO 00, NSCE 00, USIE 00, CIAE 00,

DODE 00, PM 04, H 02, INR 07, LI 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01

SS 20, SR 01, ORM 03, SCS 04, SCA 01, AID 28, UPW 01, RSR 01, IAI W
063254

P R 131805Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 3324
INFO AMEMBASSY COTONOU
AMEMBASSY LAGOS
AMEMBASSY LIBREVILLE
AMEMBASSY OTTAWA
AMEMBASSY ROME

C O N F I D E N T I A L GENEVA 3704

STATE FOR U/CF

SUBJECT: JCA

1. IN MEETING AT JCA OFFICE GENEVA, KINNEY CRS NEW YORK STATED THAT STUTTGART MEETING DECIDED TO APPOINT A COMMITTEE (KINNEY USA, CHAIRMAN, JOHNSON CANADA, MIDDELCOOP GENERAL BERG AND MSGR. HUSSLER) TO DRAW UP JCA POLICY FOR DAYLIGHT FLIGHTS. MEETING AGREED JCA WOULD MAKE NO SIGNIFICANT MOVES IN DIRECTION DAYLIGHT FLIGHTS UNTIL OUTCOME OF RUEGGERI ICRC MISSION KNOWN. JCA FEELS SUCH ABSTINENCE FROM ACTIVITY IS SIGNIFICANT ASSISTANCE TO ICRC.

2. KINNEY STATED ARIKPO OF FMG SUGGESTED DAYLIGHT FLIGHTS TO JCA. ARIKPO ALSO SUGGESTED THAT JCA FLY FROM SAO TOME BUT LAND IN FERNANDO PO FOR INSPECTION BEFORE CONTINUING TO ULT. FMG WOULD ARRANGE DETAILS WITH EG. HOWEVER IN KINNEY/BIAFRAN MEETING REPS FROM OWERRI WERE "TAKEN BACK" BY DAYLIGHT FLIGHT IDEA. KINNEY FEELS DISCUSSIONS WITH BIAFRANS WILL BE THE MOST DIFFICULT HURDLE. JCA HAS AN ADVANTAGE IN THAT INITIAL SPADE WORK TOWARD DAYLIGHT FLIGHTS HAS BEEN DONE BY ICRC AND THIS INFORMATION IS AVAILABLE TO CHURCHES.

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By MNARA Date 10/5/05



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3. IN REPLY TO QUESTION CONCERNING METHOD AND VEHICLE FOR NEGOTIATIONS KINNEY STATED THAT AIRLIFT COMMITTEE ITSELF WOULD NEGOTIATE. IDEA OF USE AFRICAN CLERGY, BOTH PROTESTANT AND CATHOLIC, HAS SIGNIFICANT MERIT BUT HE FEELS AIRCRAFT OPERATORS, NAMELY, HIMSELF WITH FIVE US/JCA C-97'S, JOHNSON WITH TWO CONSTELLATIONS AND MIDDELCOOP WITH THE SCANDINAVIAN AIRPLANE WOULD BE ABLE TO NEGOTIATE WITH BIAFRA FROM SIGNIFICANT STRENGTH.

4. KINNEY BELIEVES JCA DOES NOT HAVE AN OVER ABUNDANCE OF TIME TO NEGOTIATE BECAUSE PATIENCE IN USA BEGINNING TO WEAR WITH BIAFRA ON DAYLIGHT FLIGHT QUESTION. TWENTY-FIVE CREW MEMBERS HAVE ALREADY LOST LIVES AND PUBLIC BEGINNING TO UNDERSTAND THAT BIAFRAN INTRANSIGENCE IS THE SIGNIFICANT IMPEDIMENT.

5. WHEN ASKED ABOUT NEGOTIATING TACTICS KINNEY STATED THAT JCA WOULD NOT RPT NOT STOP AIRLIFT DURING DISCUSSIONS FOR DAYLIGHT FLIGHTS. DAVIDSON QUERIED HIM CONCERNING INCENTIVE FOR BIAFRANS TO AGREE TO CHANGE IN STATUS QUO. KINNEY ADVISED THAT TOTAL DESSATION OF AIRLIFT NOT NECESSARY WHEN JCA COULD EFFECTIVELY VARY QUANTITIES TO BE DELIVERED. JCA MOREOVER INTENDS TO AVOID THE MISTAKES ICRC MADE DURING THEIR NEGOTIATIONS. JCA WILL INSIST ON SPEAKING WITH REPS HIGHEST LEVEL POSSIBLE ON BOTH SIDES (THEY FELT THAT BIAFRAN'S SENT HIGH RANKING REP COOKEY, BUT ICRC SPOKE WITH LOW LEVEL FMG REPS). IN ADDITION JCA WOULD PREFER TO SPEAK WITH TWO SIDES "AT THE SAME TIME IN THE SAME ROOM" OR AT LEAST THE SAME HOTEL. "BASSIN"

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YN SOC 3 RED CROSS

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ACTION AF 18

INFO: OCT 01, IO 13, EUR 20, CCO 00, SSO 00, NSCE 00, USIE 00, CIAE 00,

DODE 00, PM 04, H 02, INR 07, LI 03, NSAE 00, NSC 10, P 03, RSC 01, PRS

SS 20, SCS 04, SCA 01, AID 28, SR 01, ORM 03, UCF 05, UPW 01, RSR 01,

/147 W

063144

P R 131750Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 3322
INFO AMEMBASSY LAGOS
AMEMBASSY LIBREVILLE
AMEMBASSY COTONOU

C O N F I D E N T I A L GENEVA 3702

SUBJECT: NIGERIAN RC DELEGATION

REF: GENEVA 3663

1. AT LUNCH, DABNEY, DEPUTY SECRETARY GENERAL, LICROSS STATED NIGERIAN RC TEAM RETURNED TO GENEVA BECAUSE OF CONFUSION IN ROLE NRC TO PLAY IN RELATION TO NATIONAL REHABILITATION COMMISSION. CONFUSION STEMS FROM INFORMATION NOTES RELEASED BY ICRC WHICH STATE "THE ICRC HAS TRANSFERRED TO THE REHABILITATION COMMISSION THE FUNCTIONS IT HAD ASSUMED IN RELIEF OPERATIONS. IT IS COOPERATING WITH THE NIGERIAN RC TO ENSURE CONTINUATION OF RELIEF. FROM 30 SEPTEMBER 1969, CONSISTENT WITH IIIRD AND IVTH GENEVA CONVENTIONS, THE ICRC HAS BEEN CONCENTRATING ON PROTECTING AND ASSISTING PRISONERS OF WAR AND CIVILIAN POPULATIONS AFFECTED BY THE CONFLICT". LICROSS INDICATED NATIONAL SOCIETIES MIGHT BE HESITANT TO ASSIST IF REHABILITATION COMMISSION ASSUMING ICRC RELIEF OPERATIONS AND NRC PLACED IN MINOR ROLE. HE STATED THAT NRC AND LICROSS REPS MET WITH ICRC AND ERRATUM TO NOTES BEING ISSUED.

2. DABNEY ADVISED THAT NRC CHOICE OF COUNTRIES TO BE VISITED REMAINS ENIGMA (REFTEL). LICROSS RECEIVED MESSAGE FROM SOVIET

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REP GENEVA THAT RUSSIAN RC UNABLE TO RECEIVE NRC AT THIS TIME. DABNEY OPINED THAT POLISH RC WOULD NOT BE ABLE TO BE IN POSITION TO DONATE MORE THAN ONE DELEGATE. YUGOSLAVIA WILL BE ABLE TO CONTRIBUTE MEDICAL TEAM BUT FUND RAISING IS NRC DELEGATION'S PURPOSE. ALGERIA IS IN NEED OF LICROSS ASSISTANCE AND THEREFORE WOULD BE UNLIKELY TO ASSIST NIGERIA. SINCE SCANDINAVIANS HAVE ALREADY MET IN HELSINKI IT IS TOO LATE FOR TEAM TO GO THERE. AS A RESULT MOST SUCCESSFUL FUND RAISING SHOULD BE IN BONN AND LONDON. IT REMAINS MYSTERIOUS TO DABNEY WHY DELEGATION NOT GOING US AND CANADA. DABNEY MENTIONED THAT NRC ITINERARY MADE IN LAGOS AND LICROSS ASSED ONLY FOR ASSISTANCE IN CONTACTING RED CROSS SOCIETIES. NEW ITINERARY TO BE MADE. BASSIN

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By MN/ARA Date 10/3/05

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INFO OCT 01, AF 12, IO 13, EUR 20, SSO 00, NSCE 00, USIE 00, CCO 00, CIAE 00,

DODE 00, PM 04, H 02, INR 07, LI 03, NSAE 00, NSC 10, P 03, RSC 01, PRS 01,

SS 20, AID 28, SR 01, ORM 03, SCS 04, SCA 01, RSR 01, 140 W
063169

O R 131755Z OCT 69
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 3323
INFO AMEMBASSY LAGOS
AMEMBASSY LIBREVILLE
AMEMBASSY COTONOU

CONFIDENTIAL GENEVA 3703

STATE FOR U/CF

REF: GENEVA 3694; STATE 173157

RUEGGER DELEGATION LEAVING VIA COMMERCIAL AIRCRAFT FOR COTONOU
THIS PM. THEY EXPECT TO REMAIN THERE UNTIL BIAFRAN CODE
RECEIVED. IF THERE ARE INDICATIONS CODE NOT TO BE GIVEN
ALTERNATIVE ACTIONS TO BE CONSIDERED BETWEEN AMBASSADOR
RUEGGER AND ICRC GENEVA. BASSET PROMISES USG WILL BE KEPT
INFORMED. BASSIN

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GENEVA-3703
10-13-69